

Ashburton District Walking and Cycling Strategy Ashburton District Council







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Quality Assurance Information

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THIS DOCUMENT PROVIDES THE CONTENT FOR THE ASHBURTON WALKING AND CYCLING SRATEGY – IT IS INTENDED THAT THIS IS TRANSFERRED BY ADC TO THE COUNCIL'S STRATEGY TEMPLATE.

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Executive Summary

Context

This Walking and Cycling Strategy provides a framework for making walking and cycling (both for transport and recreation) safe and attractive, and therefore increasing the number of people walking and cycling. Walking includes the use of mobility scooters, wheelchairs and recreational devices such as skateboards and scooters. Cycling includes the use of human powered bicycles and electric bicycles (E-Bikes).

The Strategy is a result of reviewing current walking and cycling provision, engaging with residents through an online survey and a workshop with key stakeholders. The key stakeholders were representatives from: Ashburton District Council, NZ Police, Tinwald Cycling Club, Bike Methven, Safer Ashburton, Sport Mid Canterbury, Mobility Solutions Centre, Braided Rivers Cycle Trust, NZ Transport Agency, Mid Canterbury Principal Association, Rakaia Community Association, Mid Canterbury Mountain Bike Club, Run and Walk Ashburton and Experience Mid Canterbury.

The 2008 Ashburton Walking and Cycling Strategy focused on the urban area of Ashburton. This Strategy includes Ashburton, Methven and Rakaia. The smaller towns of Mayfield, Mt Somers and Hinds will be considered over time. Since the 2008 Strategy much has been achieved in the district for walking and cycling. New footpaths and some cycle lanes have been created and many kilometres of recreational trails and BMX/bike skills parks have been created by a range of groups.

An online survey was undertaken for this Strategy, 164 people responded. It was found that more people regularly walk in the district than cycle, but people spend more time cycling than walking, particularly at the weekend. The most common reasons for walking and cycling were for recreation, social and health reasons. Only a small percentage of people walked or cycled to work.

Vision and objectives of the Strategy

The vision and objectives for the Strategy were established and tested in conjunction with the key stakeholders at the workshop. The vision has been retained from the 2008 Strategy to provide long term strategic continuity. However, the number of objectives has been reduced from six to four to be more targeted in the approach.

Vision: More people, more active, more often

Objectives:

- · A coherent, safe and connected urban walking and cycling environment
- A quality, fit for purpose recreational walking and cycling network that connects to key destinations
- Ensuring the urban and rural walking and cycling networks integrate to create an accessible district
- A District that is committed to walking and cycling for health, well-being, safety, environmental and economic reasons

Observations, residents survey and workshop

Site observations and counts were undertaken as part of the Strategy development, this exercise identified a range of issues that were verified at the stakeholder workshop. The online survey also verified the issues raised. The key challenges people raised were:

- walking rough/uneven surfaces, lack of footpaths and crossing facilities, narrow footpaths, unsuitable transition from road to footpath, footpath gradient and others such as poor street lighting and sharing with cyclists.
- cycling a lack of cycle facilities separated from traffic, lack of defined cycle routes and cycle routes to key
 destinations, lack of crossing facilities/treatments at intersections, poor connections on existing routes lack of cycle
 parking, rough/uneven surfaces and others such as motorcyclists on tracks, sharing with runners, poor signage.

The survey found that only 5% were very satisfied with the current overall walking environment in the district, 40% were mostly satisfied, 34% were neither satisfied or dissatisfied, 13% were mostly dissatisfied and 8% were very dissatisfied.

The survey found that 7% were very satisfied with the current overall cycling environment in the district, 51% were mostly satisfied, 21% were neither satisfied or dissatisfied, 16% were mostly dissatisfied and 5% were very dissatisfied.

Our Ref: Ashburton District Walking and Cycling Strategy_FINAL 10 Feb 2020 Issue Date: 10 February 2020 i



The issues as they relate to the Strategy objectives are outlined below.

Objective 1: A coherent, safe and connected urban walking and cycling environment

- Issue 1.1: Pedestrian accessibility is being restricted by poor facilities
- Issue 1.2: There are gaps in the footpath network
- Issue 1.3: Roads with cycle lanes have continuity and quality issues
- ➤ Issue 1.4: There is a lack of urban cycle facilities separated from traffic
- > Issue 1.5: There are State Highway/railway/river severance issues for communities
- Issue 1.6: Standards such as widths of footpaths need review in light of the range of footpath users
- Issue 1.7: Personal security issues due to poor street lighting

Objective 2: A quality, fit for purpose recreational walking and cycling network that connects to key destinations

- > Issue 2.1: There is a lack of effective wayfinding within some of the recreational networks
- Issue 2.2: There is a lack of consolidated track specifications that can be shared across groups

Objective 3: Ensuring the urban and rural walking and cycling networks integrate to create an accessible district

- Issue 3.1: There are gaps in the footpath and cycle network connecting urban and rural areas
- Issue 3.2: There is a lack of wayfinding to access recreational networks from urban areas

Objective 4: A District that is committed to walking and cycling for health, well-being, safety, environmental and economic reasons

- Issue 4.1: There is a lack of co-ordination with respect to increasing participation in walking and cycling
- Issue 4.2: There is a lack of consolidated information on cycling routes in the district
- > Issue 4.3: Development planning through the District Plan is not aligned with best practice on some matters

Implementation Plan

The vision of the Strategy will be achieved through a range of means. The Strategy Implementation Plan outlines the actions and projects that aim to address the issues and meet the objectives. Fixing accessibility issues, the provision of footpaths on at least one side of each street in Rakaia and Methven and an urban cycleway network in Ashburton are key elements of the Plan. Cycle networks for Rakaia and Methven have not been developed at this stage as the streets are lower volume and the focus is on footpaths in the short term.

There are also new crossing facilities, intersection improvements and SH projects that will help address severance issues. The second urban bridge over the Ashburton River would greatly benefit walking and cycling. Projects identified in other ADC Plans and the Minor Improvements Activity List will also contribute to meeting the Strategy vision and objectives.

Actions that aim to increase participation in walking and cycling are also a key part of the Implementation Plan.

Monitoring and review

Monitoring and review are an important part of this Strategy, a Walking and Cycling Working Group will be formed to undertake this. The group will compromise ADC staff and members that represent key stakeholders. An ADC staff role to co-ordinate and take ownership of the Strategy will be required.

The actions and projects outlined in the Implementation Plan will be monitored for progress. Progress, and monitoring information will be reported through the Working Group, as and when that information is available. A brief overall Annual Report on progress in the implementation of the Strategy will be prepared as part of Council's overall annual reporting.

In addition to the actions and projects several key aspects will be monitored, these relate to uptake and participation, progress on cycling infrastructure (as this is where the most effort is required) and community satisfaction.



Contents

1.	About this Strategy	1
1.1	Introduction	1
1.2	What have we achieved so far?	1
2.	Our Vision and objectives	2
3.	How do we align?	3
3.1	Nationally	3
3.2	Regionally	3
3.3	Locally	4
4.	Our district and community	7
4.1	Lay of the land	7
4.2	Our community	7
4.3	How and where we travel	7
4.4	Safety	10
5.	The key issues we face	11
5.1	Rakaia	11
5.2	Methven	12
5.3	Ashburton	13
5.4	Summary of issues	14
6.	Our walking network	15
6.1	Types of walking	15
6.2	Current provision	15
6.3	Proposed process actions	16
6.4	Proposed improvement projects	17
7.	Our cycling network	18
7.1	Types of people who cycle	18
7.2	Current provision	19
7.3	Proposed process actions	19
7.4	Proposed improvements	20
7.5	Future provision	21
8.	Developing participation	23
8.1	Past and current initiatives	23
8.2	Proposed initiatives	23
9.	Priorities and implementation programme	24
10.	Monitoring and review	25
Appen	dix A – Walking and cycling counts	
Appen	dix B – Maps of proposed projects	
Appen	dix C – Implementation Plan	



1. About this Strategy

1.1 Introduction

This Walking and Cycling Strategy provides a framework for making walking and cycling (both for transport and recreation) safe and attractive, and therefore increasing the number of people walking and cycling. Walking includes the use of mobility scooters, wheelchairs and recreational devices such as skateboards and scooters. Cycling includes the use of human powered bicycles and electric bicycles (E-Bikes).

The development of a safe and attractive walking and cycling network requires investment over time. This Strategy facilitates a multi-party approach and provides Ashburton District Council (ADC), other funding agencies such as NZ Transport Agency, and community organisations with priorities and strategic direction for investment. It also provides the context and support for associated funding business cases.

The Strategy is a result of reviewing current walking and cycling provision, engaging with residents through an online survey and a workshop with key stakeholders. The key stakeholders were representatives from: ADC, NZ Police, Tinwald Cycling Club, Bike Methven, Safer Ashburton, Sport Mid Canterbury, Mobility Solutions Centre, Braided Rivers Cycle Trust, NZ Transport Agency, Mid Canterbury Principal Association, Rakaia Community Association, Mid Canterbury Mountain Bike Club, Run and Walk Ashburton and Experience Mid Canterbury.

The 2008 Ashburton Walking and Cycling Strategy focused on the urban area of Ashburton. The subsequent ADC Sports and Recreation Strategy (2010) recommended that the Strategy be extended to include Methven and Rakaia – this 2019 Strategy does that. Many of the Strategy objectives are also relevant to the smaller towns of Mayfield, Mt Somers and Hinds, however specific infrastructure projects for those towns have not been included at this time. The intent is that the Strategy is a living plan and that projects could be added over time.

1.2 What have we achieved so far?

Since the 2008 Strategy much has been achieved in the district for walking and cycling. New footpaths have been created and maintenance of footpaths continues. Work in each township is outlined below.

In Methven the Lions Club and Methven & Mt Hutt District Promotion Association established the Methven Walkway. More recently a BMX Track/Bike Skills Track was created by Track & Trail and Bike Methven club volunteers. The BMX Track received a grant from the NZ Community Trust (NZCT). Nearby the Mt Hutt Bike Park has been created, this includes over 30km of cross country, downhill and single-track trails.

In Rakaia the Rakaia River Terrace Walkway has been transformed from a bulldozed track along the riverbank to a solid stone and clay surface walkway. The aim was to ensure people walking with prams could use the walkway. A BMX track has also been established in the town.

In Ashburton cycle lanes were added to part of Harrison Street. In Tinwald the Braided River Trail to Lake Hood (south side of the Ashburton River) and Ashburton/Hakatere River trail to Hakatere (north side of the river) were established. A shared path connection to Lake Hood along Grahams Road has also been constructed, providing an alternative to the Braided River Trail. The Braided Waters Cycle Trail continues to be developed and aims to provide a 3m wide trail

following some of the district's braided rivers and a network of canals, up to 145km in length, to cater for a 3 to 4 day ride.

The River Trail Loop was also established on the north side of the river, encompassing the Ashburton/Hakatere River trail. The loop has been developed since 2009 by members of the Mid Canterbury Mountain Bike Club with support from Environment Canterbury and ADC. The 12km loop is suitable for most people with some mountain biking experience and is also E-Bike friendly. The main entrance and car park for the loop is on Dobson Street West. The ACL Skills Park is the latest addition to the River Trail Loop located near the main entrance. It contains many features for riders to practice their skills on. Funding came from the Lions Foundation and ADC.





2. Our Vision and objectives

The vision and objectives for the Strategy were established and tested in conjunction with the key stakeholders at the workshop. The vision has been retained from the 2008 Strategy to provide long term strategic continuity. However, the number of objectives has been reduced from six to four to be more targeted in the approach.

Vision

More people, more active, more often

Walking and Cycling Objectives

1) A coherent, safe and connected urban walking and cycling environment

This objective includes the development of facilities that provide for the needs of people in the urban areas, not just for movement but also infrastructure such as cycle parking and seats for resting. Coherent relates to networks being easy to use and find, safe relates to reducing conflict between traffic and people and personal security; connected relates to networks being complete with no gaps and that they link to key destinations.

2) A quality, fit for purpose recreational walking and cycling network that connects to key destinations

This objective recognises that recreational networks will have a range of users and that clear design approaches will need to be established. The quality aspect relates to ensuring the standards are met. Fit for purpose relates to recognising that not all tracks will have the same level of quality. For example, a mountain bike park will cater for a range of skill levels, not each track will not suit all people.

3) Ensuring the urban and rural walking and cycling networks integrate to create an accessible district

This objective includes ensuring that urban and rural (mostly recreational trails) networks are integrated in terms of linkages and also transitions between them. For example, where people in an urban area might currently drive to the start of a trail nearby, in future they can walk or ride to the facility. Wayfinding signage and good map information will be important. Communication between the various groups on the interface of urban and rural networks needs to be strong

4) A District that is committed to walking and cycling for health, well-being, safety, environmental and economic reasons

This objective reflects the need for leadership and that action will only occur if groups work together. Actions may be triggered by various reasons and across many sectors. Actions will include promoting walking and cycling and also encouraging travel behaviour change. Commitment will be reflected through resource and funding allocation. It was agreed at the workshop that ADC need to take a key leadership role.



3. How do we align?

The Walking and Cycling Strategy should align with national, regional and local strategies/plans. Each of the relevant strategies and plans are discussed below in the context of walking and cycling.

3.1 Nationally

Government Policy Statement 2018

The Government Policy Statement (GPS) on Land Transport 2018/19 – 2027/28 guides national investment, identifies where the Government will focus resources and guides the NZ Transport Agency and local government transport plans. Several of the results associated with the four strategic priorities (safety, access, environment and value for money) relate to walking and cycling:

- Significant reduction in deaths and serious injuries
 - Cycling and walking is safer (short to medium term results (3-6+ years)
- Sustainable economic development of regional New Zealand is supported by safer and better transport connections
 - Improved transport connections (including local roads, public transport and active modes) on key regional tourist routes to make these routes safer for all
- Increased mode shift from private vehicle trips to walking, cycling and public transport
 - Improved good-quality, fit-for-purpose walking and cycling infrastructure
 - Improved real and perceived safety for both pedestrians and cyclists
 - Increased proportion of journeys made using public transport and active modes of travel (including travelling to and from school)
 - Expanded and better connected walking and cycling networks both in urban and rural areas
- Reduce transport's negative effects on the local environment and public health
 - Increased uptake of active travel modes such as walking and cycling to support environmental and public health objectives

The focus on active transport in the GPS is supported by the walking and cycling improvements activity class in the National Land Transport Programme which provides a dedicated funding pool for walking and cycling.

3.2 Regionally

Regional Land Transport Plan 2018

The Regional Land Transport Plan (RLTP) 2015-2025 sets out the regional land transport priorities. Of relevance to walking and cycling are the key challenges identified in the plan, including:

- Improving safety outcomes for all transport users
- Ensuring transport makes a positive contribution to the health of Cantabrians
- Maintaining and improving levels of access and mobility in an environmentally sustainable manner

While the priorities and objectives do not explicitly include walking and cycling, several relate to active travel:

- Improve road safety
- Improved effectiveness of passenger and active transport
- Environmental sustainability
- Safe, healthy and connected communities

Of note for the district, the ten-year expenditure plan includes the Ashburton Urban Walking and Cycling Programme as a regional project for 2018/19.



3.3 Locally

Long-Term Plan 2018-28

The vision for the district is outlined in the Long Term Plan as: 'Ashburton District – The district of choice for lifestyle and opportunity'. This sets out an aim to grow and sustain Ashburton as a district that people choose for the high-quality lifestyle and opportunities available here. Our vision is supported by the community outcomes that set out our long-term goals and guide our activities. The outcomes are:

- Residents are included and have a voice
- A district of great spaces and places
- A balanced and sustainable environment
- A prosperous economy based on innovation and opportunity

The vision and the outcomes align well with this Strategy.

The Long-Term Plan (LTP) 2018-2028 specifies Ashburton District Council's intentions for the decade and its funding mechanisms. The LTP lists eight priorities identified by residents for Council spending. Many of these relate to walking and cycling, including roading, community safety, environment, town centre development and second bridge development in Ashburton. These priorities are reflected in the major projects specified in the LTP, which include the roading network and transportation upgrades.

The high-level goal for transportation is "To enable efficient travel throughout the district to support economic activity and social interaction". The community outcomes relating to walking and cycling include:

- A district of great spaces and places
 - Roads support the community to carry out their business, leisure and social activities in a safe and reliable way that is fit for purpose
 - Footpaths and cycleways support the community to connect and enable residents and visitors safe and smooth travel
 - Council provides open spaces that are attractive for residents and visitors
 - Council provides environmental health services to assist great spaces and places for the community
- A prosperous economy based on innovation and opportunity:
 - Footpaths help promote economic activity, particularly in the central business areas of the district

District Plan

The Ashburton District Plan provides the planning framework for the district. It encourages the development of pedestrian areas, walking tracks, and cycle ways, especially on the approaches to all schools to improve amenity and accessibility for residents. The plan recognises that the issue of connectivity can be addressed through design of access for walking and cycling. Linkages both within and beyond subdivisions are crucially important to ensure connectivity, especially for pedestrians and cyclists. The location, design and layout of such connections should consider the safety of users of these spaces. For new residential areas an Outline Development Plan forms the basis for ADC to review and shape walking and cycling provision as per the policies.

The plan requires footpaths on both sides of urban arterial roads, other roads are required to be in accordance with a NZ Standard (NZS4404:2010). The Plan requires that footpaths shall be constructed as a sealed strip of 1.5m width within the berm. There is currently no requirement for cycle parking for new developments.

The District Plan is to be reviewed in 2020.

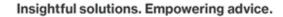


Strategies, plans and projects

There are a range of relevant local strategies, plans and proposed infrastructure projects. **Table 3.1** summarises their relevance, influence or impact (ordered by date) on the Walking and Cycling Strategy

Table 3.1 Local strategies, plans and projects and how they relate to walking and cycling

Strategy/Plan	Influence/impact on the Walking and Cycling Strategy
Methven Community Strategic Plan (2009)	A BMX track was an action of the Plan, this is now completed. 2014 progress report: The walkway around the golf course has continued to be developed by volunteers. It will be included as a priority in the next Strategic Plan and will be further developed accordingly.
Rakaia Community Strategic Plan (2009)	A BMX track was an action of the Plan, this is now completed. The Plan advocates for safe traffic movement (including walking and cycling) on the Rakaia Bridge and safe crossing of SH1 through the town.
Sports and Recreation Strategy (2010)	This Strategy has a strong link to the Walking and Cycling Strategy. It recognises the importance of urban form and cycleway networks. It also recognises that participation is important and that while the benefits of active transport are recognised – the motivation is the point of difference.
Tinwald Domain Future Development Resource Document (2010)	This document includes a proposed path network through and around the Domain that will support the overall Tinwald walking and cycling environment. A link to a proposed subdivision is also proposed as is a Heritage Trail to Ashburton.
Economic Development Strategy and Action Plan (2012)	This Strategy recognised that developing the district as a 'lifestyle location' will involve the urban form efficiency and the appearance of the town. Heli-biking and expanding the mountain biking and cycleways were seen as key opportunities.
Open Spaces Strategy (2016)	This Strategy promotes close proximity from homes to open space by walking (max 400 metres). It supports cycleways for recreational purposes and recognises that waterways create recreational opportunities for walking and cycling.
Transportation Asset Management Plan (2018)	Aims to maintain smooth and even paths, acknowledging that providing good footpaths supports demographic change towards an aging population. There is a condition rating process in place for footpaths. Limited detail on cycleways except for surface skid resistance.
Ashburton Domain Development Plan – Draft for Consultation (2019)	This Plan includes a proposed cycle path through the Domain and on Walnut Ave and Oak Ave. A walk/cycle link between the ACL Skills Park and the proposed sports field next to the EA Networks Sports Centre is also proposed.
Projects	Influence/impact on the Walking and Cycling Strategy
Ashburton Town Centre Streetscape Renewals (being constructed over next few years)	This project includes wider footpaths and more resting places, a 30km/hour speed limit in the Town Centre core, widening the shared path on the East Street reserve, and new and improved cycle parking.
Ashburton Second Urban River Bridge (Business Case currently being prepared)	If this project proceeds the benefit to walking and cycling are vast. It would provide an alternative to the narrow SH1 bridge paths. It is shown on the proposed network as a potential link.
NZTA - Tinwald Corridor Strategic Business Case completed 2015	This project has potential to help address severance issues in Tinwald however no plans of changes to the road layout are available at this stage.
NZTA - Selwyn River to Ashburton safety improvements (Final Plan currently being developed)	The consultation phase identified people have concerns walking and/or driving across SH1 at Rakaia. The proposed plan includes a speed limit review through Rakaia. No plans of changes to the road layout are available at this stage.





Projects	Influence/impact on the Walking and Cycling Strategy
ADC Minor improvement activity list	The list for the 2015-2018 programme include a range of projects that will support the Walk and Cycling Strategy:
	Grahams Street/Thomsons Street kerb protrusions
	Cass St / Tancred St: Improve safety at Ped Xing and compliance at Stop control (part of CBD Streetscape project)
	Maronan Rd/Melcombe St/Henderson Rd: Upgrade intersection
	 Cross St/Cavendish St/Harrison St, New Traffic Splitter Islands to make intersection safer
	Chalmers Ave/Wellington St/Havelock St, New Traffic Splitter Islands
	Normanby St/West Town Belt intersection, New Traffic Splitter Islands
	 Melcombe Street - Rail underpass to cater for cyclists and pedestrians and remove conflict with motorists
	 Ashburton Christian School - Improve overall safety outside schools in relation to highlight the school location and additional pedestrian safety measures
	Allens Rd/Alford Forest Rd intersection, new Traffic Splitter Islands
	Farm Rd/Alford Forest Rd intersection, new Traffic Splitter Islands
	New and upgraded streetlighting



4. Our district and community

4.1 Lay of the land

Ashburton District is centred on the town of Ashburton on the eastern side of the central South Island. With the Pacific Ocean coastline making up its eastern boundary and the Southern Alps forming its western boundary, Ashburton District is bordered to the north by the Rakaia River and to the south by the Rangitata River.

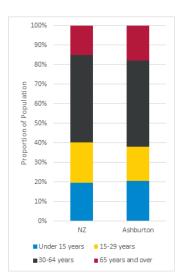
The district, which covers around 6,175 square kilometres, has three territorial authority neighbours: Selwyn District to the north, Westland District to the west, and Timaru District to the south.

The district has a physical environment that is conducive to walking and cycling within the urban centres due to the relatively flat terrain. The large distance between towns does not, however, lend itself to walking and cycling between urban centres for transport, but recreational opportunities exist. Mountainous terrain to the west provides mountain biking opportunities. Within the rural network many of the roads have narrow carriageways, little or no shoulders and support significant volumes of high speed traffic.

4.2 Our community

The population of the Ashburton District was 33,423 people in 2018 (Census NZ). This is a 22% increase from the 2006 population and greater than the nationwide population increase of 17% over the same period. Of the three centres focussed on in the strategy, the greatest population increase occurred in Rakaia (34%). Methven's population increased by 27% and the combined population of Ashburton and Tinwald increased by approximately 19%.

The Ashburton District has a slightly higher proportion of people aged 65 years and over (18% compared to 15% of the NZ population). The number of residents aged under 15 years has increased by 20% since 2006, compared to a nationwide increase of 6%. Both the number of people aged 15-29 years and 65 years and over have increased by 34% since 2006. The high population growth for these age groups is an important consideration for the District's walking and cycling strategy because children and older people tend to have different physical, cognitive and sensory abilities and increased risk of injury compared to the rest of the population.



Of the resident population 93.5% work in the Ashburton District and 6.5% travel outside of the district for employment.

4.3 How and where we travel

Travel by car is the predominate form of transport in Ashburton district. There are no public transport options.

Car ownership

Households in the Ashburton District have more access to motor vehicles for private use than wider New Zealand. In 2013, the majority of households in both the Ashburton District and wider New Zealand had two motor vehicles available for private use. 96% of households in the Ashburton District have access to a motor vehicle, whereas only 92% of the total households in New Zealand have access to a motor vehicle. On average, Ashburton households have more motor vehicles than wider New Zealand, with 62% having access to multiple vehicles compared to 55% nationwide.

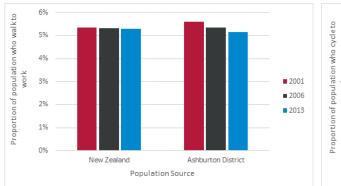
The number of motor vehicles available for private use to households did not change significantly from 2006 to 2013 for either Ashburton District or wider New Zealand. The greatest change was that the proportion of households in Ashburton without access to a private vehicle decreased from 5.4% to 4.4%.



Household travel data

Household travel data is gathered during the Census conducted by Statistics New Zealand every 5 or so years. 'Population' is the employed, usually resident, population aged 15 years and over. The data only surveys the mode of travel to work, therefore, recreational, nonworking, and school aged walking and cycling levels are not measured. As a result, this may underrepresent the true extent of cycling and walking / jogging in the district.

Figure 4.1 shows a comparison of active transport (walking / jogging and cycling) statistics for the journey to work for the Ashburton District compared to the overall 2001, 2006 and 2013 New Zealand results. The data shows the proportion of people that walk or cycle to work are higher than national averages, however, the proportion dropped in each consecutive census from 2001 to 2013. The 2018 Census household travel data is not yet available.



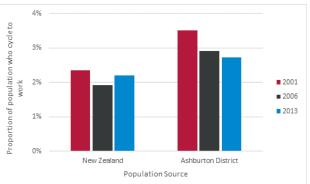


Figure 4.1 Household Travel Survey Data (Source: Statistics New Zealand 2013 Census Data: Working Population Main Mode of Transport to Work.)

Residents' survey on walking and cycling

An online survey was posted on the ADC Facebook page in August/September 2019. 164 people took part in the survey; 17 from Rakaia, 7 from Methven, 113 from Ashburton and 17 from rural areas. 57% of the people were female and 43% were male. 6% of people stated they had a disability, mostly physical and some visual. The majority of survey respondents were aged 35 to 64 (66%), next was 18 to 34 (18%) and then 65 to 84 (13%). Only 2% of the respondents were aged under 18 years and 1% were over 85 years old.

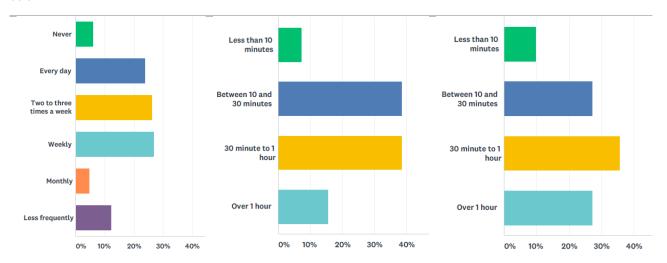
The survey asked people for what purposes they walked or bicycled. For walking the most common reasons were for recreational/social/health (58%), 14% travelled to and from school (including as parents) and 7% walked to and from work. For cycling, the most common reasons were for recreational/social/health (60%), 9% travelled to and from school (including as parents) and 4.5% cycled to and from work. 10% of the 111 who responded to this question cycled to and from work in combination with another transport choice, this could have included people driving in from a rural location and parking on the edge of the town then continuing by bicycle.

The key destinations for people walking and cycling were, in descending order of popularity:





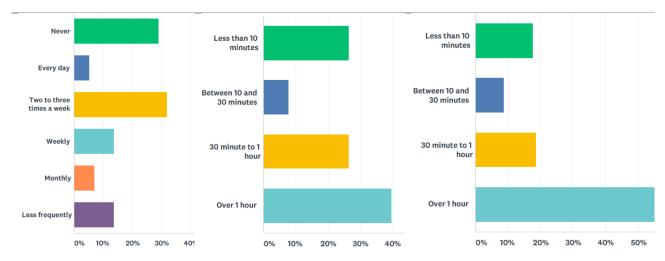
The survey asked how often people walked or cycled and how much time they spent doing so on a weekday and at the weekend. People were able to make comments in relation to this. They were also asked what key challenges existed for walking and cycling and whether they have any ideas on what could be improved. These aspects are discussed below.



How often do you walk in the Ashburton District?

Of those who walked -Approximately how much time do you spend walking on a weekday? Of those who walked -Approximately how much time do you spend walking on the weekend?

Key challenges for walking were rough/uneven surfaces (63%), lack of footpaths (25%) and crossing facilities (38%), narrow footpaths (24%), unsuitable transition from road to footpath (21%), footpath gradient (15%) and others such as poor street lighting and sharing with cyclists. Respondents could choose multiple challenges.



How often do you cycle in the Ashburton District?

Of those who cycled -Approximately how much time do you spend cycling on a weekday? Of those who cycled - Approximately how much time do you spend cycling on the weekend?

Key challenges for cycling were a lack of cycle facilities separated from traffic (62%), lack of defined cycle routes and cycle routes to key destinations (48%), lack of crossing facilities/treatments at intersections (38%), poor connections on existing routes (33%), lack of cycle parking (29%), rough/uneven surfaces (22%) and others such as motorcyclists on tracks, sharing with runners, poor signage. Respondents could choose multiple challenges.

Our Ref: Ashburton District Walking and Cycling Strategy_FINAL 10 Feb 2020 Issue Date: 10 February 2020



4.4 Safety

People walking and cycling can encounter a range of safety issues including falls when walking, crashes between pedestrians and people on bicycles, crashes with motor vehicles and personal security.

Falls are causes by trips, slips and stumbles. Around 700 pedestrians are admitted to hospital each year as a result of slips, trips and stumbles in the NZ road environment, and so the problem is not insignificant. Falls can be reduced by ensuring walking surfaces are smooth, slip resistant, have appropriate cross fall and have no unexpected level changes.

Crashes **between pedestrians and people on bicycles** generally occur on footpaths and shared paths or when someone is crossing the road and the cyclist is riding on the road. These types of crashes are often related to people not looking out for each other. Design considerations include shared paths being designed to ensure the width is suitable for the expected volume and type of pedestrians and cyclists.

Crashes with motor vehicles that were attended by the Police are recorded in the national Crash Analysis System (CAS). In the previous five years (2014-2018), 33 crashes involving pedestrians or cyclists have been reported in the Ashburton District. Of these, two resulted in fatalities, eight in serious injuries and 20 in minor injuries. One occurred within the vicinity of Rakaia, two were located in Methven, 26 were in the vicinity of Ashburton/Tinwald and four occurred in more rural locations. Of the crashes occurring within urban areas, it is notable that eight crashes involved failure to give way to cyclists at intersections, six involved vehicles failure to notice and give way to footpath users at driveways and three involved doors of parked cars.

Severity	广	ب ن	Total
Fatal	2	-	2
Serious	6	2	8
Minor	12	8	20
Non-Injury	-	3	3
Total	20	13	33

These crash causes are important to consider in the design of facilities and best practice guidance aims to help reduce the risks associated with these types of conflicts. Speed management is another aspect to consider as when the speeds of motor vehicles are higher than approximately 30km/hour the likelihood of a pedestrian or cyclist surviving the crash is low.

Personal security relates to feeling safe from an act of crime when out walking or cycling. This can be addressed to some extent through the design of the environment through which a person is travelling. Crime Prevention Through Environmental Design, (CPTED), is an approach which uses design to create naturally safer environments with less reliance on law enforcement. CPTED aims to reduce opportunities for crime and antisocial behaviour through designing environments that make committing these acts less easy – reducing opportunities for crime to occur. Examples include walking accessways that are wide and not landscaped in a way that a person could hide in wait, ensuring walkways are overlooked by neighbours (e.g. lower fences) and better street lighting.



5. The key issues we face

5.1 Rakaia

Rakaia is located on the south bank of the Rakaia River and is the northern gateway to Ashburton District. The population is approximately 1,200 people. Rakaia is a rural servicing town, with a growing industrial commercial base with innovative engineering firms specialising in agricultural and marine products. Rakaia is widely known as the 'Salmon Capital' of New Zealand due to the salmon and trout able to be caught in the Rakaia River. Strengths of the recreation opportunities available in and around Rakaia are largely focused on sport and outdoor recreation, such as the Rakaia Domain, the Rakaia Swimming Pool and the new Rakaia River Terrace Walkway (3.2 kilometres). Facilities and services within the town are generally in walking distance and easily accessible.

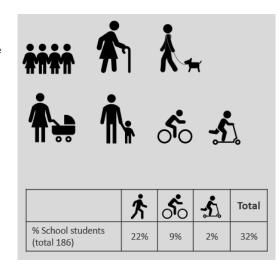
Pedestrian and cyclist counts were undertaken at the school, around the recreational tracks and State Highway 1. See **Appendix A** for the count sites and results.

Key observations, as represented in the graphic, included a relatively high proportion of school children walking/cycling to school unaccompanied, some elderly people having to go 'cross-country' due to a lack of walking infrastructure, and some recreational walkers making use of the tracks in the north of the town.

32% of the school roll were observed walking/cycling/scootering to school on the day, which is relatively high.

Key issues identified were severance making it hard to get between destinations due to the railway line and State Highway 1, heavy vehicles impacting walking space and visibility, and a lack of facilities to support walking and crossing along key routes. Footpath installation on streets with no footpaths is currently on hold while EA Networks installs underground power cables.

The key issues and suggestions from the resident's online survey were:



- Lack of safe pedestrian and cycle crossing of State Highway 1 at existing intersections
- Lack of pedestrian and cycle routes to key destinations
- · Lack of good street lighting in winter
- Unsafe transitions from road to footpath
- Pedestrian /cycle bridge over the Rakaia Bridge for locals and tourists
- Slower speeds sought through Rakaia







5.2 Methyen

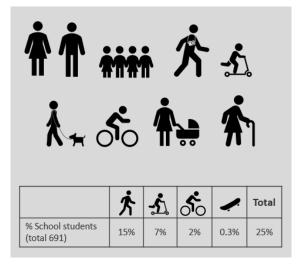
Located at the base of the Southern Alps, Methven is an agricultural service centre and ski village. It has a large agricultural community while also being the gateway to Mount Hutt skifield and other adventure tourism opportunities. Methven has a permanent population of around 1,600 but each year this swells significantly over winter when a significant number of visitors come for the ski season. People are attracted to Methven by the lifestyle and the proximity to the picturesque foothills and high country. Within the town there is easy access to facilities and services as all are within walking distance.

Pedestrian and cyclist counts were undertaken around the school accesses and the town centre. See **Appendix A** for the count sites and results.

Of the total number of students enrolled at Mt Hutt College and Methven Primary School, 25% were observed walking/scootering/cycling/skating home from school. Scooters were particularly popular compared to the other towns. Children were observed cycling on the 3m wide footpaths along the SH in an orderly and courteous manner.

There was also a lot of activity around the central intersection, including tourists. This intersection was reasonably complex for people to cross. Many of the footpaths in this central area were cluttered with street furniture creating several pinch points.

Key issues identified were a lack of facilities to support pedestrian activity around the central intersection (Main Street / Methven Chertsey Road / Forest Drive / The Mall), a lack of support for cycling near the schools on Main Street and wayfinding/infrastructure for the Methven Walkway.



The Opuke Thermal Pools (under construction near the raceway) will become a key destination and therefore a footpath connection is required. Ongoing residential developments in the northern and western greenfield areas of the town could add 100 houses, this highlights the importance of future proofing connections.

The key issues from the resident's online survey were:

- Lack of sealed cycle lanes Methven Golf Course and Alford Forest Roads
- Lack of cycle routes to key destinations
- Residents like wide footpaths
- Rough/uneven surfaces on cycle routes









5.3 Ashburton

Ashburton is the central hub of the Ashburton District. With a population of approximately 18,000 it is the main commercial and service centre for the surrounding farming district. Located on State Highway 1, Ashburton is both well positioned and accessible for residents and visitors to the district. Ashburton has strong financial and legal services as well as other business support such as engineering, automotive and agricultural machinery and goods.

Pedestrian and cyclist counts were undertaken on Walnut Avenue outside Ashburton College, on Graham Street near Tinwald School and at the Ashburton River bridge. See **Appendix A** for the count sites and results.

Walnut Ave was the busiest count site with 216 people observed. Walking was the predominant mode (87%) with a wide range of pedestrians observed, including people using mobility scooters, wheelchairs and other devices. Notably there were only 26 bikes on site at Ashburton College (roll of 200) once school started. Scootering is a popular way to travel for primary school children.

The key issues identified for Ashburton (including Tinwald) were severance due to the Ashburton River, the railway line and State Highway 1, a lack of facilities to support walking and crossing at key intersections and poor quality cycle provision/use.

Generally, there are footpaths on both sides of the roads in Ashburton and Tinwald.

The key issues from the resident's online survey were:

- State Highway and rail line severance e.g. access to the Domain
- Lack of safe road crossings (Tinwald)
- Roads are unsafe for cycling
- Some footpaths are too narrow
- Lack of cycle facilities and smooth surfaces
- Ashburton Bridge too narrow for pedestrians and cyclists

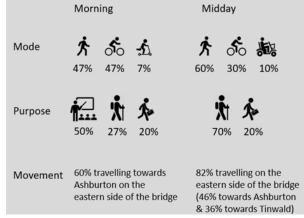
片	%	÷
87%	8%	4%

Primary Schools	Ashburton College	Commuter	Recreation
15%	77%	1%	7%

	%	:	ļ
Ashburton College	26	5	5

The majority of pedestrians/cyclists crossing the SH1 Ashburton River bridge used the path on the eastern side of the bridge. The narrow paths make passing other users very difficult. People report feeling very uncomfortable on the bridge paths.







5.4 Summary of issues

The issues discussed in this section have been summarised and associated with one of the Strategy Objectives to provide structure when developing actions to help meet the objectives.

Objective 1: A coherent, safe and connected urban walking and cycling environment

- Issue 1.1: Pedestrian accessibility is being restricted by poor facilities
- Issue 1.2: There are gaps in the footpath network
- Issue 1.3: Roads with cycle lanes have continuity and quality issues
- Issue 1.4: There is a lack of urban cycle facilities separated from traffic
- Issue 1.5: There are State Highway/railway/river severance issues for communities
- Issue 1.6: Standards such as widths of footpaths need review in light of the range of footpath users
- Issue 1.7: Personal security issues due to poor street lighting

Objective 2: A quality, fit for purpose recreational walking and cycling network that connects to key destinations

- Issue 2.1: There is a lack of effective wayfinding within some of the recreational networks
- > Issue 2.2: There is a lack of consolidated track specifications that can be shared across groups

Objective 3: Ensuring the urban and rural walking and cycling networks integrate to create an accessible district

- > Issue 3.1: There are gaps in the footpath and cycle network connecting urban and rural areas
- > Issue 3.2: There is a lack of wayfinding to access recreational networks from urban areas

Objective 4: A District that is committed to walking and cycling for health, well-being, safety, environmental and economic reasons

- > Issue 4.1: There is a lack of co-ordination with respect to increasing participation in walking and cycling
- ➤ Issue 4.2: There is a lack of consolidated information on cycling routes in the district
- > Issue 4.3: Development planning through the District Plan is not aligned with best practice on some matters



6. Our walking network

This section outlines types of walking and how the District currently caters for this. Actions relating to process or standards and infrastructure projects are then identified to help address the issues raised in this Strategy.

6.1 Types of walking

Walking includes the use of mobility scooters, wheelchairs and recreational devices, such as. skateboards and scooters. People walking have a range of physical and cognitive abilities. The walking network needs to cater for the needs of all these users, but the approach that if you cater for those less able then you cater for everyone is considered best practice. Sometimes this means ensuring there is choice, for example if there are steps on the route then an alternative should be provided and it made clear where the alternative route is.

Footpaths enable pedestrians to get to and from their place of work or school and move around the community to meet in social, sporting, work or cultural events. A safe and effective footpath network helps the environment by encouraging people to walk or jog to their destinations rather than drive.



6.2 Current provision

Ashburton District has a wide range of walking opportunities and infrastructure, these opportunities can generally be categorised as:

- Urban footpaths/shared paths (sealed)
- Urban area walking tracks (usually unsealed and shared with cyclists)
- Rural walkways (unsealed)

There are shared paths on each side of the Ashburton Bridge and there is an existing rail overbridge for pedestrians and cyclists, opposite the Domain near Wills Street. The rail overbridge is a Heritage Structure. There are two pedestrian level rail crossings between West Street and East Street in the town centre.

Council maintains 233km of footpath, with 83% located within Ashburton Township. The footpath inventory grows through subdivision construction and annual Council capital programmes. Historically footpath assets were primarily chipseal surfaced but current Council policy is to use asphaltic concrete (AC) for any new or resurfaced footpaths. AC generally provides a smoother surface and achieves longer life than chipseal. Approximately 87% of footpaths are AC.

There are also footpaths in the parks and recreational areas managed by another Council department – Open Spaces. These are maintained by either Roading or Open Spaces dependent on cost efficiency and resources.

The footpath renewal programme includes replacing existing full width surfaced footpaths with a combination of 1.5m wide AC surfaced paths and grass (remainder).

As identified in the resident's survey key challenges for walking were rough/uneven surfaces, lack of footpaths and crossing facilities, narrow footpaths, unsuitable transition from road to footpath and footpath gradient. Other challenges include poor street lighting and sharing with cyclists.







The ADC Annual Residents Survey does not ask about how satisfied people are with the footpaths but when asked where Council should be spending more money, the issue of footpath quality is raised by some residents. Two comments from the 2018 Survey relate to use of paths for mobility devices:

- The footpaths are not in good condition. When I was wheelchair-bound, the footpaths were uneven. Going down into the gutter it was uneven.
- There are potholes on the footpath. The footpaths I'm now using a mobility scooter and I've just realised how bad they are. I knew they were bad for walking, but they're been even worse using the scooter and I have done a lot of walking in the past.

The Strategy residents survey found that 5% were very satisfied with the current overall walking environment in the district, 40% were mostly satisfied, 34% were neither satisfied or dissatisfied, 13% were mostly dissatisfied and 8% were very dissatisfied.

It was observed that some intersections are challenging for pedestrians to cross, particularly roundabouts. There were several intersections where kerb cutdowns do not exist or are in a location that put people in an unsafe position to cross. Trip hazards exist at crossing points and tactile pavers that are meant to assist visually impaired people often direct them incorrectly.

Footpath condition is measured from data collected during footpath rating surveys. ADC uses the assessment criteria for footpath walkover inspections as shown in Table 3.3 from the ADC Transportation Asset Management Plan. Rating levels 1, 2 and 3 are deemed acceptable in terms of level of service. Three full network surveys have been completed - in 2010/11 (82% of footpaths rated acceptable), 2014/15 (98%) and March 2018 (93%). The next survey is planned for 2020/21.

Table 3-3 Footpath Condition Rating Criteria

	Level	Description
1	Excellent	No observed defects. Footpath well maintained - no work required.
2	Good	Showing wear and tear and minor deterioration. Condition causing minimal influence on performance.
3	Average	Functionally sound but showing some cracking, depression etc. Minor maintenance required.
4	Poor	Functionally useable but showing significant cracking, depression etc. Maintenance or replacement required.
5	Very Poor	Potentially dangerous, may cause pedestrians to trip. Major surface and base problems. Major rehabilitation or replacement required.

There are no metrics for other parts of the walking routes, such as kerb cut downs that can create tripping hazards if greater than a 6mm lip exists and can be located incorrectly directing people in the wrong direction.

ADC co-ordinates the programme of streetlight renewal and upgrades with EA Network's undergrounding of overhead power lines within urban areas, and ADC footpath renewals. There may be opportunities to proactively determine where pedestrians are feeling unsafe and create a priority approach to streetlight renewals.

6.3 Proposed process actions

There are several process related actions that can help address the walking issues raised in this Strategy are outlined in **Table 6.1.**

Table 6.1 Proposed walking improvement actions.

Action No.	Description
Action 1	Footpath width standards – Currently the ADC specify 1.5m footpath widths in the District Plan and the Transportation Asset Management Plan. A review of widths to cater for a more diverse range of users and devices is required. Best practice is tending towards 1.8m as this allows two wheelchairs or mobility scooters to pass each other.
Action 2	Kerb cut downs – Develop assessment and rating system for inclusion in the Transportation Asset Management Plan and would also require maintenance funding allocation.
Action 3	Street lighting audits - Proactively determine where pedestrians are feeling unsafe and create a priority approach to streetlight renewals.



6.4 Proposed improvement projects

Future demand for new footpaths is mainly expected to arise from subdivisions where the paths are part of the development. However, there is also a need to provide a footpath on some streets which currently have no footpath. This is predominantly related to Rakaia.

It is noted that there are currently several projects identified in the ADC Minor Improvements activity list that would improve the pedestrian environment. These include new splitter islands at intersections that can be used as refuges and a pedestrian and cycle rail underpass at Melcombe Street in Tinwald.

The following projects were identified to improve the walking environment. The project numbering relates to a list of walking and cycling projects developed as part of the Strategy. See **Appendix B** for the project locations. The cycling projects are discussed in Section 7. Some projects benefit walking and cycling.

The projects that can help address the walking issues raised in this Strategy are outlined in Table 6.2.

Table 6.2 Proposed walking improvement projects

Project No.	Description	
Project 1	Fix local accessibility issues - Involves an audit of sites identified in the strategy field work and forming a list of jobs (e.g. improving kerb cutdowns, providing refuge islands), possibly as maintenance/minor works tasks.	
Project 2	 New footpaths (see Appendix A for the maps that show proposed new footpaths) Constructing a footpath on at least one side of all urban roads in Rakaia A new footpath connection to the Hot Pools in Methven A new footpath connection to the ACL Skills Park on Dobson Street West and a footpath to Tinwald Domain 	
Project 7	Moore Street crossing – Between West Street and Park Street - This was identified in the residents' survey as being on a key desire line and a safe crossing is required.	
Project 9	Walnut Ave/Oak Ave intersection - Improving pedestrian and cyclist safety and comfort at the intersection. There is currently poor provision for walking and cycling, and the intersection is a key connection between Ashburton College, Ashburton Domain, the hospital and the surrounding suburbs. (linked to Project 3 as part of improving Walnut Ave cycle route)	
Project 10	Walnut Ave/Chamber Ave intersection - Improving pedestrian and cyclist safety and comfort at the intersection. There is currently poor provision for walking and cycling, and the intersection is within a key suburban activity area, with the Netherby shops and main connector routes towards north Ashburton and Hampsted. (linked to Project 3 as part of improving Walnut Ave cycle route)	
Project 12	EA Networks Centre path - A pedestrian/cycle path around the EA Centre was identified as a key priority in the stakeholder workshop. This is also identified in the Ashburton Domain Strategy.	
Project 13	Methven main town centre intersection upgrade - The intersection of State Highway 77, Methven Chertsey Road and Forest Drive was identified as a priority for pedestrian and cycle improvements in Methven. The intersection links the key retail and hospitality areas and links to one of the main routes to/from the Methven Primary School and Mount Hutt College.	
Project 14	SH77 Methven Pedestrian crossing – Provision of a crossing, most likely a pedestrian refuge island opposite the public toilets and park.	
Project 15	Rakaia SH1 crossings - Severance was identified as a key issue for Rakaia. Improved crossings over State Highway 1 are a priority. NZTA would be the lead agency.	
Project 16	Tinwald SH1 crossings - Severance was identified as a key issue for Tinwald. Improved crossings on State Highway 1 are a priority. NZTA would be the lead agency.	
Project 18	Ashburton Second Bridge - The proposed Ashburton Second Bridge and associated upgrades on Chalmers Avenue and in Tinwald provide an opportunity for improved walking and cycling facilities. The second bridge should provide safe and comfortable walking and cycling facilities, and these need to link to other key routes in Ashburton and Tinwald.	



7. Our cycling network

This section outlines types of people who cycle and types of cycling, and how the District currently caters for this. Actions relating to process or standards and infrastructure projects are then identified to help address the issues raised in this Strategy. The priority given the actions and projects is outlined in Section 8.

7.1 Types of people who cycle

People cycle for different reasons as outlined below:

- On-road cycle training/racing On-road cyclists are those who train for competition or exercise, cycling long distance road circuits predominantly on the arterial road network in both urban and rural areas. They tend to cycle at speeds around 30km/h and seek good road surfaces.
- Leisure cycling Leisure cycling is done for enjoyment and general exercise. This usually takes place at offpeak periods and is more localised and over shorter distances. This type of cycling is usually done on recreational tracks and in parks/reserves.
- Mountain biking Mountain biking on challenging and rough cycling routes is a very popular form of leisure for both residents and visitors in the Ashburton District and is usually done after work hours and on weekends.
- Transport cycling This when people cycle to reach destinations such as work, schools and shops.

In addition to cycling types, the people who cycle for transport reasons can be classified into types. This helps with network planning. A method commonly used in New Zealand is the Geller method which focuses on people's willingness to cycle for transportation as a function of perceived safety of cycling conditions, i.e. risk tolerance. Unlike most traditional methods, which focus on existing cyclists, Geller's method is based on an entire population (e.g. the inhabitants of a particular community) and includes people who don't currently choose to cycle. Geller divides the general population into four types of people who cycle (or don't) for transportation:

- strong and fearless
- · enthused and confident
- interested but concerned the largest proportion of the community
- no way no how.

The interested but concerned type has been the most common focus of recent urban cycle network planning, as this offers the best opportunity to increase the cycling mode share. These people are, in principle at least, willing to cycle but wary of doing so in certain circumstances and are generally not 'very comfortable' on cycle lanes. Providing facilities that would attract all of this group to cycle more focuses on full separation from motor vehicles if travelling along busier roads and grade separation or traffic signals for crossing them, and traffic calming low volume streets.

Feedback from the on-line survey illustrates that there are many interested but concerned cyclists in the district seeking facilities separated from traffic on busy roads.

Facility types catering for the interested but concerned are one-way separated cycleway, two-way separated cycleways, off-road paths (or shared paths) and 'neighbourhood greenways' (traffic calmed streets where vehicle speeds are low and some traffic diversion may be required to reduce traffic volumes).









One-way separated cycleway

Two-way separated cycleway

Neighbourhood greenway



7.2 Current provision

There are relatively few separated urban cycleways in the district, approximately 5.5km, these all function as shared pedestrian/cycle paths. There are also cycle lanes painted on roads, approximately 9km, all of which are located in the Ashburton township.

As mentioned in Section 6 there are shared paths on each side of the Ashburton Bridge and there is an existing rail overbridge for pedestrians and cyclists, opposite the Domain near Wills Street.



The cycle lanes currently exist on Oak Grove, Walnut Ave, Chalmers Ave, and the Hinds Highway (SH1) through Tinwald. There are also cycle lanes on River Terrace (SH77) between Oak Grove and Burnett Street. Cycle lanes should be at least 1.6m wide and at least 1.8m wide when next to parking. The cycle lanes on Oak Grove, Chalmers Ave, River Terrace and the Hinds Highway meet these requirements. The cycle lanes on Walnut Ave are under width. The cycle lanes on River Terrace are not continuous, removing on-street parking along some of the road would allow for continuous cycle lanes, as shown in **Figure 7.1**. Intersections and driveways are where most cycle crashes occur. Where cycle lanes cross intersections there is an opportunity to improve the markings and provide a coloured surface to highlight the conflict point. There are also opportunities to better transition cycle lanes at roundabouts.

The Strategy residents survey found that 7% were very satisfied with the current overall cycling environment in the district, 51% were mostly satisfied, 21% were neither satisfied or dissatisfied, 16% were mostly dissatisfied and 5% were very dissatisfied.





Figure 7.1 SH77 in Ashburton, cycle lanes in middle section and none to the south or north.

7.3 Proposed process actions

The process related actions that can help address the cycling issues raised in this Strategy are outlined in Table 7.1.

Table 7.1 Proposed cycling improvement actions

Action No.	Description
Action 4	Best practice urban cycle design - Cycle design specifications need to be defined for work within the district, this includes cycle lanes and shared paths.
Action 5	Develop wayfinding guidance – Establish wayfinding guideline for urban cycling as per the NZTA guidelines that also integrates with the recreational/rural paths networks. Establish wayfinding for key walking networks that also integrates with the recreational/rural paths networks.
Action 6	Consolidate the recreational trails standards – Liaise with the Braided Rivers Cycleway Trust who coordinate and assist a number of small community groups who are interested in developing cycleways to establish if any standards have been developed. If not ADC to facilitate the standards being developed. Also refer to the NZ Cycle Trail Design Guidelines.



7.4 Proposed improvements

The following projects were identified to improve the cycling environment in the short to medium term, acknowledging a full urban network that caters for the interested but concerned could take many years to complete. See **Appendix B** for the project locations. Some projects benefit both walking and cycling. The projects that can help address the cycling issues raised in this Strategy are outlined in **Table 7.2.**

Table 7.2 Proposed cycling improvement projects – short term

Project No.	Description					
Project 3	Improving cycle lane continuity/quality on Walnut Ave, Ashburton - Connecting gaps and increasing the width of the existing cycle lane routes on Walnut Avenue. This will also involve coloured surfacing across side road intersections, additional crossing facilities etc.					
Project 4	Improving cycle lane continuity on SH77, Ashburton - Connecting gaps in the existing cycle lane routes on SH77, this will require removal of some parking. This project requires consideration of the appropriateness of cycle lanes given the high heavy vehicle volumes (5-7%).					
Project 5	Improving cycle lane safety on Chalmers Ave, Ashburton - Provide coloured surfacing across side road intersections and sharrow markings at Beach Road roundabout.					
Project 6	Racecourse Road shared path – This path was identified through the key stakeholder workshop as an important recreational link for locals.					
Project 9	Walnut Ave/Oak Ave intersection - Improving pedestrian and cyclist safety and comfort at the intersection. There is currently poor provision for walking and cycling, and the intersection is a key connection between Ashburton College, Ashburton Domain, the hospital and the surrounding suburbs. (linked to Project 3 as part of improving Walnut Ave cycle route)					
Project 10	Walnut Ave/Chamber Ave intersection - Improving pedestrian and cyclist safety and comfort at the intersection. There is currently poor provision for walking and cycling, and the intersection is within a key suburban activity area, with the Netherby shops and main connector routes towards north Ashburton and Hampsted. (linked to Project 3 as part of improving Walnut Ave cycle route)					
Project 11	ACL Skills Park connection to Moore Street – Investigate a cycling link to the Skills Park from Moore Street, this may be complex due to passing through an industrial area, an alternative is to use the trail identified in the Draft Ashburton Domain Plan.					
Project 17	West Street / Walnut Avenue traffic signals - This project has been developed by NZTA and is subject to land designation and funding allocation.					
Project 18	Ashburton Second Bridge - The proposed Ashburton Second Bridge and associated upgrades on Chalmers Avenue and in Tinwald provide an opportunity for improving walking and cycling. The second bridge should provide safe and comfortable walking and cycling facilities, and these need to link to other key routes in Ashburton and Tinwald.					
Project 19	Cycle parking infrastructure – Identify where additional cycle parking is required and implement with consideration of best practice guidance (NZTA https://www.nzta.govt.nz/resources/cycle-parking-planning-and-design/)					



7.5 Future provision

When planning a cycle network there are five key criteria to consider and times balancing.

- Safety Cycle routes should be safe, in terms of both actual and perceived safety. They should provide a good level of personal security and limit conflict between cyclists and others. Traffic speed and volume affect cyclists' safety as does the proportion of trucks. As speed and volume increase, it may be more desirable to separate cyclists from motorists. Elsewhere, reduced speed limits and/or traffic calming is an important safety measure. Safe provision at intersections and crossings is important.
- **Directness** Cycle routes should be direct, based on desire lines, and result in minimal delays door to door. Indirect cycle routes or excessive delays and stops (e.g. at intersections and crossings) may lead cyclists to choose more direct routes with greater risk.
- Coherence Coherent cycle networks link key potential origins and destinations, in a way that people know how they can complete their trip by cycle and what their options are. If this isn't obvious, people won't be able to complete their trips by cycling. To be coherent, cycle routes should be continuous, intuitive and recognisable.
- Attractiveness Cycle routes should integrate with and complement their surroundings, look appealing and contribute in a positive way to a pleasant cycling experience. Natural features such as rivers, parks and coastlines, or designed features such as plantings, seats and public art, can add to the attractiveness of a route.
- **Comfort** Cycling routes should be smooth, non-slip, well maintained and free of debris, and be designed to avoid complicated manoeuvres. The gradient of individual sections of a route and the cumulative amount of climbing over the route's length will affect people's levels of comfort differently, depending on their preferences and trip purposes. Increasing distance from traffic noise and fumes also makes cycling more comfortable.

A preliminary Ashburton urban cycle network has been developed as part of this Strategy based on observations and engaging with key stakeholders at a Workshop. The preliminary network aims to provide direct access to school bike sheds, parks/reserves and community facilities. This has meant that many of routes are on arterial or collector roads, parallel routes on local roads are less direct and don't pass by schools and other destinations. This network will require further investigation and development to confirm the routes. If the design cyclist type is 'interested but concerned' the network will be a combination of separated cycle facilities on the busier roads, traffic calming on low volume streets and shared paths where wide berms exist. Cycle networks for Rakaia and Methven have not been developed at this stage as the streets are lower volume and the focus is on footpaths in the short term.

The Ashburton network aims to provide access to schools and other key destinations. The network is mostly within the main residential boundary of the town with the exception of a path to Ashburton Christian School. This would be within the Residential D zone that provides for very low density residential housing and where it is understood that paths are not an expected feature. However, this path would ensure walking, scootering and cycling to all schools is possible. There is currently a project identified in the ADC Minor Improvements activity list (#22) for pedestrian safety measures outside of this school.

Opportunities exist to create pleasant and attractive routes to increase the number of people cycling. Wide medians such as on Oak Grove and Chalmers Ave could feature paths similar to that created on Linwood Ave in Christchurch.





Oak Grove Linwood Ave



The project to create an urban cycle network in Ashburton is briefly outlined in **Table 7.3.** This project will require further input from the community. See **Appendix B** for the indictive urban cycle network.

Table 7.3 Proposed cycling improvement projects – short term

Project No.	Description
Project 8	Ashburton urban cycle network
	Includes:
	Confirm a design cyclist type and the associated network
	2) Develop a Business Case and allocate funding
	3) Implement – staged over 5 – 10 years



8. Developing participation

8.1 Past and current initiatives

Up until 2010 Council ran a Bike Wise and Feet First programmes. Bike Wise continues to be run nationally, rebranded as Aotearoa Bike Challenge, so there is an opportunity for Council to participate. The <u>Feet First</u> learning resource programme is also still available and could be promoted by Council.

In 2014 Council worked with schools in the district to promote the wearing of hi-visibility clothing during the darker winter months and poorer weather conditions. During Road Safety Week, local preschools, kindergartens and primary schools took up the challenge to "Be Bright, Be Seen".



8.2 Proposed initiatives

The proposed initiatives below were developed from a long list of initiatives, these actions were considered achievable. The action list can be added to over time.

Action No.	Description
Action 6	Introduce School Travel Plans and supporting initiatives
	School Travel Plans can incorporate measures such as local safety improvements, car parking/drop-off management and crossing safety volunteers. A programme including training, bikes and helmets, riding tracks, in order to get children ready to ride safely. (https://bikeon.org.nz/bikes-in-schools-intro) Teachers to get kids to draw their journey to school on a map. Walking School Bus. Nature Cycle Rides/Nature Walks.
Action 7	Prepare an information pack for businesses on travel planning and available schemes that could support their travel plan goals.
	Some businesses/organisations may have the appetite for this but don't know where to start. An information could help them get the wheels in motion. There are a range of schemes they could be made aware of, such as the NZTA Employer e-bike purchase support schemes. They could also be made aware of the NZTA workplace cycling guide and the cycle parking supply and design guidance.
Action 8	ADC to promote events that encourage walking and cycling including:
	 Walk2Work day; Living Streets provides dedicated resources: https://www.livingstreets.org.nz/walk2work
	 Promote the annual February Aotearoa Bike Challenge and/or Hold a Bike Festival, e.g. Biketober Christchurch has made it their annual independent festival of cycling: https://biketoberchch.nz
	 "Steptember" Challenge - Participants are challenged to achieve 10,000 steps a day for 28 days in September. The steps are recorded on the dedicated app or with a pedometer. More info: https://www.steptember.org.nz/about-us
Action 9	Provide Cycling Information on the ADC website
	Currently there is no 'Cycling' tab on the Transport webpage, this should be set up and include maps and links to the above initiatives.
Action 10	District Plan Review
	Ensure land use planning and transport rules consider walking and cycling outcomes. Example: Introduce planning requirements that promote a more compact and walkable town, and cycle parking.



9. Priorities and implementation programme

Prioritising actions and projects

Chapter 6, 7 and 8 identified a range of actions and projects to help address the issues and meet the objectives of the Strategy. The actions are not related to infrastructure and were allocated a high priority as a default as they can be initiated relatively quickly and at minimal cost. Projects require planning, design and infrastructure, these will have varying priorities.

To prioritise the infrastructure related projects a multi-criteria analysis was used. This approach identifies wider impacts and considerations not accounted for in the traditional benefit/cost approach. The SH related projects were included but it is acknowledged that assessment was based on the priorities for the district and not the wider regional funding priorities that these projects will be subject to.

The criteria used were based on key aspects of the Strategy objectives, and are listed below. Each criterion was scored out of five and the sum used to define whether it was low, medium or high priority. This is a starting point, it is expected that priorities will change over time.

Safety

Walking and cycling environments should be safe, in terms of both physical and perceived safety.

Connectivity

 Routes should align with desire lines and connect key destinations, including connections between urban, rural and recreational facilities.

• Localised accessibility

This relates to micro-scale connections and inclusive access. For example, footpaths and crossings should align
with desire lines and be appropriate for wheeled devices.

· Caters for the needs of the district

 This relates to the emphasis on quality and fit for purpose in the objectives. Walking and cycling environments need to meet the needs of the intended audience.

Affordability

Based on the magnitude of cost and available funding streams.

· Feasibility and level of difficulty

 Includes aspects requiring consultation (e.g. parking loss), collaboration with other agencies and other concurrent/upcoming projects which may impact the feasibility.

Implementation

The Implementation Plan included in **Appendix C** includes tables of actions and projects under each of the Strategy objectives and their associated issues. The Plan also includes their relative priority and whether they are considered ongoing, short, medium or long term projects as per the below timeframes:

- Ongoing Likely to involve an annual programme
- Short term 1 to 5 years
- Medium term 5 to 10 years
- Long term Beyond 10 years

Some high priority projects are unlikely to be achieved in the short term as the planning and funding required to implement them can take many years. Some projects that have scored as a low priority because of the uncertainly around funding. The second Ashburton bridge for example would greatly benefit walking and cycling however the funding has not yet been confirmed.

The SH projects where NZTA could be the project lead were included for completeness but again it is acknowledged that timeframes could differ.



10. Monitoring and review

Monitoring and review are an important part of this Strategy, a **Walking and Cycling Working Group** will be formed to undertake this. The group will compromise ADC staff and members that represent key stakeholders. An ADC staff role to co-ordinate and take ownership of the Strategy will be required.

Monitoring and reporting

The actions and projects outlined in the Implementation Plan (**Appendix C**) of will be monitored for progress. If any actions or projects become unfeasible, they can be removed from the Implementation Plan. New actions and projects can be added by the Working Group and approved by Council as required. Progress, and monitoring information will be reported through the Working Group, as and when that information is available. A brief overall Annual Report on progress in the implementation of the Strategy will be prepared as part of Council's overall annual reporting.

In addition to the actions and projects several key aspects will be monitored, these relate to uptake and participation, progress on cycling infrastructure (as this is where the most effort is required) and community satisfaction. These are outlined in more detail below.

Uptake and participation

Monitoring uptake and participation will enable Council to identify overall walking and cycling trends, predict future trends and provide evidence based funding applications. It allows the vision of 'More people, more active, more often' to be monitored. This will be achieved by:

- Adding the latest Household Travel Survey results to the historical database and showing this graphically.
 The aim should be to at least reduce the current downward trend, an upward target can be established once the 2019 results are published by Statistics NZ.
- Two yearly surveys of residents using the same questions as the 2019 survey to monitor walking and cycling frequency and time spent walking and cycling.
- 3. Two yearly district School Travel Surveys to monitor active travel to school (a 2020 baseline survey is required as the last survey of this scale was 2006). A target can be set once the baseline survey is complete.
- 4. Undertake annual walking and cycling counts at key locations during the same time periods used in this Strategy (Ashburton Walnut Ave, Tinwald Grahams Road, Methven SH77, Rakaia Dunford Street)

Progress on the cycling infrastructure development

Walking is well catered for in terms of footpaths and a plan to ensure there is a footpath on one side of each street in Rakaia and Methven is straight forward to implement within existing renewals budget. Urban cycle infrastructure is desired by the community however funding will need to be obtained.

5. Keep a running total of the length of urban cycling infrastructure (the baseline is 5.5km off-road and 9km cycle lanes)

Community satisfaction

Understanding how people feel about the walking and cycling environment will also provide a good basis for monitoring the Strategy progress.

6. Two yearly surveys of residents using the same questions as the 2019 survey to monitor satisfaction with the districts walking and cycling provision.

Residents are surveyed every year, as part of wider Annual Residents Survey, there are no questions with regard to satisfaction with footpaths in the district, it is recommended this is added so that a wider sample is captured.





Review

The Walking and Cycling Strategy will be reviewed every 5 years. The Implementation Plan will be reviewed on a three-year cycle coinciding with Council's LTP. This review cycle will reflect the need to maintain alignment with the national funding programmes and related regional and local projects.



Appendix A Walking and cycling counts

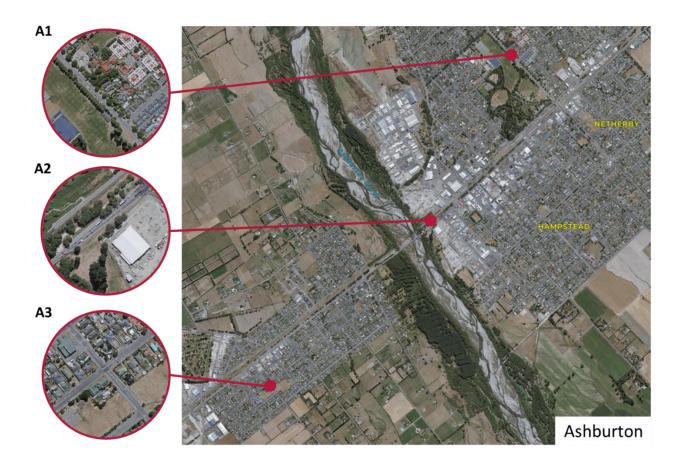




Walking and cycling counts - Locations









Walking and cycling counts - Results

				Active Road Users Observed						
Survey Location and Date	Site (refer to accompanying map)	Survey Period	广	50	- <u>\$</u>		ļ	Total		
Rakaia (Friday 30/08/2019)	R1 - Normanby Road / Wolseley Road intersection	8:15am-9:30am and 10:30am-11:45am	5					5		
	R2 - Dunford Street by Rakaia School	8:20am-9:20am	53	15	3			71		
	R3 - SH1 (crossing movements)	12:30pm-1:15pm	27					27		
Methven (Tuesday 26/08/2019)	M1 - Main intersection	11:50am-12:30pm and 2:00pm-2:30pm	131	4				135		
	M2 - Methven Chertsey Road school entrance	2:45pm-3:25pm	32	7	5		2	46		
	M3 - McDonald Street / Main Street	2:30pm-3:30pm	106	9	45			160		
Ashburton (Thursday 28/08/2019)	A1 - Walnut Avenue / Creek Road	8:15am-9:15am	188	17	8		2	213		
	A2 - Ashburton Bridge	8:25am-9:30am and 11:40am-12:55pm	27	21	2	2		52		
	A3 - Graham Street / Thomson Street	8:30am - 9:10am	27	18	9			54		

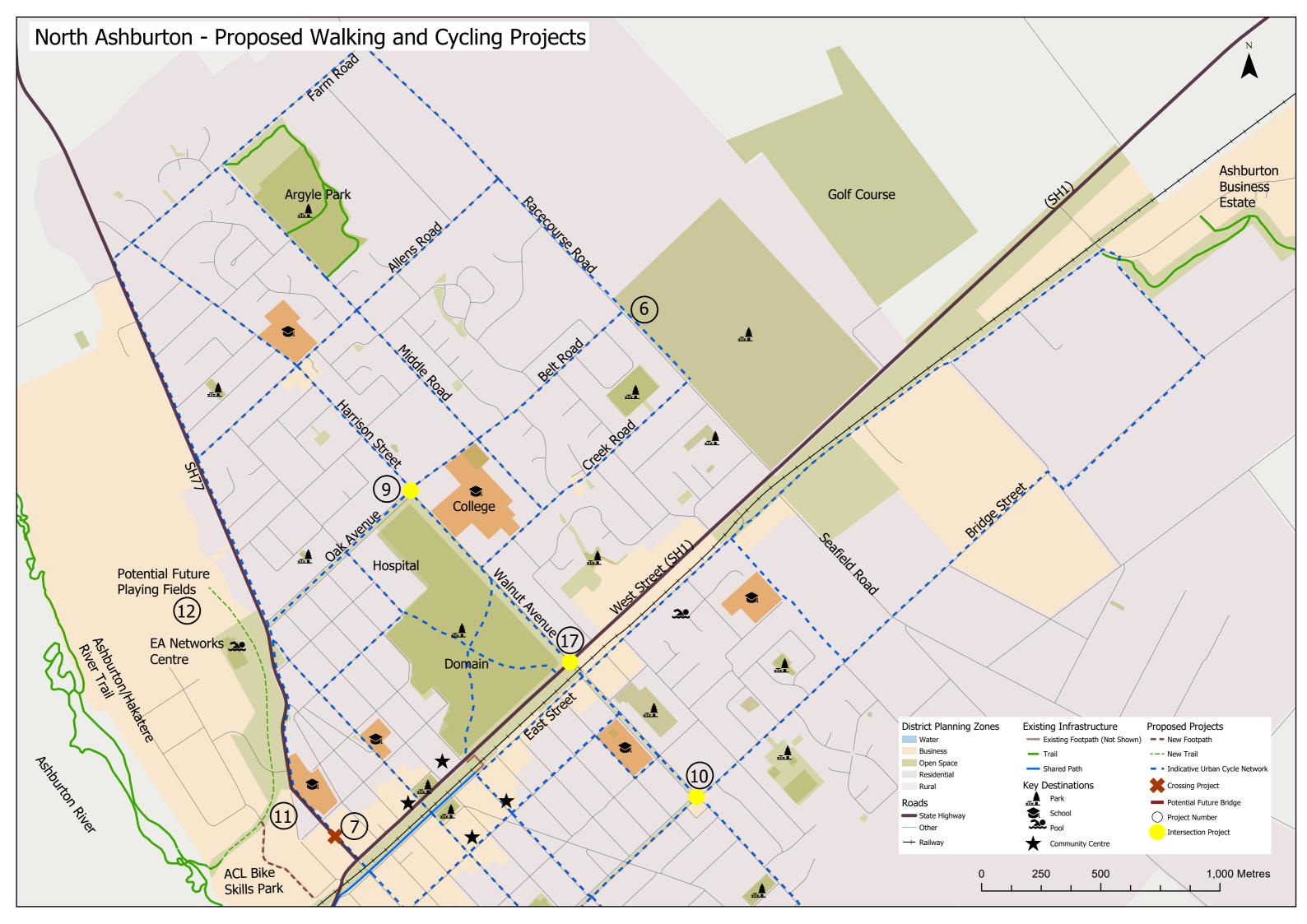


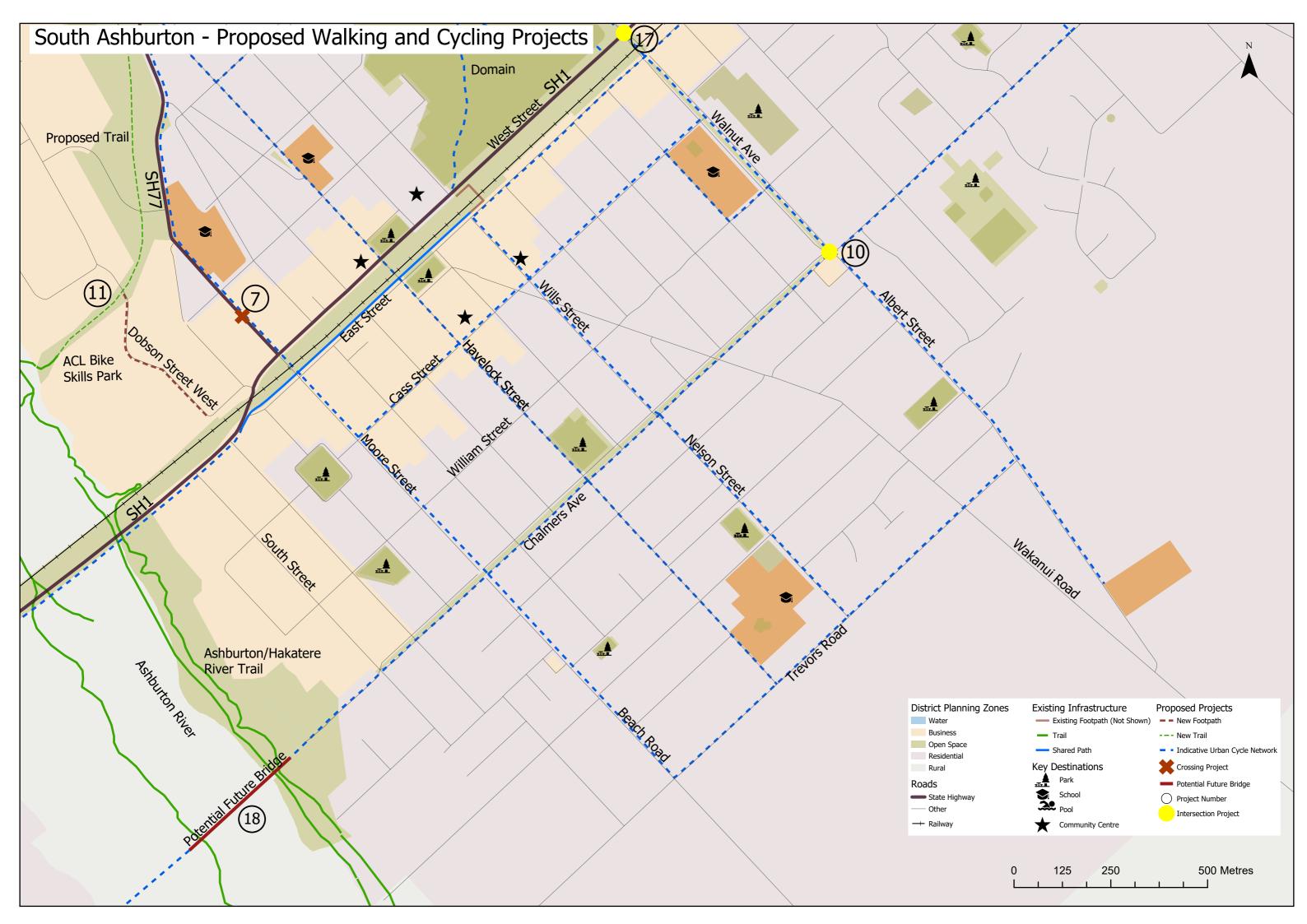
Appendix B Maps of proposed projects















Appendix C Implementation Plan





Implementation Plan

Objective 1 - A coherent, safe and connected urban walking and cycling environment

Project/Action	Implementation	Priority (timeframe)
Issue 1.1 Pedestrian accessibility is being	restricted by poor facilities or lack of facilities	
Project 1 Fix localised pedestrian accessibility issues	Involves an audit of sites identified in the strategy field work and forming a list of jobs. The work could be undertaken as maintenance/minor works tasks. Owner: Ashburton District Council	High priority (Short term)
Project 7 Moore Street crossing	Between West Street and Park Street (also SH77) This was identified in the residents' survey as being on a key desire line and a safe crossing is required. Owner: Ashburton District Council and NZTA	Medium priority (Short to medium term)
Issue 1.2: There are gaps in the footpath r	network	
Project 2 New footpaths 1) Rakaia	Ensuring there is a footpath on at least one side of each street in the township of Methven and Rakaia to provide better walking connections. Installation of new footpaths in Methven and Rakaia when the EA undergrounding is complete. (See Appendix A).	Medium priority (Short to medium term)
2) Methven	Owner: Ashburton District Council	
Issue 1.3 Roads with cycle lanes have cor	ntinuity and quality issues	
Project 3 Improving cycle lane continuity/quality on Walnut Ave, Ashburton	Connecting gaps and increasing the width of the existing cycle lane routes on Walnut Avenue. This will also involve coloured surfacing across side road intersections, additional crossing facilities etc. Owner: Ashburton District Council	Medium priority (Short to medium term)
Project 4 Improving cycle lane continuity on SH77, Ashburton	Connecting gaps in the existing cycle lane routes on SH77. This will require removal of some parking. Owner: Ashburton District Council and NZTA	Medium priority (Short to medium term)
Project 5 Improving cycle lane safety on Chalmers Ave, Ashburton	Provide coloured surfacing across side road intersections and sharrow markings at Beach Road roundabout. Owner: Ashburton District Council	Medium priority (Short to medium term)
Issue 1.4: There is a lack of urban cycle fa	cilities separated from traffic	
Project 6 Racecourse Road shared path	This path was identified through the key stakeholder workshop as an important recreational link for locals. Owner: Ashburton District Council	Low priority (Short to medium term)





Project/Action	Implementation	Priority (timeframe)
Project 8 Ashburton urban cycle network	Includes: 1) Confirm a design cyclist type and the associated network 2) Develop a Business Case 3) Implement – staged over 5 – 10 years	Medium priority (Medium to long term)
Project 9 Walnut Ave/Oak Ave intersection	Owner: Ashburton District Council Improving pedestrian and cyclist safety and comfort at the intersection. There is currently poor provision for walking and cycling, and the intersection is a key connection between Ashburton College, Ashburton Domain, the hospital and the surrounding suburbs. (linked to Project 3 as part of improving Walnut Ave cycle route) Owner: Ashburton District Council	High priority (Medium term)
Project 10 Walnut Ave/Chamber Ave intersection	Improving pedestrian and cyclist safety and comfort at the intersection. There is currently poor provision for walking and cycling, and the intersection is within a key suburban activity area, with the Netherby shops and main connector routes towards north Ashburton and Hampsted. (linked to Project 3 as part of improving Walnut Ave cycle route)	High priority (Medium term)
	Owner: Ashburton District Council	
Issue 1.5: There are State Highway/railway		
Project 14 SH77 Methven Pedestrian crossing	Provision of a crossing, most likely a pedestrian refuge island opposite the public toilets and park. Owner: Ashburton District Council and NZTA	Medium priority (Short to medium term)
Project 15 Rakaia SH1 severance reduction	Severance was identified as a key issue for Rakaia. Improved crossings over State Highway 1 are a priority. Owner: Ashburton District Council and NZTA.	Medium priority (Medium term)
Project 16 Tinwald SH1 severance reduction	Severance was identified as a key issue for Tinwald. Improved crossings on State Highway 1 are a priority. Owner: Ashburton District Council and NZTA	Medium priority (Medium term)
Project 17 West Street / Walnut Avenue traffic signals	This project has been developed by NZTA and is subject to land designation and funding allocation. Project owner: NZTA	Low priority (Medium to long term)
Project 18 Ashburton Second Bridge	The proposed Ashburton Second Bridge and associated upgrades on Chalmers Avenue and in Tinwald provide an opportunity for improved walking and cycling facilities. Owner: Ashburton District Council	Low priority (Medium to long term)



Insightful solutions. Empowering advice.

Project/Action	Implementation	Priority (timeframe)		
Issue 1.6: Standards such as widths of fo	Issue 1.6: Standards such as widths of footpaths need review in light of range of footpath users			
Action 1	Footpath width standards – Currently the ADC specify 1.5m footpath widths in the District Plan and the Transportation Asset Management Plan. A review of widths to cater for a more diverse range of users and devices is required. Best practice is tending towards 1.8m as this allows two wheelchairs or mobility scooters to pass each other. Owner: Ashburton District Council	(High) Short term		
Action 2 Kerb cut downs	Develop assessment and rating system for inclusion in the Transportation Asset Management Plan and would also require maintenance funding allocation. Owner: Ashburton District Council	High (Short term)		
Issue 1.7: Personal security issues due to poor street lighting				
Action 3 Street lighting audits	Proactively determine where pedestrians are feeling unsafe and create a priority approach to streetlight renewals. Owner: Ashburton District Council	High (Ongoing)		



Objective 2 - A quality, fit for purpose recreational walking and cycling network that connects to key destinations

Action	Implementation	Priority (timeframe)	
Issue 2.1: There is a lack of effective way	finding within some of the recreational networks		
Action 5 Develop wayfinding guidance - urban	Establish wayfinding guideline for urban cycling as per the NZTA guidelines that also integrates with the recreational/rural paths networks. Establish wayfinding for key walking networks that also integrates with the recreational/rural paths networks.	High (Short term)	
	Owner: Ashburton District Council		
Issue 2.2 There is a lack of consolidated track specifications that can be shared across groups			
Action 6 Consolidate and/or develop a recreational trails standard	Liaise with the Braided Waters Cycleway Trust who coordinate and assist a number of small community groups who are interested in developing cycleways to establish if any standards have been developed. If not ADC to facilitate the standards being developed. Also refer to the NZ Cycle Trail Design Guidelines. Owner: Ashburton District Council	High (Short term)	
Project 19	Cycle parking infrastructure – Identify where additional cycle parking is required and implement with consideration of best practice guidance (NZTA https://www.nzta.govt.nz/resources/cycle-parking-planning-and-design/)		

Objective 3 - - Ensuring the urban and rural (recreational) walking and cycling networks integrate to create an accessible district

Action	Implementation	Priority
Issue 3.1 There are gaps in the footpath a	nd cycle network connecting urban and rural areas	(timeframe)
Project 2 New footpaths 3) Ashburton	A new footpath connection on Dobson Street West to the ACL Skills Park. Owner: Ashburton District Council	Medium (Short term)
Project 11 ACL Skills Park connection to Moore Street	Investigate a cycling link to the ACL Skills Park from Moore Street, this may be difficult due to passing through an industrial area, an alternative is to use the trail identified in the Draft Ashburton Domain Plan. Owner: Ashburton District Council	Medium (Short term)
Project 12 EA Networks Centre path	A pedestrian/cycle path around the EA Centre was identified as a key priority in the stakeholder workshop. This is also identified in the Ashburton Domain Strategy. Owner: Ashburton District Council	Medium (Short term)



Issue 3.2 There is a lack of wayfinding to access recreational networks from urban areas		
Action 5	Establish a branded wayfinding guideline for recreational cycling (and walking) networks that also	High
Develop wayfinding guidance – recreational	integrates with the urban networks. Owner: Ashburton District Council	(Short term)

Objective 4 - A District that is committed to walking and cycling for health, well-being, safety, environmental and economic reasons

Action	Implementation	Priority (timeframe)
Issue 4.1 There is a lack of co-ordination	with respect to increasing participation in walking a	nd cycling
Action 6 Introduce School Travel Plans and supporting initiatives	School Travel Plans can incorporate measures such as local safety improvements, car parking/drop-off management and crossing safety volunteers. A programme including training, bikes and helmets, riding tracks, in order to get children ready to ride safely. (https://bikeon.org.nz/bikes-in-schools-intro). Owner: Ashburton District Council	High (Short term)
Action 7 Prepare an information pack for businesses on travel planning and available schemes that could support their travel plan goals.	Some businesses/organisations may have the appetite for this but don't know where to start. An information could help them get the wheels in motion. There are a range of schemes they could be made aware of, such as the NZTA Employer ebike purchase support schemes. They could also be made aware of the NZTA workplace cycling guide and the cycle parking supply and design guidance. Owner: Ashburton District Council	High (Short term)
Action 8 ADC to promote events that encourage walking and cycling including:	Walk2Work day Living Streets provides dedicated resources: https://www.livingstreets.org.nz/walk2work Hold a Bike Festival, e.g. Biketober Christchurch has made it their annual independent festival of cycling: https://biketoberchch.nz "Steptember" Challenge - Participants are challenged to achieve 10,000 steps a day for 28 days in September. The steps are recorded on the dedicated app or with a pedometer. More info: https://www.steptember.org.nz/about-us Owner: Ashburton District Council	High (Ongoing)
Issue 4.2 There is a lack of consolidated in	nformation on cycling routes in the district	
Action 9 Provide Cycling Information on the ADC website	Currently there is no 'Cycling' tab on the Transport webpage, this should be set up and include maps and links to the above initiatives. Owner: Ashburton District Council	High (Short term)
Issue Date:		F 5





Issue 4.3 Development planning through the District Plan is not aligned with best practice on some matters		
Action 10	Ensure land use planning and transport rules consider walking and cycling outcomes. Example:	High
District Plan Review	Introduce planning requirements that promote a more compact and walkable town, cycle parking etc.	(Short to medium term)

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