

Draft Alcohol Control Bylaw 2023 – Summary of feedback

To support hearings 4 May 2023

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1.1 Summary of feedback received

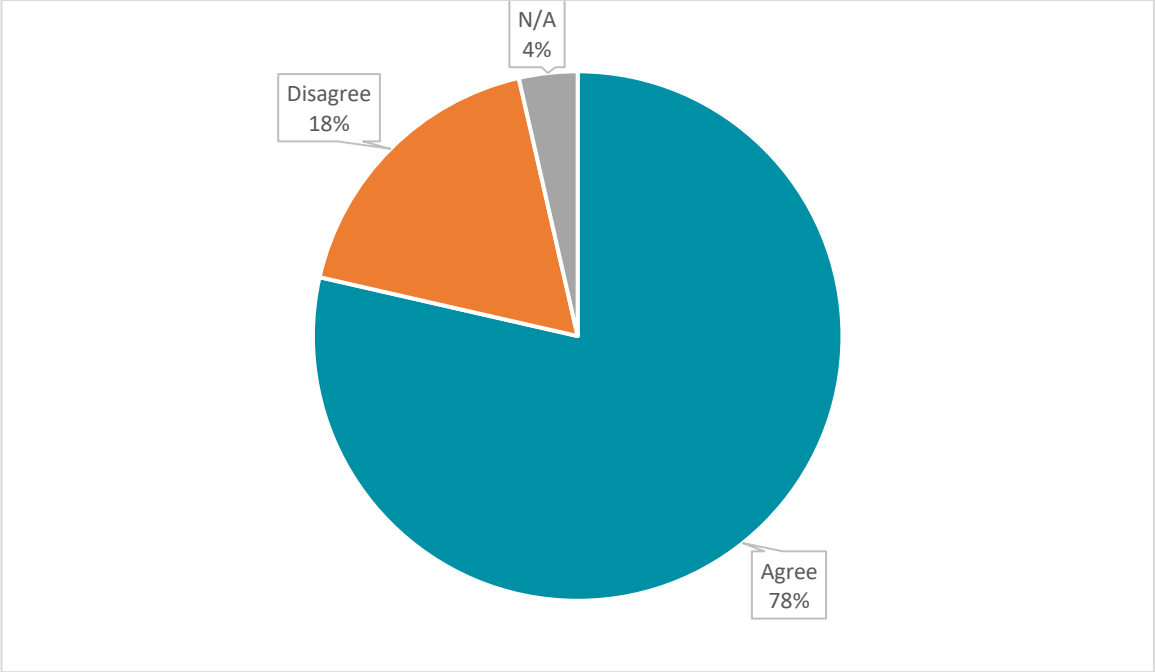
Public consultation on the Draft Alcohol Control Bylaw was undertaken from Thursday 16 March to Sunday 16 April 2023.

- A total of 28 submissions were received.
- 26 submissions were received on time.
- 2 submitters indicated they wanted to be heard on their submission (two confirmed attending as at 18 April).

1.2 Ashburton – proposed addition to Alcohol Ban Area - Block A

Based on the question “Do you agree or disagree to add block A (as per the map in the consultation document) to the Ashburton Alcohol Ban Area?”

	Number of people
Agree	22
Disagree	5
N/A	1
Total	28



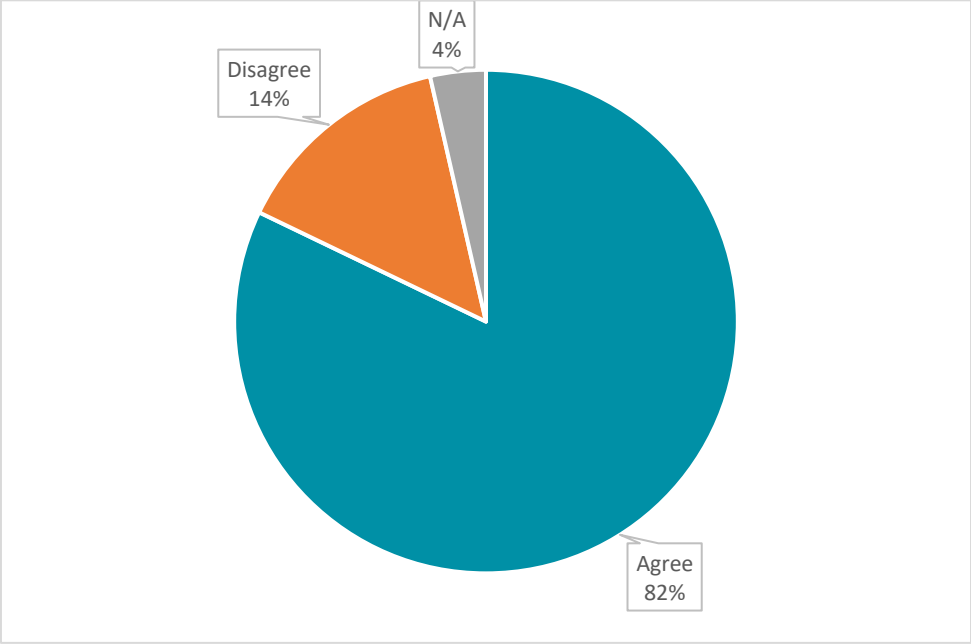
1.2.1 General Comments (Ashburton – Proposed Alcohol Ban Area Block A)

Submitter name	Page	Summary	Staff comments
Support			
ANONYMOUS 1		<ul style="list-style-type: none"> Submitter notes that any further alcohol bans expanding and adding onto existing area/s is great. This will help to keep our inner town centre safer for all the community, including local residents visitors and businesses. 	
LEBIEDIEVA, Tetiana		<ul style="list-style-type: none"> Agrees with the expanding of liquor ban areas in Ashburton (cannot speak for Methven as she is not a Methven resident). 	
Chris		<ul style="list-style-type: none"> Submitter states he has no issues with extending the ban area. 	
Eason, Ed		<ul style="list-style-type: none"> Submitter states that as Ashburton grows, we need to be updating bylaws to best fit that demand. Liquor ban areas do work, for the greater good and by and large most people are respecting what is required of them. 	<p>Monitoring is ongoing and results (including complaints) and feed into future reviews.</p> <p>Environmental Monitoring Team</p>
Not in support			
FAVEL, David		<ul style="list-style-type: none"> Submitter questions why add the proposed area and states all the alcohol sellers in this block close at 9.30pm, 30 minutes after the ban starts. 	<p>The proposal to extend areas covered by the bylaw came from the Police.</p> <p>Environmental Monitoring Team</p>
MCLINTOCK, Sandra		<ul style="list-style-type: none"> Thinks it is not important enough to be spending ratepayers money on these issues which are not even a problem at this current time. In her opinion non-existent problems are being created. How about fixing the pot holes all over the community and getting building consents completed in the allocated time. 	
Other comments			
ASHBURTON COMMUNITY ALCOHOL AND DRUG SERVICE (GOLD, Andrae)		<ul style="list-style-type: none"> Submitter notes it may be useful to monitor carparks (or at least get feedback from carpark operators) on Kermode St to identify if alcohol littering and public disorder becomes an issue and consider expansion to Dobson St West at the next review. 	<p>As above</p> <p>Environmental Monitoring Team</p>
CAVENAGH, Shayden		<ul style="list-style-type: none"> Submitter refers to issues with broken glass and asks for more rubbish bins that are recycling, or a chained broomstick/sweep so they can clean the pavement straight away. 	

1.3 Ashburton – proposed addition to Alcohol Ban Area - Block B

Based on the question “Do you agree or disagree to add block B (as per the map in the consultation document) to the Ashburton Alcohol Ban Area?”

Location	Number of people
Agree	23
Disagree	4
N/A	1
Total	28



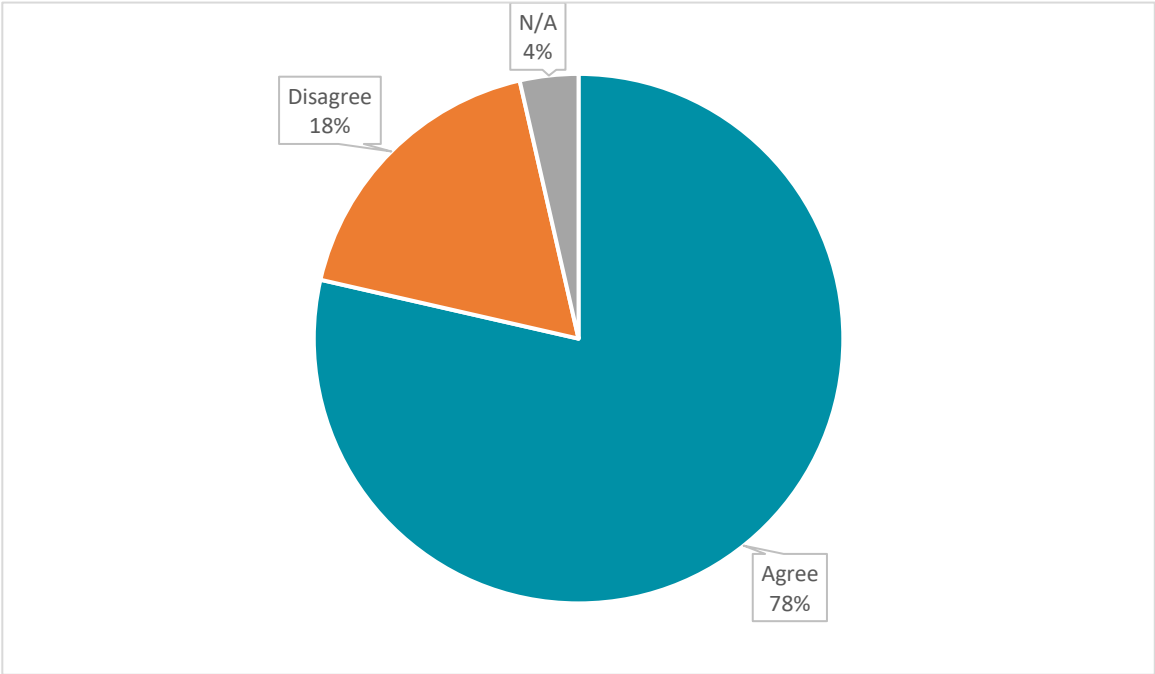
1.3.1 General Comments (Ashburton – Proposed Alcohol Ban Area Block B)

Submitter name	Page	Summary	Staff comments
Support			
CAVENAGH, Shayden		<ul style="list-style-type: none"> Submitter states the more the better and refers to issue with glass. He is ‘sick of flat tyres & being the only one to scrape away glass. The rubbish sweeping gutter truck is great. Can’t do the pavement tho.’ 	
Eason, Ed		<ul style="list-style-type: none"> Submitter notes that these expanded alcohol ban areas will encourage residents hopefully to take more responsibility for their own actions, which can be rather difficult for many these days, so by better education and leading with these expanded areas, residents can improve their safety and enjoyment. 	
Not in support			
MCLINTOCK, Sandra		<ul style="list-style-type: none"> Submitter states it is a waste of money trying to fix an issue that does not exist. 	
FAVEL, David		<ul style="list-style-type: none"> Questions why and refers to 1 alcohol seller in the proposed area that closes at 9pm. 	

1.4 Ashburton – proposed addition to Alcohol Ban Area - Block C

Based on the question “Do you agree or disagree to add block C (as per the map in the consultation document) to the Ashburton Alcohol Ban Area?”

Location	Number of people
Agree	22
Disagree	5
N/A	1
Total	28

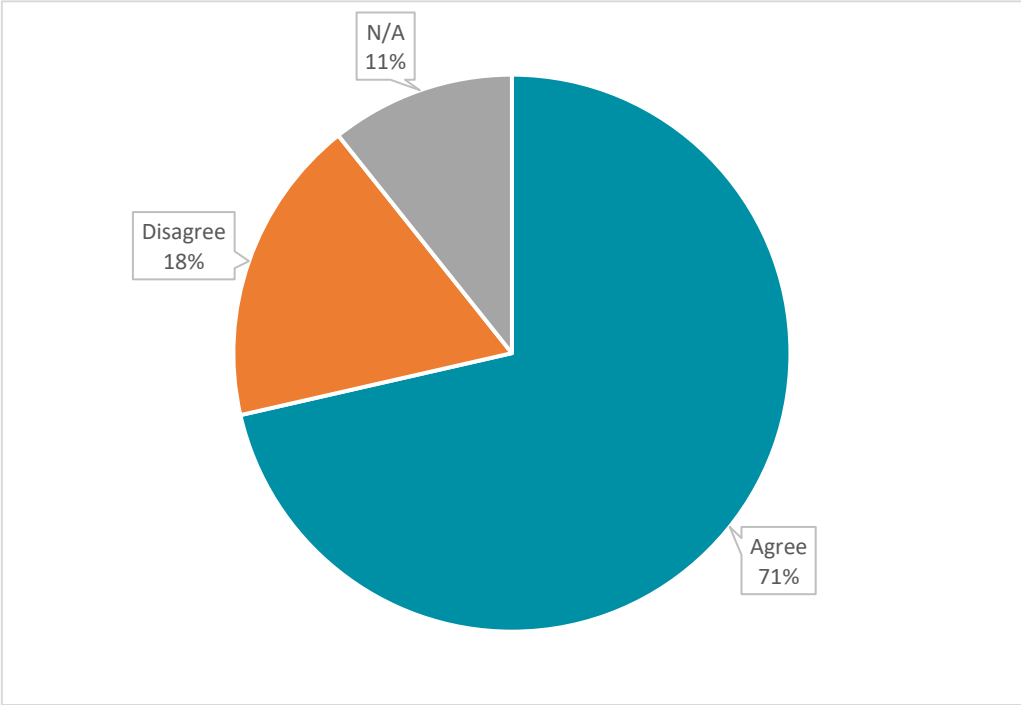


1.4.1 General Comments (Ashburton – Proposed Alcohol Ban Area Block C)

Submitter name	Page	Summary	Staff comments
Support			
CAVENAGH, Shayden		<ul style="list-style-type: none"> Refers to broken glass issue causing a dozen flat tyres. 	
Not in support			
FAVEL, David		<ul style="list-style-type: none"> Submitter questions why. Under new rules it seems drinking in the cinema car park would be deemed an offence, not that he wants to. Countdown closes at the time the ban starts, the Event Centre discourages drinks going out of its building. It seems car parks are the target of this bylaw - "means a place that is open to or is being used by the public, whether free or on payment of a charge, and whether any owner or occupier of the place is lawfully entitled to exclude or eject any person from it." 	

1.5 Methven – proposed addition to Alcohol Ban Area

Location	Number of people
Agree	20
Disagree	5
N/A	3
Total	28



1.5.1 General Comments (Methven – Proposed Alcohol Ban Area)

Submitter name	Page	Summary	Staff comments
In support			
CAVENAGH, Shayden		<ul style="list-style-type: none"> Submitter notes that attracting tourism is cleanliness like not walking across glass shards. 	
ANONYMOUS 4		<ul style="list-style-type: none"> Expresses their strong support for the proposed extension of the alcohol ban area to include the Methven Domain. As a concerned citizen, they are deeply troubled by the unhealthy relationship that exists between sports and alcohol, and believe that this issue requires urgent attention. Given that licensed venues are already present within the Methven Domain, it is crucial that the boundaries of the alcohol ban be expanded in order to effectively address this issue. Furthermore, the proximity of a playground and the participation of children in sports only adds to the urgency and importance of this matter. As a community, we have a responsibility to set a positive example for the younger generation, and promoting a culture of excessive alcohol consumption within the context of sports sends the wrong message. Therefore, it is imperative that we take a proactive and comprehensive approach to addressing this issue, and extending the alcohol ban to the Methven Domain is an important step in that direction. 	
METHVEN COMMUNITY BOARD (HOLMES, Kelvin)		<ul style="list-style-type: none"> States that the Methven Community Board generally agree with the proposal to include the full length of Mackie Street in the ban area as this makes perfect sense and will not allow any misinterpretation in the future. The board would also ask that the footpath signage be repainted in all areas of Methven as the signs are generally faded and difficult to see in the dark. 	This will be actioned when the bylaw is finalised. Environmental Monitoring Team
Not in support			
MCLINTOCK, Sandra		<ul style="list-style-type: none"> Submitter believes there is no issue, spend the money elsewhere. 	

Submitter name	Page	Summary	Staff comments
ATKINSON, Mark		<ul style="list-style-type: none"><li data-bbox="710 197 1603 298">• Submitter believes the expanding of the area is unnecessary and disruptive. The size of the Methven ban is outrageous. It is understandable for the town centre but not the residential area.	

1.6 Other comments

1.6.1 General

Submitter name	Page	Summary	Staff comments
In support			
Anonymous 1		<ul style="list-style-type: none"> • ‘Continue to keep communities safe’ 	
WATSON, David T		<ul style="list-style-type: none"> • ‘Just support proposals’ 	
TRAIL, Alexandra		<ul style="list-style-type: none"> • supports this ban 100%. Young generations are being affected by that too, not just adults 	
ANONYMOUS 3		<ul style="list-style-type: none"> • Submitter notes it is a great idea, but police don’t enforce the ban already, so hoped that adding area will change this. 	
ASHBURTON COMMUNITY ALCOHOL AND DRUG SERVICE (GOLD, Andrae)		<ul style="list-style-type: none"> • Agrees that ADC's Alcohol Control Bylaw is appropriate for purpose. The expansion of and clarification of Alcohol Control Ban Areas for Ashburton and Methven will continue to assist with the reduction in alcohol-related behaviours, damage and crime in those areas. 	
TE MANA ORA (BARRY, Vince)		<ul style="list-style-type: none"> • Te Mana Ora has a long history of working collaboratively with the Ashburton District Council through alcohol licensing tri-agency meetings. Te Mana Ora also collaborate within a local alcohol accord with current licensees, facilitated by Ashburton Community Alcohol and Drug Service, to discuss alcohol-related matters and reduce harm. The proposals within the Draft Alcohol Control Bylaw to expand the current alcohol ban areas will support the work of these existing collaborations to reduce alcohol harm. • Neighbourhoods with greater socioeconomic deprivation experience a stronger relationship between off-premises outlet density and harm. The Ashburton Alcohol Ban Area is an area that has deprivation index levels of 8 and 9, which indicates high levels of socioeconomic deprivation. The Index of Multiple Deprivation (IMD) places Ashburton’s Alcohol Ban Area in the most deprived 25.7% of all neighbourhoods in Aotearoa for multiple deprivation, and in the top 7.6% for crime. Adults living in the most deprived neighbourhoods are also more likely to be hazardous drinkers than those in the least deprived 	

Submitter name	Page	Summary	Staff comments
		<p>neighbourhoods.</p> <ul style="list-style-type: none"> • Over the period from 2016 to 2018, the rate of hospitalisations of people aged 15 years and over that were wholly attributable to alcohol was 92.1 per 100,000 population in Ashburton. This was higher than rates in Timaru (77.7 per 100,000), Christchurch (76.3 per 100,000), Waimakariri (36.9 per 100,000) and Selwyn (31.7 per 100,000). It should be noted that these numbers do not capture admissions for other medical conditions related to alcohol use such as cancers. • A recently published report on the impact of alcohol supply on neighbourhoods in New Zealand found most residents felt alcohol supply, public drinking and intoxication, and related noise and rubbish, negatively affected their neighbourhoods, detracting from their positive features (amenity) and making them feel less safe. • Te Mana Ora notes that the Council has found the current Alcohol Control Bylaw works well and has received positive feedback from stakeholders, indicating it helps in preventing a lot of alcohol-related offensive behaviour, damage, and crime in the Alcohol Ban Areas. Police have reported high compliance with the current alcohol ban areas. • Te Mana Ora recognises there is evidence that alcohol bans sometimes displace drinking and associated problems to nearby locations or may further marginalise young drinkers or rough sleepers, potentially shifting their drinking to less visible locations. • Te Mana Ora recommends that the Council consider this in extending the alcohol ban area and continues to support other opportunities for community connectedness and participation. • Overall, alcohol bans have been found to increase amenity and inclusivity. By influencing factors such as consumption and possession of alcohol in public places, keeping and extending the alcohol bans can contribute to reducing alcohol-related harm and promote public health and safety in the Ashburton and Methven communities. 	
HOSPITALITY NZ (ROGERS, Nikki)		<ul style="list-style-type: none"> • Clarifies that Hospitality NZ reached out to our members in Ashburton and Methven. The responses received agreed with the proposal. 	

Submitter name	Page	Summary	Staff comments
POLICE ASHBURTON (BOWDEN, Janine)		<ul style="list-style-type: none"> • Submitter states that prior to the bylaw being in place young people especially those who were under 18 years could not drink in licenced premises and would congregate around East Street in Ashburton socialising and consuming alcohol. • Personally recalls incidents where it had been determined that the alcohol had been supplied by older associates and family members for consumption. • States unregulated drinking can lead to alcohol related harm both in relation to being victimised and/or perpetrators of crime such as serious assaults, sexual assaults, robbery and other crimes in relation to property. • The Alcohol Control Bylaw provides Police with a prevention tool for early intervention in relation to areas which are not monitored for intoxication by Duty Managers such as occurs in licensed premises. • Police use Engage, Educate, Encourage and Enforce model. In most cases Police deal with breaches by way of verbal warning and have people tip out the relevant container’s contents. • In most of the instances where there has been compliance in relation to the intervention of Police there will be no formal recording for statistical purposes. • With regards to those drinking in licensed premises there are practices referred to as pre-loading and side loading where people take alcohol into the areas near licenses premises consuming alcohol they have brought from home or purchased from an off-licence. • Has observed alcohol containers and bottles discarded in and around local licensed premises which she believes is evidence of pre loading and side loading in and around local licenced premises. • Police maintain a high visibility patrolling presence in and around licenced premises particularly over weekends and this in conjunction with the bylaw provides a deterrent to drinking in Alcohol Ban Areas. • Police strongly support the continuation of the bylaw by the Ashburton District Council as a prevention and enforcement measure in relation to reducing Alcohol Harm. 	

Submitter name	Page	Summary	Staff comments
		<ul style="list-style-type: none"> Police believe that crime/disorder and social harm will return to the indicated areas if the bylaw preventing consumption and possession of alcohol in the Alcohol Ban Area did not continue. 	
ANONYMOUS 7		<ul style="list-style-type: none"> Has no objections to extending the existing area into the proposed area. However the current area does not seem to be enforced by the police and thinks adding these areas wouldn't change anything, making the additions irrelevant. 	
Not in support			
GARDINER, Murray		<ul style="list-style-type: none"> Submitter notes there is no justification for wasting time and money on trying to fix something that does not need fixing. The excuse "the town is expanding" is a nonsense. At a time when there are much more serious issues to attend to and when you hike rates above the rate of inflation this proposal should be dropped forthwith. This smacks of someone sitting in their ivory tower making up things to do. 	
Anonymous 5		<ul style="list-style-type: none"> Submitter notes it is not an issue for the town, 'focus your resources elsewhere'. 	
Reference to broken glass			
CAVENDAGH, Shayden		<ul style="list-style-type: none"> Refers to broken glass issue. 'I broke (myself) a glass in the gutter. The next day a car was parked nearby. Making sure glass is in the gutter takes only 2 seconds.' 	
Reference to other areas than proposed			
ANDERSON, Margaret		<ul style="list-style-type: none"> Would like to see an alcohol ban in the domain area. Especially around the playground and around the sports fields. Sports and alcohol should not be allowed as it does not set a good example for the younger generation and broken glass on grassed and wood chip areas is not acceptable. 	
LEBIEDIEVA, Tetiana		<ul style="list-style-type: none"> Believes that there is one more area in town which could have benefited from liquor ban area regulations imposed in it; Harrison Street in Allenton - especially the part around school and Allenton shops. Submitter lives at 50 Harrison Street, and each weekend finds glass bottles and alcohol drink cans on their lawn - people just walk past while drinking alcohol and simply throw 	If glass is on the road and Council is informed the maintenance contractor can clear the road.

Submitter name	Page	Summary	Staff comments
		bottles and cans over the fence. Maybe the problem can be solved by providing more rubbish bins or by imposing glass ban in this area.	
Reference to Alcohol Licensing			
ANONYMOUS 6		<ul style="list-style-type: none"> • Submitter notes there should not be any more licences issued for liquor stores. There are enough in a town this size, being a compact one. 	<p>Liquor store licensing(Off-Licence Premises) is regulated via the Local Alcohol Policy. This policy is due for review later this year and will be consulted on with the community in June 2023.</p> <p>Strategy & Policy Team</p>
Chris		<ul style="list-style-type: none"> • Submitter mentions that the bylaws regarding what time bottle stores and bars must close need to be extended as well. • Extend the time premises can be open until (it was once 11pm for bottle stores, 3am for bars). There are a lot of shift workers in town, the extended hours give them a chance to enjoy a cold one on a Friday night, or to go out and enjoy a few hours in town. 	<p>Operating hours for Off-Licence Premises (such as bottle stores) are defined in the Local Alcohol Policy. This policy will be reviewed and consulted on with the community in June 2023.</p> <p>Strategy & Policy Team</p>
Eason, Ed		<ul style="list-style-type: none"> • Would like to think that council could be a lot firmer on the granting of liquor licences in our district, as it appears there are more than enough licences here now and that it seems they are easier to obtain than many other services. 	<p>See above</p> <p>Strategy & Policy Team</p>