



Ashburton District Council

AGENDA

A MEETING of the ASHBURTON DISTRICT COUNCIL
will be held as follows:

Date: Tuesday 30 June 2009

Venue: Council Chamber
5 Baring Square West
Ashburton

Time: 1.30 pm

MEMBERS:

His Worship the Mayor, M B O'Malley
Cr R C Beavan
Cr N A Brown
Cr I J Burgess
Cr J A Everest
Cr K L Holmes
Cr R J Kilworth
Cr J A Kingsbury
Cr L J Leadley
Cr K W P Lowe
Cr P W Reveley
Cr J Sparks
Cr B A Tasker

B LESTER
Chief Executive

25 June 2009

AGENDA

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- [Now in open meeting]
- Methven Heritage Association's Grain & Snow Project

Timetable

1.30 pm	<p>Ordinary Meeting Commences</p> <p>OPENING PRAYER</p> <p>PUBLIC FORUM - Donna & David Favel</p>
3.00 pm	<p>Afternoon Tea</p>

25 June 2009

ASHBURTON DISTRICT COUNCIL REPORT

FILE NO: 1/3/1
DATE: 30 June 2009
REPORT TO: Council
FROM: Mayor

4.1. MAYOR'S REPORT

4.1.1 VISIT BY CHRISTCHURCH SCHOOL OF MEDICINE – 3RD YEAR MEDICAL STUDENTS

As in past years, following the visit to Ashburton of a group of third year medical students as part of their study programme, the Christchurch School of Medicine has given \$500 to the Council to make a donation to a suitable agency or committee within the community. In past years Council resolved to forward the contribution as follows:

1998	Order of St John
1999	Alzheimers Association (Ashburton Branch)
2000	Plunket Society (Mid-Canterbury Branch)
2002	Ashburton Palliative Care
2003	Ashburton Ostomy Group
2004	Ashburton Benevolent Fund
2005	Ronald McDonald House
2006	St Vincent de Paul Society
2007	Salvation Army
2008	Ashburton Branch of SPCA

RECOMMENDATION

“That the Christchurch School of Medicine’s donation of \$500 be given to the.....”

4.1.2 CALENDAR

Some of the meetings and functions I have attended since reporting to the last Council meeting on 21 May 2009 are as follows:

- 22 May Met with Hon David Carter
Met with group of Canterbury MP's
Chaired Canterbury Water Management Strategy public meeting, Rolleston
- 25 May Attended Trustpower Regional Awards
- 26 May Attended Alcohol Accord Launch
- 28 May Attended LGNZ National Council meeting, Wellington
- 29 May Took part in CTV Panel Discussion on CWMS issues
- 2 June Attended Regional Transport Committee public submissions hearings
- 9 June Welcomed Christchurch School of Medicine students to district
Met with Aquatic Park Trust representatives
- 10 & 11 June Attended Canterbury Water Management Strategy Workshop, Christchurch

- 12 June Attended RDR Directors' meeting
 Opened @ Homes New Zealand Conference in Ashburton
- 15 June Attended Regional Transport Committee meeting, Christchurch
 Attended Opening of Annual Ashburton Art Exhibition
- 16 June Chaired Canterbury Water Management Strategy meeting, Christchurch
- 17 June Met individually with 4 Councillors
 Attended ACL / ADC Liaison Group meeting
- 18 June Attended breakfast meeting in Wellington (Bill English speaker)
 Met with Ministers N Smith and D Carter in Wellington on CWMS
 issues
- 21 June Attended Canterbury Mayoral Forum Dinner, Christchurch
- 22 June Attended Canterbury Mayoral Forum, Christchurch
 Attended Ashburton Schools Music Festival
- 23 June Met individually with 8 Councillors
 Met with Ministry of Social Development representatives
- 24 June Telephone Conference Call meeting – Canterbury Economic
 Development Co Ltd
 Visited St Joseph's School to talk to students on Mayoral duties
 Met with representatives from Ashburton Trust
 Chaired Ashburton District Health Committee meeting
- 26 June Attended Manu Korero Powhiri (part of Canterbury Regional Maori
 speech competition)
 Canterbury Water Management Strategy Telephone Conference Call
 meeting
- 28 June Attended All Black Roadshow, Ashburton
 Attended Ashburton Alzheimers Society Lunch meeting
- 29 June Meeting with CEO, Irrigation New Zealand, Christchurch
 Meeting with CDHB CEO and Chairman, Christchurch
 Attended Advance Ashburton meeting

I have been represented at other functions / events as follows during this time:

Cr Leadley attended:

- 29 May Welcomed and addressed delegates to the 50th Anniversary Conference
 for Women in Aviation held in Ashburton

MB O'MALLEY
Mayor

ASHBURTON DISTRICT COUNCIL REPORT

FILE NO: 1/3/3
DATE: 30 June 2009
REPORT TO: Council Meeting
FROM: Chief Executive

4.2 CHIEF EXECUTIVE'S REPORT

4.2.1 CANTERBURY WATER MANAGEMENT STRATEGY

Work is continuing on the Strategy with the work on target to report to the Minister at the end of this month, and the draft strategy available for public feedback at the end of August. Over the last month this has included:

- 19 May Workshop on governance, public meetings (Christchurch)
- 20 May Stakeholder meeting (Twizel / Fairlie)
- 22 May Presentation to Ministers / MP's (Christchurch)
- 10/11 June Workshop / strategy evaluation
- 16 June Workshop / strategy development
- 22 June Report back to Mayoral Forum

Some 1100 submissions were received through the public consultation process with hearings held in Christchurch, Ashburton and Timaru for those wanting to discuss their submissions. The submissions have been analysed and will be responded to.

4.2.2 TRUSTPOWER AWARDS

The Trustpower Ashburton Community Service Awards were presented at a function at the MSA on 25 May. The overall award went to the Hakatere Marae Komiti for the Marae development project.

Other category winners were:

Category A Heritage and Environment

- Mid-Canterbury SPCA

Category B Health and Wellbeing

- St Vincent de Paul

Category C Arts and Culture

- Mid-Canterbury Children's Theatre Inc

Category D Sport and Leisure

- Tinwald Cycling Club

Category E Education and Child Youth Development

- Ashburton cadet Unit

4.2.3 CANTERBURY REGIONAL COUNCIL — ENERGY STRATEGY

We hosted a meeting of interested groups in Ashburton on 28 May. The Regional Council is required to develop a strategy under the Resource Management Act. The strategy will consider both efficiency options and renewable generation opportunities. There needs to be a link between this strategy and the water strategy. Further work to be undertaken on transport (rail) and solar voltaics.

4.2.4 MINISTRY FOR THE ENVIRONMENT — GREEN GLOBE AWARDS

The Council received two awards:

- Winner, Household Sustainability (Albert Street subdivision)
- Highly Commended, Urban Sustainability (Ashburton Wastewater)

These were presented at a Parliamentary function attended by Mr John Rooney and myself (attendance funded by MfE) on 4 June, recognizing World Environment Day.

4.2.5 AUSTRALIAN TRADE ADVISOR

I met with the Australian Trade Advisor (Pamela Jennings) with Mr Rob Brawley on 15 June. She was looking at opportunities to increase trade. Currently based in Auckland, the work undertaken is likely to lead to a position being established in the South Island.

4.2.6 CANTERBURY DEVELOPMENT CORPORATION

The CDC has been asked to identify Canterbury infrastructure projects to provide feedback to Central Government. This is being pulled together by Margot Chriseller. I met with Margot and Rob Brawley on 19 June. Margot had done substantial background work through analysis of our LTCCP. This report is due for completion by the end of July.

4.2.7 CANTERBURY MAYORAL FORUM

This was attended by the Mayor and myself on 22 June.

4.2.7.1 Canterbury Police District Commander – David Cliff.

Key points

- 10% targeted reduction in police vehicles. Comfortable with this, and fits with the programme development of ‘more police on the streets’ and greater visibility. Also looking to rationalise police housing.
- Submissions are currently being called for related to further legislation to control ‘boy racers’. Legislation is expected to be in force by December 2009.
- Number of ‘P’ labs uncovered this year is 50% down on last year. Unclear as yet whether this is a real decline or are ‘smarter’.
- Alcohol abuse and related incidents are the biggest community problem. The Law Commission are developing some positive initiatives for Parliament -
 - increasing the age for off-licence sales
 - greater discretion to local authorities related to opening hours
 - re-instate offence for being drunk in a public place

- lower the limit for driving
- prohibit loss leading sales in supermarkets

The timeframe for this review is unclear. (Alcohol Harm Minimisation Bill)

- More crime is being reported. Community calls to call centres up by 6% per annum. Additional funds better used on support staff and technology

4.2.7.2 Minister of Local Government – Hon Rodney Hide

- Keen to let Councils get on with business, while concerned about compliance costs.
 - Moratorium on Drinking Water Standards while they review the cost / benefit analysis
 - Review Air Quality Standards, not the end point but the timetable and the impact if not met
 - Regulatory Responsibility Bill, will require impact statements to show -
 - How central government makes decisions
 - What costs are imposed on local government
 - Framework for compensating local government
 - Seek to have the statements independently assessed
 - LTCCP, referred to as tough / technical / onerous
 - Technical, in taking discretion from Mayor / Councillors
 - Year to produce, plus high audit cost
 - Consultation, could be different for different sized councils, with relatively small numbers engaging (vocal minority?)
 - Core services not defined (acknowledged not easy)
 - Considering Financial Responsibility Act type legislation for disclosures prior to triennial elections (four years ±). Possibly have a vote on ‘financial envelope’ with elections
- Auckland City
 - Details of local representation / decision making will be left to Select Committees
 - Details on local Iwi participation is difficult to balance. Co-management of Waikato is proving difficult
 - Super City could have wider ramifications, particularly how they relate to rest of New Zealand councils. The biggest issues are ‘political’.
 - There is no enthusiasm to spread this model, but we need to look at implications.
- International Financial Reporting Standards. Aware of these issues. Currently under scrutiny.
- Liabilities — Councils as insurers of last resort. This adds to processing costs. Need to reduce the levels of liability.

The Minister acknowledged the constructive nature of Mayoral Forums in most regions, except Auckland. He also acknowledged the value he gets from working with LGNZ.

4.2.7.3 Canterbury Water Management Strategy

An update was provided to the Forum. Members of the Steering Group were present. This was well received. The next meeting is 17 August, prior to the finalization of the draft strategy.

4.2.8 ASHBURTON BUSINESS ESTATE UPDATE

Work is complete on the State Highway 1 / Northpark Road and Works Road intersection upgrades.

The subdivision consent for the Works Road realignment has been lodged.

Work is well underway on the construction of the external wastewater pipeline between the existing system in Ashburton and the Business Estate.

Construction plans are being finalized for the construction of utilities and roading for Stage 1 inside the Business Estate footprint..

The contract for internal utilities and roading will be competitively tendered using a two stage process.

Stage 1 will include the calling for registrations of interest from suitable contractors. This stage will involve the assessment of non-price attributes. A short list of tenderers will be identified based on the results of this assessment process.

As part of Stage 2 the short list of tenderers will then be invited to price the work on a competitive basis. This approach will allow us to progress some aspects of the tendering process in parallel with the finalising of design plans and contract documents.

Registrations of interest will be advertised on Saturday 27 June and close on Friday 17 July.

B LESTER
Chief Executive

ASHBURTON DISTRICT COUNCIL REPORT

FILE NO: 1/8/1
DATE: 30 June 2009
REPORT TO: Council
FROM: Community Planning Manager
SUBJECT: Adoption of Ashburton District Community Plan 2009-19

4.6 ADOPTION OF ASHBURTON DISTRICT COMMUNITY PLAN 2009-2019

4.6.1 SUMMARY

The purpose of this report is to recommend Council adopts the Ashburton District Community Plan 2009-19, including the policies and schedule of fees and charges contained within it.

4.6.2 RECOMMENDATION

- “1. That Council adopts the Ashburton District Community Plan 2009–2019, noting that annual budgets contained in the Community Plan include forecast unbalanced budgets for the 2009/10, 2012/13 and 2013/14 years.
2. That Council adopts the policies contained in the Community Plan 2009-19; these being:
Policy on Significance, Policy on Partnerships with the Private Sector, Policy on Development and Financial Contributions, Revenue and Financing Policy, Rates Remission and Postponement Policy, and the Treasury Policy.
3. That Council adopts the schedule of fees and charges contained within the Community Plan 2009-19.”

4.6.3 BACKGROUND

Council is required to produce a long term council community plan (Community Plan or LTCCP) at least every three years. The Plan must provide information on what the Council intends to do over the coming ten years and how this will be funded. The draft Plan has been made available to the community for consultation and Council has made changes as considered appropriate.

The draft Ashburton District Council Community Plan 2009-19 and the final Community Plan 2009-19 have been audited and assessed by Audit NZ and have both been given unqualified opinions as providing an accurate forecast of Council’s work programme, budgets and that the Plan and the policies contained in the Plan meet legislative requirements.

The Community Plan 2009-19 projects operating revenues sufficient every year to meet proposed operating expenditure except in the following years:

- Year 1 2009/ 10 Operating deficit \$0.172m

- Year 4 2012/ 13 Operating deficit \$2.410m
- Year 5 2013/ 14 Operating deficit \$2.132m

The deficits in these years arise as a result of the following:

Year 1 – This is a result of advancing \$2.3 million to the Ashburton Performing Arts Theatre Trust to assist them to clear outstanding debt on the Ashburton Trust Event Centre.

Years 4 and 5 – This is due to grants towards the new aquatic centre and indoor stadium of \$11.5 million in each year which is shown as an operating expense. This is funded by loans raised which are not part of operating revenue.

This deficit is not caused by any reduction in the maintaining of Council assets, and there is no effect on the capacity and integrity of Council assets. It is prudent to fund these grants by debt so as to achieve intergenerational equity, and as a result Council will incur operating deficits in those three years. Council considers it financially prudent to do this for the reasons outlined above.

4.6.4 STATUTORY IMPLICATIONS

The Community Plan is a requirement of the Local Government Act 2002 (LGA), section 93. The contents of the Plan and the consultation requirements are also specified in the LGA.

4.6.5 OPTIONS AND RISKS CONSIDERED

Not applicable.

4.6.6 STRATEGIC LINKS

The Community Plan 2009-19 details Council's response to community outcomes and where appropriate shows linkages with Council's strategic planning documents.

4.6.7 CONSULTATION

Consultation on the draft Community Plan must meet the requirements of the LGA sections 83 and 84.

The consultation process undertaken by Council has met all requirements of the Local Government Act 2002.

4.6.8 FINANCIAL IMPLICATIONS

Not applicable.

Prepared By

GAVIN THOMAS
Community Services Officer

Approved By

J G ROLLINSON
Manager
Democracy & Community Services

ASHBURTON DISTRICT COUNCIL REPORT

FILE NO: 3/13/1
DATE: 26 June 2009
REPORT TO: Council
FROM: Finance Manager
SUBJECT: Setting of Rates for the 2009/2010 Financial Year

4.7 SETTING OF RATES FOR THE 2009/10 FINANCIAL YEAR

RECOMMENDATION

“That the Ashburton District Council set the following rates under the Local Government (Rating) Act 2002 on rating units in the district for the financial year commencing on 1 July 2009 and ending on 30 June 2010.

All section references are to sections in the Local Government (Rating) Act 2002. All amounts are GST inclusive.

- *The definition of connected and serviceable is contained in Council’s Funding Impact Statement and Rating Policy.*
- *The definition for the amenity rating areas is contained within Council’s Funding Impact Statement and Rating Policy.*

Uniform Annual General Charge (UAGC)

A uniform annual general charge of \$147.00 per separately used or inhabited part of a rating unit, set under section 15(1)(b).

General Rate

A general rate set under section 13(2)(a) of 0.000444 cents in the dollar of capital value on every rating unit.

Roading Rate

A targeted rate for roading services set under s16(3)(a) and 16(3)(b) of \$0.000659 cents in the dollar of capital value on every rating unit.

Library Rate

A targeted rate for library services, set under s16(3)(a) and 16(4)(a) of \$55.60 on every separately used or inhabited part of a rating unit (excluding vacant sections).

Water Supply Rates

The following differential targeted rates are set under section 16(3)(b) and 16(4)(b) for each water supply. In each case the differential categories are:

- (1) connected rating units
- (2) serviceable rating units

The targeted rates are set as a fixed amount per separately used or inhabited part of a rating unit.

	Connected	Serviceable
Group	\$180.00	\$90.00
Ashburton	\$137.00	\$68.50
Methven	\$172.00	\$86.00
Rakaia	\$147.00	\$73.50
Fairton	\$360.00	\$180.00
Hakatere	\$361.00	\$180.50
Hinds	\$287.00	\$143.50
Mayfield	\$544.00	\$272.00
Chertsey	\$250.00	\$125.00
Mt Somers	\$309.00	\$154.50
Dromore	\$1,487.00	\$743.50
Winchmore	\$1,921.00	\$960.50
Lake Hood	\$156.00	\$78.00

The Group rate applies to all the above schemes except for Winchmore and Dromore

In addition to the above targeted rates, a targeted rate for water supply, set under section 19, of 72 cents per 1,000 litres of water consumed in excess of the daily 1,000 litre allowance to any rating unit defined as a metered supply. Metered supplies are defined as extraordinary connections and non residential connections. This rate is levied on a quarterly basis.

Lyndhurst Water Rate

A targeted rate under section 16(3)(b) and 16(4)(b) of \$294.00 on all rating units connected to the Lyndhurst stockwater scheme.

Wastewater Rates

The following differential targeted rates are set under section 16(3)(b) and 16(4)(b) for each wastewater (sewage) disposal. In each case the differential categories are:

- (1) connected rating units
- (2) serviceable rating units

The targeted rates are set as a fixed amount per separately used or inhabited part of a rating unit.

	Connected	Serviceable
Ashburton	\$399.00	\$199.50
Methven	\$186.00	\$93.00
Rakaia Maintenance Rate	\$299.00	\$149.50
Rakaia Loan Rate	\$318.00	\$159.00

The following uniform targeted rates set for wastewater pan charges under section 16(3)(b) and 16(4)(a) of a fixed amount on each pan or urinal (after the third) on every rating unit connected to the wastewater scheme:

Ashburton	\$132.80
Methven	\$62.20
Rakaia Maintenance Rate	\$99.80

Waste Collection Rates

The following targeted rates are set under section 16(3)(b) and 16(4)(a) for waste collection as a uniform fixed charge per separately used or inhabited part of a rating unit in each area to which the service is provided:

Ashburton Urban	\$38.00
Ashburton Inner Central Business Area	\$76.00
Methven	\$52.00
Rakaia	\$44.00
Hinds	\$58.00
Mayfield	\$50.00
Mt Somers	\$52.00
Lake Clearwater	\$28.00
Rangitata	\$23.00

Ashburton Community Pool Rate

A targeted rate for the Ashburton community pool under section 16(3)(b) and 16(4)(a) of \$10.40 per separately used or inhabited part of a rating unit within the Ashburton township area.

Amenity Rates

Targeted rates for amenity services under section 16 (3)(b) and 16(4)(b) are as follows:

Ashburton Urban Amenity Rate

0.000244 cents in the dollar of capital value on every rating unit in the Ashburton township area to meet the costs of stormwater and reserve board funding.

Ashburton Inner CBD Street Cleaning Rate

0.000461 cents in the dollar of capital value on every business rating unit within the Ashburton inner central business district (CBD) **as defined by Council maps**, for the provision of additional street cleaning.

Ashburton CBD (Expanded) Conveniences Rate

0.000246 cents in the dollar of capital value on every business rating unit within the Ashburton expanded central business district (CBD) **as defined by Council maps**, for the provision of public conveniences.

Ashburton Business Amenity Rate

0.002178 cents in the dollar of capital value on every business rating unit within the Ashburton

township, for the provision of the following services:

- Parks and Open Spaces
- District Promotion & Visitor Industry
- Transportation - Footpaths
- Solid Waste Collection
- Community Safety & Wellbeing

Ashburton Residential Amenity Rate

0.000413 cents in the dollar of capital value on every non business rating unit within the Ashburton township, for the provision of the following services:

- Parks and Open Spaces
- Transportation - Footpaths

Methven Business Amenity Rate

0.002818 cents in the dollar of capital value on every business rating unit within the Methven township rating area (as defined by Council Maps), for the provision of the following services

- Parks and Open Spaces
- Transportation - Footpaths
- Public Conveniences
- Solid Waste Collection
- District Promotion & Visitor Industry

Methven Amenity Rate

0.000230 cents in the dollar of capital value on every rating unit in the Methven township area to meet the costs of stormwater services, and reserve board funding.

Methven Residential Amenity Rate

0.000843 cents in the dollar of capital value on every non business rating unit within the Methven township, for the provision of the following services:

- Parks and Open Spaces
- Transportation - Footpaths

Rakaia Residential Amenities Rate

0.000308 cents in the dollar of capital value on every non business rating unit in the Rakaia township area for the provision of the following services:

- Parks and Open Spaces

Rakaia Business Amenity Rate

0.001907 cents in the dollar of capital value on every business rating unit within the Rakaia township rating area (as defined by Council Maps), for the provision of the following services

- Parks and Open Spaces
- Solid Waste Collection
- Public Conveniences
- District Promotion & Visitor Industry

Rakaia Amenity Rate

0.000895 cents in the dollar of capital value on every rating unit in the Rakaia township area for the provision of the following services

- Stormwater
- Transportation - Footpaths
- Reserve Board Funding

Rural Amenity Rate

0.000059 cents in the dollar of capital value on every rating unit in the rural area, excluding the townships of Methven and Rakaia, for the provision of the following services:

- Parks & Open Spaces
- Transportation - Footpaths
- Emergency management

Hinds Stormwater Rate

0.000095 cents in the dollar of capital value on every rating unit in the Hinds township area for the provision of stormwater services.

Methven Community Board Rate

A targeted rate for the Methven community board under section 16(3)(b) and 16(4)(a) of 0.000170 cents in the dollar of capital value of all rating units within the Methven township area.

Methven Community Pool Rate

A targeted rate for the Methven community pool under section 16(3)(b) and 16(4)(a) of \$11.90 per separately used or inhabited part of a rating unit within the Methven township area.

Montalto Stockwater Rate.

A targeted rate under section 16(3)(b) and 16(4)(a) of \$494.00 per rating unit within or connected to the Montalto stockwater scheme, and \$16.30 per hectare of land within or connected to the Montalto stockwater scheme.

Methven/Springfield Rate

A targeted rate under section 16(3)(b) and 16(4)(a) of \$554.00 on all rating units connected to the Methven/Springfield stockwater scheme.

A targeted rate under section 19 of \$44.60 per 1,000 litres of water supplied in excess of 12,000 litres to any rating unit within the Methven/Springfield stockwater scheme.

General Stockwater Rate

A targeted rate under section 16(3)(b) and 16(4)(a) on all rating units within the general stockwater scheme in accordance with the following factors:

- a) \$42.40 in respect of any race, aqueduct or water channel not exceeding one hundred and sixty one metres in length, and
- b) in respect of any race, aqueduct or water channel exceeding one hundred and sixty one metres in length the sum of 30.0 cents per metre for every metre where the same passes through, along or adjacent to or abuts the land of such occupier or owner, and
- c) the sum of \$52.00 for each pond service, pipe service, ram service, pump service, water wheel or windmill, and
- d) the sum of \$26.00 for each dip service or extension pump service using water from the Council's water race system.

Due dates for payment of rates

That all rates will be payable in six equal instalments due on:

20 August 2009
20 October 2009
20 December 2009
20 February 2010
20 April 2010
20 June 2010

Where the 20th of a month in which rates are due does not fall on a working day, rate payments will be accepted without penalty up to and including the first working day after the 20th of that month.

Penalties

That the Council delegates to the Finance Manager to apply the following penalties on unpaid rates.

Under section 58(1)(a), a penalty of 10% on any instalment or part thereof that has been assessed after 1 July 2009 and which is unpaid after the due date.

Under section 58(1)(b), a further penalty of 10% on any unpaid rates and penalties to unpaid rates owed owing as at 30 June 2009, if unpaid as at 31 August 2009.”

Prepared By

P BRAKE
Finance Manager

Approved By

B LESTER
Chief Executive