



Ashburton District Council

AGENDA

A MEETING of the ASHBURTON DISTRICT COUNCIL
will be held as follows:

Date: Thursday 15 December 2011

**Venue: Council Chamber
5 Baring Square West
Ashburton**

Time: 1.00 pm

MEMBERS:

His Worship the Mayor, A R McKay
Cr N A Brown
Cr I J Burgess
Cr D M Favel
Cr R J Kilworth
Cr L J Leadley
Cr D G McLeod
Cr D N Nelson
Cr M J Nordqvist
Cr P W Reveley
Cr J Sparks
Cr A B Totty
Cr R S Wilson

B LESTER
Chief Executive

9 December 2011

AGENDA

	Page
1 APOLOGIES	
OPENING PRAYER	
– Major John Stone, Salvation Army	
2 NOTIFICATION OF EXTRAORDINARY BUSINESS	
3 CONFIRMATION OF MINUTES	
3.1 Council Meeting – 27 October 2011	1
3.2 Council Extraordinary Meeting – 31 October 2011	6
3.3 Council Extraordinary Meeting – 1 December 2011	7
3.4 Matters Arising from Minutes	
4 REPORTS	
4.1 Mayor	9
4.2 Chief Executive	14
4.3 Environmental Services Committee — 17/11/11	17
— Recommendation <i>Receive minutes of meeting</i>	
4.4 Operations Committee — 17/11/11	19
— Recommendation <i>Receive Minutes of Meeting</i>	
4.5 Finance & Community Services Committee – 1/12/11	23
— Recommendation <i>Receive minutes of meeting</i>	
4.6 Rugby World Cup	27
4.7 Riverside Sports Centre Project – Design Brief	29
4.8 Endorsement of the Ashburton Zone Implementation Programme	31
4.9 Adoption of Draft Waste Assessment and Waste Management and Minimisation Plan 2011	38
4.10 Water Restriction Policy Amendment – Removal of Permanent Hosing Ban, Fairton Water Supply	44
4.11 Town Centre Subcommittee Meeting	49
— Recommendation <i>Ashburton Parking Strategy</i>	
— Recommendation <i>Use of Footpaths for Alfresco Dining policy</i>	
4.12 Biodiversity Action Plan	54
4.13 Representation Review	56

5	BUSINESS TRANACTED WITH THE PUBLIC EXCLUDED	
5.1	Confirmation of Minutes	63
5.1.1	Council Meeting – 27/10/11	
	<ul style="list-style-type: none"> • ACL Section 7(2)(h) Commercial activities • Property Matters Section 7(2)(h) Commercial activities • Executive Committee Section 7(2)(a) Protection natural persons 	
	[Now in open meeting]	
	<ul style="list-style-type: none"> • Tender Evaluation C599 • Geoff Geering Drive – removal of covenant • Promotion of Ashburton funding 	
5.1.2	Extraordinary Council – 31/10/11	64
	[Now in open meeting]	
	<ul style="list-style-type: none"> • Award of SW-AH10 Mill Creek Bank Stabilisation 2011/12 	
5.1.3	Extraordinary Council – 1/12/11	65
	[Now in open meeting]	
	<ul style="list-style-type: none"> • Award of C602 – sealed road rehabilitation • Award of C604 – reseals and preseal repairs • Sale of 4 Trent Place, Lake Hood • Freeholding LEI Farmland (Thomas) • Sale of Lot 14, Geoff Geering Drive 	
5.1.4	Operations Committee – 17/11/11	67
	<ul style="list-style-type: none"> • Winchmore Water Supply Section 7(2)(i) Conduct of negotiations 	
	[Now in open meeting]	
	<ul style="list-style-type: none"> • Civil Defence Local Controller 	
5.1.5	Finance & Community Services Committee – 1/12/11	68
	<ul style="list-style-type: none"> • Transwaste Canterbury Section 7(2)(h) Commercial activities • Ashburton Contracting Ltd Section 7(2)(h) Commercial activities • Property & Investment Subcmte Section 7(2)(h) Commercial activities 	
	[Now in open meeting]	
	<ul style="list-style-type: none"> • Civic Assurance capital raising 	
5.2	Second Bridge across Ashburton River – Public Consultation	70
	Section 7(2)(h) Commercial activities	
5.3	Tender Award - AM-AN11 Sewer Pipeline Renewals 2011-12	87
	Section 7(2)(h) Commercial activities	
5.4	Christchurch Market Research Proposal	90
	Section 7(2)(i) Conduct of negotiations	
5.5	Canterbury Agricultural Innovation Park	94
	Section 7(2)(h) Commercial activities	
5.6	Ashburton Contracting Ltd – Appointment of Director	Tabled
	Section 7(2)(a) Protection of privacy of natural persons	
5.7	Ashburton Business Estate	Tabled
	Section 7(2)(h) Commercial activities	

Ashburton District Council Report

File No 1/3/1
Date 15 December 2011
Report to Council
From Mayor

4.1 Mayor's Report

4.1.1 Local Government New Zealand – Zone 5 Meeting

I attended the Zone 5 meeting held in Christchurch on 1 November 2011.

Local Government New Zealand (LGNZ) Report

The LGNZ Report was presented by Chief Executive Eugene Bowen and President Lawrence Yule.

Following are some extracts of interest from the report.

- **Subscriptions** – the last three year's average subscription per council will be used as a percentage of total subscriptions and this will generate required subscriptions for the year. This will ensure all future increases will be uniform across councils.

Lawrence Yule believes that central government doesn't understand that local government is a critical part of governance. The key message that we need to get across that local government has a vital role in economy and infrastructure provision.

- **Achievements of LGNZ over the last three years**

Eugene presented a slide on the achievements of LGNZ over the last three years.

In summary, Eugene said that the government has undertaken to look at costs for councils around iwi settlement. He talked about ongoing risks and opportunities over the next three years:

Risks include:

- Local road maintenance funding flat-lined
- Land and Water Forum – risk of privatising of water
- Decision on ECan governance
- Building Act amendments
- Underlying issues of central government attitude to regulatory reform
- Not having a Minister of Local Government in Cabinet has been an issue.

Opportunities:

- Need strategic thinking around economic development and how this is supported with asset investment.
- The government will drive post-election to focus on full employment, including youth employment.

Road Maintenance Taskforce and FAR (Funding Assistance Rate)

Southland CEO Dave Adamson, who is a member of the Road Maintenance Taskforce, gave a presentation. He discussed the Base Rate Determination – and stated that generally 'rural' has gone down and 'urban' has gone up. Even using the formula, there is room for additional changes to subsidies +/- the formula for example a change to 9% when the formula shows a 5% change.

If the roading hierarchy was implemented into local roads this would make the FAR redundant. NZTA are driving the debate; they need solid information to back up the local government side of the debate.

There was discussion about whether roads are being built for people or production. There is concern that the government focus is going into population growth, for example Fonterra are then allowed an extra tonne carriage with no concern for additional road degradation. The government has stated that there is 'very little risk' but is not willing to back this up with coverage for roading damage claims.

4.1.2 Local Government New Zealand – Rural/Provincial Sector Meeting

I attended the LGNZ Rural/Provincial Sector meeting held in Wellington on 17/18 November 2011.

- **LGNZ President Lawrence Yule reported -**

"Many of us are at this moment thinking about your representation reviews so I was very interested to see that two councils, Waikato Regional Council and Nelson City, have resolved to establish Māori wards or constituencies.

The ability to establish by resolution a Māori ward or constituency was introduced as part of the amendments to the Local Electoral Act in 2001.

Until this year no council has actually made use of the provisions.

Local Government New Zealand has been concerned about the possibility that Parliament will create a national requirement that Māori have separate representation – a private member's bill to this effect was submitted to parliament earlier this year.

Separate representation may be appropriate but as far as we are concerned it should be a local or regional choice.

The issue is to be debated again next year with a review of the New Zealand constitution looking at whether councils should be required to have separate Māori wards or constituencies.

Consequently it is very helpful to see councils consulting with Māori and developing relationship arrangements that work for them. LGNZ's KnowHow professional development programme will soon be offering a workshop on council-Maori engagement.

LGNZ will always support empowering frameworks that provide councils with discretion in designing governance arrangements that suit and reflect their own communities."

- **LGNZ Chief Executive Eugene Bowen reported -**

- **Elected Members' Remuneration Review**

As you will be aware an LGNZ working party has been meeting with the Remuneration Authority as part of its review of the remuneration system for councillors and community board members, a parallel process is occurring with Auckland Council.

At last week's workshop it became clear that the Authority did not have enough information on the number of hours elected members worked and they have asked LGNZ to distribute a survey to chief executives as a way of filling that gap. It is very important that the Authority has the necessary information to ensure the remuneration system fairly rewards councillors and community board members.

In response to the Remuneration Authority's request for information from this Council, a sample of hours spent by an 'Ordinary' Councillor on governance and representation is being compiled. For the purpose of this exercise, 'ordinary' councillors are those other than the Mayor, Deputy Mayor and Committee Chairs. Representation refers to attendance at any external event or meeting at the request of the Mayor or Council, formal meetings with constituents (at the request of the Mayor or Council/Chair) and constituency time – ie regular clinics with constituents or meetings with individual constituents to consider concerns/requests.

The Governance hours are those spent at the various Council and Committee meetings, workshops, hearings and presentations. Also accounted for is time spent representing Council on other organisations or committees, ratepayer groups and training. For the purposes of selecting a sample workload Cr Burgess has been asked to assist.

Are we asking the right question?

EUGENE BOWEN, Outgoing Local Government New Zealand Chief Executive, has written a thought provoking article on the future of local organization in NZ especially in the South Island. I have included the article in full because the last two local government meetings I have attended have referenced the fact that under the ECan Act a decision on representation to the Regional Council is looming next year and to this end the Canterbury Mayoral forum has asked its CE's to bring a paper for consideration on a process that could be followed for Canterbury to sensibly discuss the issue.

I believe we have to consider all possible options and in doing so we must not forget who we represent, work for, and above all the aspirations of this great District Ashburton.

Eugene said

"Our monitoring of media and references to local government in September would indicate a significant proportion of local government reporting relates to amalgamation. Geographically, the coverage ranges from the South Island to the Far North.

The Central Government Auckland Local Government Forum in August was the first direct engagement between cabinet and a single local government entity. The forum is based on LGNZ's own Central Government Local Government Forum and its creation was a pre election commitment by the National party.

The agenda for the two events differs in that the LGNZ event relates to national issues and concerns, points of principle and regulation while the Auckland discussion is about Auckland specifics and how the future form of the city might unfold.

I have spoken frequently recently about an "engagement deficit" that the creation of Auckland Council has produced for the rest of local government. Putting it another way, how does the rest of local government bulk up to have a strategic planning dialogue with central government, the largest provider of infrastructure, social services and drivers of development.

It's important that we define the problem and the problem is not "should small councils exist?" or "should local democracy be in the hands and the power of communities?" These are givens. A better question might be – "who might speak for councils and communities in a manageable working dialogue between partners in central and local government?"

Auckland Council is one not yet fully proven solution to this question. Other alternatives include strategic alliances and shared services. In an ideal world a leading contender for shared services would be the strategy and planning functions of councils to enable joined up cross-boundary thinking which in turn would enable strategic thinking for regions across New Zealand.

There are some encouraging signs, Auckland has reached out to its neighbours above and below and these regions are working towards an Upper North Island Strategic Alliance (UNISA). A question I would put to you, and one which LGNZ is happy to take a supportive role is – "how does the lower North Island and how does the South Island have a future-focused dialogue with government which focuses on working solutions for regional growth?"

LGNZ stands for some core principles. Local councils are answerable to communities not central government. Local councils need the tools and the authority to represent the aspirations of their communities. Any nationwide solution is usually over-

engineered in half the places where it is applied – there can be no one size fits all solutions

To overstate the case “not one council less” could be the mantra for our small and large councils but if we stop there we risk our future potential and I believe we put at risk our future existence.

LGNZ will continue to encourage the discussion, which should not be from vested interests within councils. Rather it should focus on what other sort of regulatory and asset management structures will best ensure the survival of our smallest members, those most at risk from their dependency on rates to fund their existence.”

4.1.3 Relay for Life

The Cancer Society and the Mid-Canterbury community will be hosting ‘Relay for Life’ to be held 24-25 March 2012 at the Ashburton Showgrounds. It is a community event for people to come together to celebrate survivorship, to remember those we have lost and to fight back against cancer. It is six years since a ‘Relay for Life’ event was last held in Ashburton.

When attending the launch of this worthy event I was asked to enter a team of Councillors. I ask Councillors to give serious consideration to participating in this teams event and would appreciate registrations of interest to me by the end of January. I look forward to hearing from you all.

4.1.4 Visit from Communications Team

Representatives from 2^o Communications forward planning team made a courtesy visit to me to explain how they network in this district. The plan is that 2^o will ‘go live’ in the second quarter of 2012, thus this district will have a further communications provider. They mentioned that their consultants found the ADC consents department very helpful in assisting them with lodging their application which is now being processed.

4.1.5 Calendar

Some of the meetings and functions I have attended since my last report to Council are as follows:

- | | |
|--------------|---|
| 11 October | Interview with ‘Guardian’ reporter re an article for newspaper
Attended CWMS Regional Committee meeting |
| • 12 October | Met with Chairman ACL re Directors’ appointment (with CEO)
Took part in Ashburton TV interview
Chaired Ashburton District Health Committee meeting |
| 14 October | Attended Mid-Canterbury Rugby Awards function
(with Cr Kilworth) |
| 19 October | Met with prospective tenants at Business Estate (with CEO)
Met with ‘Guardian’ representatives |
| 20 October | Met with Enterprise Ashburton Manager
Guest speaker at Aqualinc Opening
Attended Ashburton Seniors Centre AGM
Attended Ashburton/Lyndhurst Irrigation Co Ltd AGM |
| 24 October | Attended Fonterra Event at Ashburton Domain |
| 25 October | Interview with Port FM Radio
Attended AL Liaison Group meeting and AGM
Met with Sport Mid-Canterbury representative
Attended Rakaia Community Association AGM |
| 26 October | Attended RDR field visit
Attended Rural Fire AGM |
| 27 October | Attended Creative Communities Grants Presentation
Attended Velodrome Fundraising Launch |
| 28 October | Attended Ashburton District Tourism meeting |
| 29 October | Attended Ashburton Show and Luncheon function |

- 30 October Attended Rugby World Cup event in Ashburton
- 1 Nov Attended Zone 5 meeting, Christchurch
- 2 Nov Attended RDR Management Ltd meeting
- 3 Nov Visited Netherby School and read a book to students
- Attended Cancer Society Relay for Life Launch
- Attended Ashburton College Year 12 Prizegiving
- 4 Nov Presented Certificates to Adult cooking class
- Presented Adult Learners Certificates and hosted recipients to afternoon tea at ADC
- 5 Nov Opened Mid Canterbury Softball Season
- Judge of a section at Young Farmers event
- Judge at a Dancing fundraiser event in Methven
- 6 Nov Attended Bands Concert in the Domain, followed by Civic Music Council meeting
- 7 Nov Guest speaker at The National Bank meeting
- 8 Nov Guest speaker at Ashburton College Year 13 Prizegiving Ceremony
- 9 Nov Chaired Youth Forum
- Attended Base Cafe official opening function
- Attended Mt Hutt College Senior Prizegiving Ceremony
- 14 Nov Attended RDR Irrigation Forum
- Met with representatives of Mid Canterbury Conservation Trust
- 15 Nov Attended RWC function, Ashburton
- Attended Civil Defence Sector Post Volunteers' function
- 16 Nov Attended Active Ashburton Forum
- Attended a meeting re RDR
- Attended Aquatic Park Trust Appointments Committee meeting`
- 17/18 Nov Attended LGNZ Rural-Provincial meeting in Wellington
- 19 Nov Met with Filipino Ambassadors Virginia Benavidez in Ashburton
- 20 Nov Attended White Ribbon event, Ashburton
- Attended Canterbury Mayoral Forum Dinner in Christchurch (with CEO)
- 21 Nov Attended Canterbury Mayoral Forum in Christchurch (with CEO)
- Attended Ashburton Greypower Christmas Function
- Met with real estate agent re resource consents procedure
- Chaired Aquatic Park Charitable Trust AGM
- Attended Hakatere Marae AGM
- 22 Nov White Ribbon media photograph taken
- Attended lunch with CWMS Zone Committee members (with CEO)
- 23 Nov Attended CWMS meeting at Rakaia
- Attended Mt Somers Citizens' Group AGM
- 24 Nov Attended presentation of CWMS Zone Implementation Plan document to Ecan Commissioners
- Attended opening of Mid Canterbury Technology Centre

I wish Councillors, Council staff and everyone in the community a safe, relaxing and happy Festive Season.

A R McKAY
Mayor

Ashburton District Council Report

File No 1/3/3
Date 3 March 2011
Report to Council
From Chief Executive

4.2 Chief Executive's Report

4.2.1 Business Breakfast Club – 28 October 2011

I was invited to be the speaker at the Breakfast Club's monthly meeting in October. I took the opportunity to reflect on changes and developments in the district over the last ten years, Council's long term planning processes and major projects looking forward.

4.2.2 NZTA Board Meeting – 3 November 2011

I attended a function with the Board following their meeting held in Christchurch in November. Much discussion was around the Canterbury earthquake needs and responses. While the Board have their direction from the Government Policy Statement, there was good recognition that the economic drivers are as important as the population drivers.

Mr Gill Cox (who presented to Council on the Burwood Resource Recovery Park) has been appointed to the Board, this being his first meeting. Gil has a good appreciation of what drives the Christchurch economy.

4.2.3 Zone Meeting – 1 November 2011 (Christchurch)

This meeting was attended by the Mayor, Deputy Mayor and myself. The Mayor has covered some of the issues / discussion in his report. Civic Assurance presented on the insurance market / re-insurance market post earthquake. Their need to raise capital in order to achieve an 'A' rating has been subsequently reported to the Finance & Community Services Committee.

Dave Adamson (Southland) is a member of the roading maintenance taskforce due to report back to central government in April. He believes there is a possibility to undertake a first principle review on FAR for 2013. The recent review of assistance rates generally saw rural down (28 territorial authorities), and cities up. He cautioned on the roading hierarchy concept (being promoted by NZTA) as this could undermine the 'total network concept'. The pie is getting no bigger (flat lined), so what is the best way to slice up. He sees both opportunities and risks. The final outcome from the forum will be available in the new year.

4.2.4 Corporate Challenge

We had 24 able participants in this year's Corporate Challenge around Hagley Park. They all performed well, also well supported by other staff members. It was another successful event although total participation was down on previous years, which was probably an outcome of the earthquake. Not being able to compete this year, I was delegated assistant on the BBQ.

4.2.5 Remuneration Authority

As part of the review group, we met in Wellington on 15 November. There appears to be a real willingness amongst Authority members to complete a meaningful review.

The meeting adjourned to allow more research related to 'base work loads'. The findings will be reported back to group members, likely this month, to complete the review early in the new year.

While mileage reimbursement is not part of this review, it is possible that this may be revisited.

4.2.6 Canterbury Mayoral Forum – 21 November (Rolleston)

I presented a report from the Chief Executive's meeting, which introduced items reported separately, including on the structure of local government in Canterbury beyond 2013, when the current Ecan Commissioners' term in office is terminated, and of staffing pressures related to earthquake recovery.

Commissioner David Caygill updated the progress on the Canterbury Water Management Strategy throughout the region, commenting that this has exceeded his own expectations. The Ashburton Zone Implementation Plan has been adopted by the Regional Council, and will now be coming to our Council (reported separately).

It was agreed we need to develop a position on the Canterbury local government possible structure by the middle of next year. Any changes will need to be well communicated and well supported. What happens in Canterbury is likely to be closely watched by the rest of the country.

The Chief Executive group will prepare a background to begin this process, with early engagement with new Ministers and the Canterbury Mayoral Forum.

4.2.7 Shared Services / Joint Procurement

I met with the southern councils on 2 December to explore further options for shared services and joint procurement. Much is done in these areas now, but will continue.

4.2.8 Transwaste Canterbury AGM – 18 November

I attended the AGM on 18 November. Cr Dick Davison (Hurunui) was appointed to the Board as a replacement for Cr Robbie Brine (Waimakariri). The Annual Report is available if any Councillor wishes to peruse. Following the meeting, a presentation was given around the 10 year forecasts.

The current disposal charges will remain at the same level for the balance of the financial year. Projected tonnages for 2011/12 are at 230,000 tonnes.

The current charge is \$87.61 + levies + GST.

With respect to the Burwood project, due diligence is continuing, however use of Burwood (resource consent) has been approved using CERA legislation.

Expected dividends for the current year

\$3.00 September

\$2.70 February

\$2.70 Final

This is slightly up on last year.

Looking forward, ETS charges come into effect on 1 January 2013, now indicated to be \$11/tonne. Other charges are likely to increase by 5% per annum (2% inflation, 3% to achieve rate of return). This is based on a consistent waste volume. A large proportion of costs are fixed costs so changes to volume can impact on this.

Cr Nelson and I attended the Canterbury Regional Landfill Joint Committee meeting on 1 November, following the Zone 5 meeting, the primary business being the Burwood project.

4.2.9 Local Government Commission

The Commission has given an interim decision with respect to the Nelson / Tasman proposal. This is to proceed to prepare an amalgamation plan to further analyse the concept and for consultation.

4.2.10 Chinese Delegation

The district will be visited by a Chinese delegation on 12 December.

4.2.11 Rakaia River – National WCO amendment application (Trustpower)

Environment Canterbury have given notice of a hearing of a preliminary jurisdictional matter raised by Te Runanga O Ngai Tahu on the application by Trustpower to amend the National Water Conservation (Rakaia River) Order 1988.

The matter to be considered is whether under the terms of the Resource Management Act 2012, a further amendment can occur within two years of a previous amendment to a water conservation order.

Ashburton District Council has recently been granted a minor amendment to the Conservation Order to correct some minor errors relating to flow restrictions and our ability to take water for stockwater.

A written submission will be prepared and will be presented at the hearing to be held on Monday 19 December. The submission in summary states the following:

- The amendment requested by Council was of a minor nature and essentially corrected an omission in the WCO when it was drafted in 1988 and reflected the status quo.
- The Minister for the Environment decided that the proposed amendment is of minor effect and did not need to be submitted to Environment Canterbury to consider under the Environment Canterbury (Temporary Commissioners and Improved Water Management Act) 2010 (ECan Act).
- While Council has some concerns regarding the Trustpower application to vary the Conservation Order, Council believes the Trustpower application should proceed.

A copy of the written submission has been circulated to Councillors.

B LESTER
Chief Executive

Ashburton District Council Report

File No 1/3/3
Date 15 December 2011
Report to Council
From Chief Executive
Subject Rugby World Cup

4.6 Rugby World Cup

4.6.1 Background

As part of the Rugby World Cup 2011, Ashburton district held a Festival of Events, and hosted the Romanian national team pre-tournament.

A report prepared to document key aspects of the district's participation and to close off the activity is separately attached.

4.6.2 Recommendation

That the report be received.

4.6.3 Background

The Committee was first formed to lodge a bid, following Council decision, to host a team for the Rugby World Cup. This was supported in order to allow maximum participation by our community as part of the promised 'stadium of four million'.

The district was successful in hosting the Romanian national team following its 'Heartland Host' campaign. As events transpired, Ashburton was the only centre in Canterbury to formally host a team.

We were successful in receiving Lotteries funding to assist hosting the 'Festival of Events', to the tune of \$86,000.

The total turnover for the tournament activities came to approximately \$250,000. Council committed \$14,500 in the 2010/11 financial year to assist facility development and pre-tournament banners. A further \$30,000 was allocated in 2011/12 for associated team hosting costs and community engagement. A further \$15,000 was allocated for underwriting events. The underwriting will not be required. The total event may have a small surplus. Some of the new events may be continued. We will provide documentation for these.

The district received national exposure through Close Up's '100 Days To Go' being televised live from Braided Rivers, and 'The Road Show' also televised live on Breakfast TV. The community strongly supported these events, particularly the local Romanian community.

The team hosting went extremely well, with all facilities being very adequate.

The team were very good to host, participating fully in community and school events. On behalf of our community, the team expressed their gratitude.

The event will have an enduring legacy:

- Memorabilia have been donated to the Museum
- The Rugby Union received some \$20,000 worth of training equipment
- The district enhanced its reputation for hosting major events

Rugby World Cup representatives visited the district on 15 November 2011, to express their thanks and present some mementos. These will be on display at the Council meeting.

In addition to the Rugby World Cup 2011 Report, we have fulfilled our requirements of the Lotteries Board in accounting for their funds.

There were many volunteers who worked to make this a success. They have been acknowledged. Other businesses and groups who were asked for assistance all did so willingly. A special thanks to Verity Lydford (Ashburton District Tourism) for co-ordinating events and keeping us on top of the seemingly endless documentation.

4.6.4 Options & Risks Considered

Managed through the event co-ordination. Not applicable to this report.

4.6.5 Statutory Implications

Obligations have been met.

4.6.6 Consultation

Not required. The report will be forwarded to RWC 2011 for their records.

4.6.7 Strategic Links

The event contributed towards:

Outcome 3

A community with a strong sense of identity and heritage, which welcomes new residents and encourages diversity

- We have a community that values and encourages diversity

Outcome 6

A community with access to a variety of cultural, recreational and heritage experiences, and facilities that enrich our quality of life

- Cultural, recreational and heritage experiences are accessible to the community and actively used

4.6.8 Financial

Not applicable to this report.

B LESTER

Chief Executive

Ashburton District Council Report

File No 10/8/21/5
Date 15 December 2011
Report to Council
From Property Manager
Subject Riverside Sports Centre – Design Brief

4.7 Riverside Sports Centre – Design Brief

4.7.1 Summary

To consider approving the Brief of Space and Design Requirements for the Riverside Aquatic Centre and Sports Stadium.

4.7.2 Recommendation

That Council approves the Brief of Space and Design Requirements for the aquatic centre and sports stadium, dated 15 December 2011.

4.7.3 Background

On 22 September 2011, Council approved the preparation of a Brief for the proposed aquatic centre and stadium to be undertaken by staff.

A number of drafts have been prepared and consulted on with SGL, culminating in the final draft being agreed to (with minor amendments now incorporated in the final) by the Stadium Project Group at its meeting on 7 December, at which it recommended that the Brief be approved.

A copy of the Brief is separately attached.

Also attached Appendix A (maps) and Appendix B (Geotechnical Factual Report)

It is the intention of the Stadium Project Group that, on receipt of Council approval of the Brief, proposals for the design, preparation of working drawings, specifications, contract documents and contract supervision will be sought from five architectural firms. The five firms proposed are (in no particular order of preference) –

HDT Architecture – Wellington
Warren & Mahoney Architects – Christchurch
Boon Goldsmith Bhaskar Brebner Team Architects – New Plymouth
LHT Design – Hastings
Ross Maguire Architects – Christchurch.

They were also advised at the time of the concept tender that an opportunity would be provided to participate in a process to select the final design team for full design and contract works. The request for proposals will require that proposals are to be received by 28 February 2012.

The Project Group is of the view that as there was a general advertised request for proposals at the time the concept drawings were being sought there is not a need to undertake an advertised request at this time. The selected firms all responded to the original request (to prepare concepts) and all were assessed as having track records and professional capabilities to carry out the work.

4.7.4 Options and Risks Considered

There are no risks associated with approving the Brief.

4.7.5 Statutory Implications

Not applicable.

4.7.6 Consultation

The requirements for the project have been consulted on by SGL and the facilities covered in the Brief have been agreed by SGL who believe the requirements of those consulted are met.

4.7.7 Strategic Links

Progressing this project aligns with Council's objectives in respect of the provision of recreational facilities.

Approving the Brief will facilitate a design which meets Council and community expectations.

4.7.8 Financial

There are no financial implications in approving the project.

Prepared By:

J M ROONEY
Property Manager

Approved by:

B LESTER
Chief Executive

Ashburton District Council Report

File No 0500-07-08
Date 15 December 2011
Report to Council
From Operations Manager
Subject Endorsement of the Ashburton Zone Implementation Programme

4.8 Endorsement of the Ashburton Zone Implementation Programme

4.8.1 Summary

An Ashburton Zone Implementation Programme (ZIP) has been prepared by the Ashburton Zone Water Committee. **Attached**

The draft plan was endorsed for public consultation by Council on 8 September 2011, consultation has been carried out and the final ZIP was endorsed by Environment Canterbury on 24 November 2011.

The purpose of this report is to recommend that Council endorses the ZIP for the purpose of developing work programmes and budgets, and their inclusion in the draft Long Term Plan.

4.8.2 Recommendation

That Council endorses the Ashburton Zone Implementation Programme for the purposes of developing work programmes and budgets for inclusion in the 2012/22 Long Term Plan.

4.8.3 Background

The Ashburton Zone Committee and the draft Zone Implementation Programme are part of the implementation of the Canterbury Water Management Strategy (CWMS).

The programme includes actions and approaches for integrated water management solutions to achieve the CWMS.

The Zone Committee is a joint committee of Environment Canterbury and Ashburton District Council.

The Zone Committee has taken a collaborative approach with formal meetings, field trips (including one with the Selwyn-Waihora Zone Committee), held a zone committee meeting at Te Hapa O Niu Tirini-Arowhenua Marae and held a variety of public workshops and public meetings to discuss initial priorities.

The draft ZIP was formally endorsed for public consultation by Council on 8 September.

As part of the public consultation/feedback process, the Zone Committee met with organisations and land owners, and held three public meetings within the zone.

As a result of the public consultation/feedback process, 43 written responses to the draft ZIP were received. Overall the feedback provided was supportive of the draft ZIP and the efforts of the committee in putting the ZIP together.

The areas of greatest interest or concern were:

- Increasing flows in the Ashburton/Hakatere River.
- Ensuring the Hakatere/Ashburton sub-regional Chapter (of the Land and Water Regional Plan) provides for important values.

- Managing stockwater races for multiple uses.
- Nutrient load limits.
- Protecting wetlands.
- Prioritising Immediate Steps Biodiversity funding.

The Ashburton Zone Committee considered the feedback and reached consensus on all its decisions.

The final Ashburton Zone Implementation Programme was approved by the Zone Committee at its meeting on 3 November 2011.

The Committee's and ZIP priority outcomes and topics for recommendations are:

- Hakatere River – improved and protected natural character and mauri
- Ecosystem health and biodiversity – protected and improved
- Water quality – protected and improved
- Water quantity – efficiently used and secure and reliable supply of water.

The Committee set the following principles to guide any actions in the zone:

- A collaborative approach – the Zone Committee will work in partnership with landowners, Runanga, community groups, Environment Canterbury, Ashburton District Council, Department of Conservation, Fish and Game, rural and urban industries, neighbouring zone committees, and other stakeholders to implement the CWMS and to achieve the outcomes identified in this ZIP. This will include supporting the many existing projects, and the Regional and District Council provisions, that contribute to the zone committees desired outcomes.
- A whole of catchment approach is taken to protecting and improving waterways from their source/springs to their mouth – Ki Uta Ki Tai.
- Recognising that none of the priority outcomes can be considered in isolation and the integration of all aspects of water management is needed to achieve the Zone Committees priority outcomes.
- The principles of kaitiakitanga provides the CWMS with insight into traditional Maori resource management philosophies and practices. The ZIP recognises the holistic nature of kaitiakitanga and its relevance in delivering the vision, fundamental principles and targets of the CWMS.

The Ashburton Zone Implementation Programme includes recommendations to Ashburton District Council, Environment Canterbury and many other parties/organisations.

All of these organisations are expected to give effect to the recommendations in the ZIP.

The Zone Committee has put in significant effort into the ecosystem health and biodiversity recommendations. This is because a lot of this work is already underway and funding is available through the Immediate Steps programme.

Future ZIPs will provide more detail on the Committees other priority areas. The recommendations in the Ashburton Zone Implementation programme cover the next 12 months. The Zone Committee expects to update its Implementation Programme in 12 months time.

The Ashburton Zone Implementation Programme contains 96 recommendations. Ashburton District Council has responsibilities either as lead, partner or is a party to 44 of the recommendations.

The Land and Water Regional Plan will respond to the majority of recommendations relating to the Hakatere/Ashburton River. Ashburton District Council will be involved during the preparation of the sub regional chapter that will set environmental flows for the Ashburton/Hakatere River. This plan is scheduled for notification in July 2012.

The Zone Implementation Plan contains a significant number of recommendations relating to physical works in the field.

Approximately one third of the recommendations relate to biodiversity projects, including monitoring, investigation work, weed and pest eradication and protecting and enhancing streams, bird habitats, wetlands, braided river habitats and fish spawning sites.

A further 20 of the recommendations relate to working with user groups and the community to improve understanding (through education, guidelines, facilitation support and encouragement) about different values and generate actions in the field relating to nutrient management, water quality, protecting indigenous species, recreational opportunities, industry guidelines, and audited self management.

The Implementation Programme highlights that many agencies are working in this area, and there is a need for coordination.

The Zone Committee or the ZIP does not have the authority to commit any Council either Environment Canterbury or Ashburton District Council to any particular path or expenditure. However as previously stated, there is an expectation that Council will take ownership and responsibility for the recommendations and actions in the ZIP where Council's involvement has been identified.

In summary, the areas where Council will be expected to take responsibility are summarised below:

Ashburton/Hakatere River

Recommendations	Level of responsibility
<ul style="list-style-type: none"> • Enhance and showcase educational, recreational and biodiversity values 	Party to
<ul style="list-style-type: none"> • Enhance foot access to river 	ADC
<ul style="list-style-type: none"> • Investigating ways of increasing river flows 	Partner with ECan
<ul style="list-style-type: none"> • Investigate flows in north branch with view to reducing dry periods 	Partner with ECan
<ul style="list-style-type: none"> • Explore allocation methods for increasing flows to 6m³/sec at SH1 possibly using unrequired stockwater 	Partner with ECan
<ul style="list-style-type: none"> • Investigate gravel extraction in north branch in relation to maintaining flood carry capacity 	Partner with ECan
<ul style="list-style-type: none"> • Ashburton/Hakatere River Sub Regional Plan <ul style="list-style-type: none"> - River mouth open - Flow allocation - In stream habitat etc 	Partner with ECan

Ecosystem health and Biodiversity

Recommendations	Level of responsibility
<ul style="list-style-type: none"> • Target Immediate Steps funding for priority areas <ul style="list-style-type: none"> - Foothills and lowland fords - Coastal wetlands and dongas 	Party to
<ul style="list-style-type: none"> • Work with developers and landowners etc to identify opportunities for biodiversity enhancements 	Party to

<ul style="list-style-type: none"> Identify options for improved management and protection of wetlands that are ecologically significant: <ul style="list-style-type: none"> Working with landowners Work toward a "net gain" of wetlands 	Party to
<ul style="list-style-type: none"> Review of ADC plan to protect native dryland plants 	ADC
<ul style="list-style-type: none"> Investigate opportunities to raise communities understanding of biodiversity, taonga species and mahanga kai 	Party to
<ul style="list-style-type: none"> Identify opportunities to enhance existing waterway corridors from hills to the sea 	Party to
<ul style="list-style-type: none"> Support the Biodiversity Action Plan 	ADC
<ul style="list-style-type: none"> Identify, prioritise, develop and implement strategies for indigenous biodiversity in lowland streams and other waterways and wetlands 	Party to
<ul style="list-style-type: none"> Extend survey of dryland biodiversity beyond public land 	ADC
<ul style="list-style-type: none"> Implement drain management techniques and timing that reduce impacts on biodiversity, mahanga kai and water quality 	Party to
<ul style="list-style-type: none"> Implement water race management recommendation Council/Opus 2003 report 	Party to/ Lead
<ul style="list-style-type: none"> Investigate opportunities to provide a green corridor through Ashburton town focusing on water ways 	Party to
<ul style="list-style-type: none"> Identify key dryland remnants and develop options to protect and enhance 	Party to
<ul style="list-style-type: none"> Engage with landowners to increase understanding and protection of remaining indigenous Biodiversity Development Action Plan 	Party to
<ul style="list-style-type: none"> Undertake weed control 	Party to
<ul style="list-style-type: none"> Identify options to eradicate wildling trees 	Party to/ Lead?
<ul style="list-style-type: none"> Through planning rules, nutrient load limits and consent conditions ensure development has no impact on significant biodiversity 	Party to
<ul style="list-style-type: none"> Remove source tress for wildlings at Lake Clearwater in conjunction with a replacement programme for shelter 	Party to/ Lead?
<ul style="list-style-type: none"> Ensure river bed nesting birds are protected from disturbance – signs, education etc 	Party to
<ul style="list-style-type: none"> Identify threatened native vegetation sites associated with the Rangitata, Ashburton/Hakatere and Rakaia Rivers and support projects that protect and enhance these sites 	Party to
<ul style="list-style-type: none"> Enforce existing rules for vegetation clearance and wetland drainage to protect existing biodiversity and water quality 	Partner with ECan
<ul style="list-style-type: none"> Identify areas where: <ul style="list-style-type: none"> Water quality is under threat or declining Data is insufficient Identification of new monitoring sites 	Partner with ECan

<ul style="list-style-type: none"> Monitor water quality from source to sea focusing on Ashburton/Hakatere, Hinds Rivers and Pudding Hill Stream <ul style="list-style-type: none"> Map critical water quality issues and "hot spots" Identify and undertake actions to address issues 	Party to/ Lead?
<ul style="list-style-type: none"> ECan and ADC identify and map additional recreational sites for water quality monitoring 	Partner with Ecan Lead
<ul style="list-style-type: none"> Support initiatives to improve and protect community water supplies 	ADC
<ul style="list-style-type: none"> Identify opportunities to provide domestic water that is currently supplied from stockwater 	Party to/ Lead
<ul style="list-style-type: none"> Identify catchments or areas where <ul style="list-style-type: none"> Groundwater quality is poor Domestic drinking water supplies are at risk Identify opportunities to address issues 	Party to/ Lead
<ul style="list-style-type: none"> Identify threats to water quality from stormwater and encourage business to minimise water use and their contribution to stormwater run off 	Partner with Ecan/ Lead
<ul style="list-style-type: none"> ECan runs improving urban waterway health programme 	Partner with ECan
<ul style="list-style-type: none"> Work with industries to ensure management of water use and discharges 	Partner with Ecan

Water Quality – efficiently used and secure and reliable source of water

Recommendations	Level of responsibility
<ul style="list-style-type: none"> Identify and support activities etc to improve urban water use and efficiency – both household and industrial 	ADC
<ul style="list-style-type: none"> Ensure water metering regulations are complied with 	Party to
<ul style="list-style-type: none"> Manage groundwater so that increased irrigation "up country" will not adversely impact on surface water east of SH1 <ul style="list-style-type: none"> Does not cause flooding Keeps flows in lowland streams 	Party to
<ul style="list-style-type: none"> Identify and discuss key issues and opportunities etc for stockwater races 	Party to/ Lead
<ul style="list-style-type: none"> Identify options for optimising water supply and use in the zone. Investigate difference between consented water takes and actual takes 	Party to
<ul style="list-style-type: none"> Involve regional committee in regional work programme 	Party to
<ul style="list-style-type: none"> Encourage research and development project or centre of excellence in Ashburton. Develop local training opportunities. 	Part to/ Lead?

Implementing the ZIP will require considerable coordination and cooperation between various organisations to ensure duplication of effort is minimised and where possible economies of scale obtained by working with other zones where similar work is required.

Comments on resource and financial implications are included in the financial section of this report.

4.8.4 Options & Risks Considered

The options available to Council are as follows:

Option 1: Council endorses the ZIP for the purposes of developing work programmes and budgets for inclusion in the 2012/22 Long Term Plan.

This option:

- Will be consistent with ECan's decision to endorse the ZIP and working toward the CWMS targets
- Formalises the work done by the Zone Committee
- Will allow the implementation of approved programmes consistent with the views of the community given the collaborative approach taken by the Zone Committee
- Will commit Council, through the LTP process to additional expenditure.

Option 2: Council does not endorse the ZIP for the purposes of developing work programmes and budgets for inclusion in the 2012/22 Long Term Plan.

This option:

- Will be inconsistent with ECan's decision to endorse the ZIP or working towards the CWMS targets
- Could mean further work would be required to develop the ZIP.
- Will delay the implementation of the actions and recommendations in the ZIP and budgeting requirements in the 2012/22 LTP.

The recommended option is Option 1: Council endorses the ZIP for the purposes of developing work programmes and budgets for inclusion in the 2012/22 Long Term Plan.

4.8.5 Statutory Implications

There are no statutory implications arising from endorsing the ZIP for the purposes of developing work programmes and budgets for inclusion in the 2012/22 LTP.

The ZIP is not a statutory document.

Statutory documents will be developed to support the ZIP. These documents will be binding. Council will have the opportunity to input into these documents through the various statutory processes.

Any work with significant financial implications will be programmed and will be the subject of LTP and Annual Plan processes.

4.8.6 Consultation

The ZIP has been developed through the input and efforts of the Ashburton Zone Committee.

Council has elected representative representation on the committee.

Various aspects of the draft ZIP were the subject of consultation and feedback from the wider community.

The draft ZIP has been the subject of consultation and stakeholder meetings. Council provided feedback through this process.

The Zone Committee considered feedback received (43 submissions) when finalising the document.

The recommendations in this report have not been the subject of public consultation.

Any significant work programme and associated costings will be the subject of public consultation through the 2012/22 LTP and subsequent Annual Plan processes.

4.8.7 Strategic Links

Approval of the recommendation contained in this report is consistent with Outcomes and Strategic Outcomes outlined in the LTCCP. In particular:

Outcome 1: A thriving and diverse local economy that provides the foundation for a quality lifestyle.

Outcome 2: A thriving and diverse local economy that provides the foundation for a quality lifestyle.

4.8.8 Financial

Currently a number of work programmes and activities being carried out or to be carried out by Council are consistent with the recommendations, actions and responsibilities in the ZIP that apply to Council.

Set out below is a summary of this work which is currently or will be budgeted as part of Council's normal activities:

- Biodiversity Action Plan implementation
- Stockwater race ecological and technical assessments (is a requirement in the conditions for new stockwater consents)
- Water conservation education programme
- Stormwater strategy development and implementation
- Flow monitoring (stockwater races and community water supplies)
- Monitoring of stockwater quality
- Input into statutory processes

There are a number of areas relating to flow investigations in the Ashburton/Hakatere River, gravel extraction, increasing flows in the Ashburton/Hakatere River that are not currently part of our normal work or budgeting.

A sum of \$30,000 to carry out this work will be budgeted in the 2012/2013 financial year.

As indicated in the ZIP, further work will be carried out on the ZIP to determine work beyond 2012/13. Further budget provisions will be made once this work has been defined.

Prepared By:

R ROUSE
Operations Manager

Approved by:

B LESTER
Chief Executive

Ashburton District Council Report

File No 0720/00
Date 15 December 2011
Report to Council
From Solid Waste Manager
Subject Adoption of the Waste Assessment and Waste Management and Minimisation Plan 2011

4.9 Adoption of the Waste Assessment and Waste Management and Minimisation Plan 2011

4.9.1 Summary

A draft Waste Assessment (WA), Draft Waste Management & Minimisation Plan (WMMP) and Draft Summary Waste Management & Minimisation Plan (WMMP) was prepared in accordance with the requirements of the Waste Minimisation Act, 2008 (the Act) and was adopted by Council on 22 September 2011 for the purposes of public consultation.

The purpose of this report is to provide Council with a summary of submissions received, advise the outcome of hearings and deliberation on the submissions, advise recommended changes required to the draft plan and recommend Council adopts the WA and draft WMMP.

4.9.2 Recommendation

<p>That Council adopts the Waste Assessment and Waste Management and Minimisation Plan 2011.</p>

4.9.3 Background

Waste Management and Minimisation Plan 2011

The draft Waste Management and Minimisation Plan (WMMP) 2011 is the strategic direction that Ashburton District Council proposes to follow "to promote the efficient and effective waste management and minimisation in its District" over the next six years.

The proposed Plan encompasses Council's vision, goals, objectives, and specific strategies to promote waste minimisation and reduce residual waste to landfill, so as "to protect the environment from harm, and to provide environmental, social, economic and cultural benefits" as purposed by the Waste Minimisation Act (WMA) 2008.

The vision and goals of the Plan are consistent and give effect to the current 2010 New Zealand Waste Strategy (NZWS) goals of:

- reducing the harmful effects of waste; and
- improving the efficiency of resource use.

The purpose of this WMMP is to:

- capture the Council's vision and long term goals of managing and minimising waste in the district;
- set strategies, objectives, policies and activities/methods to achieve these goals;
- provide information on how the Council is intending to fund the activities of the WMMP over the next six years; and
- help to meet all legal requirements on councils in respect of waste management.

As part of the preparation of the WMMP, a waste assessment was undertaken and this identified the following district issues with respect to waste management and minimisation:

there is limited waste data on waste composition making it difficult to identify waste streams to target for further diversion

disposal of construction and demolition (C&D) waste and cleanfill is not reliably quantified and requires a suitable site for the temporary storage and processing of material

the Ashburton resource recovery park (RRP) has operational, maintenance and storage issues that need to be addressed.

there are still significant non-compliant materials being disposed of in refuse and recycling receptacles.

a review of the existing 45 litre recycling crate capacity should be undertaken to determine if a larger crate would be more effective in diverting more recyclable /reuse materials.

educating and enthusing the public of the importance of separating recyclable and reusable materials from refuse to reduce contamination of the different waste streams.

management of organic and putrescibles in urban communities.

uncertainty over government climate change policies, carbon prices and the continual changes in the emission trading scheme.

A list of specific actions has been identified in the Action Plan to address the above issues. It reflects Council's commitment to waste management and minimisation to not only meet legislative requirements but to respond to the community's demand for services and infrastructure and, in doing so, protecting the environment from harm and to improve use of resource efficiency.

Council will undertake the specific actions identified in the Action Plan subject to:

- Affordability to the community
- Cost effectiveness
- Council approval
- Council Annual Plan/Long Term Plan process
- Community Consultation

to manage waste generation with future population growth and initiatives to encourage waste minimisation.

Consultation Programme

The consultation process commenced on 30 September 2011. Submissions closed at 5.30pm on Friday 4 November 2011. The submission period complied with S83 Special Consultative procedure (2) of the Local Government Act 2002.

A hearing panel was appointed by the Operations Committee on 17 November 2011, consisting of Councillors Leadley, Nelson and Reveley, to hear and consider submissions.

Submissions Received

A total of 44 written submissions were received. Four submitters wished to be heard. Hearings were held on 18 November followed by deliberations. A summary of submissions is as follows:

Wheelie bins

Recyclable materials:

- Inefficiencies with not sorting at kerbside
- Would need separate crate for glass (retain current green crate)
- Alternate weeks between recycling bin and crate
- Wheelie bins including glass results in 15-20% product contamination
- Invite contamination, misuse of the system

- Step back for recycling
- Bins difficult to clean
- Difficult for the elderly to get to the kerbside
- More storage required on property
- Large cost to the ratepayer – not affordable
- Possible job losses if system were to change
- Existing system is efficient at less cost
- Eliminate wind-blown materials
- Superior system, cleaner and convenient
- Recycling crate too small, larger bins will encourage recycling
- Could change frequency of collection due to larger capacity
- Ease of use an advantage

Refuse:

- User pays refuse bags encourages waste minimisation
- Wheelie bins easy to use and convenient
- Will result in trucks and refuse handlers decreasing and frequency of collection
- Bag prices keep increasing, bags getting thinner and smaller – bins a better option
- Would avoid bags being broken into and refuse scattered in the street
- Superior system for refuse, should be top priority
- Bins difficult to clean
- Refuse can be smelly in hot weather
- Would not encourage household waste reduction

Household organic/greenwaste:

- High levels of support for a wheelie bin collection of household organic and greenwaste

Collection

- Support a service to collect recyclables from businesses
- Support for household and business organic waste collection
- Support increasing funded recycling bins to 2 for each property
- Existing vehicles are old but cost effective
- Foodwaste, putrescibles collection should be advanced with an application to the waste minimisation fund to do a feasibility study.

Satellite recyclable materials drop off facilities

- Support to expand the facilities into more rural areas, eg Lake Hood, Fairton, Lauriston and Chertsey.

Construction and Demolition material

- Support for providing a site for processing construction and demolition materials
- Support for charging more for “unsorted” C&D material

Waste Minimisation Education

- Support development of a bylaw targeting recycling requirements for commercial operations
- Supports greater initiatives and education for worm farming and composting
- Call for a review of the schools waste minimisation education programme
- Expand recycled waste design competitions
- Council to encourage households and businesses to be active in organic waste disposal through composting
- Improvement needed in education
- Could provide real estate agents with district information
- Support to include water conservation into current school programme.

Ashburton Resource Recovery Park

- Supports relocation of the weighbridge and providing an alternative gate for commercial vehicles to enter the park
- Supports upgrades as listed in the Action Plan
- Additional bunkers for recycling products would improve operational efficiency of kerbside collection

General

- If it works, why change it?
- Support to expand collection into the more densely populated rural fringe areas
- Bins in rural lifestyle areas are a danger and a hazard on roadsides
- Have a simple workable cheap and tidy system of rubbish collection which encourages recycling
- Concerned about the short time frame for submissions and lack of costings for changes
- Offer collection days for more specific products, eg e-waste
- Council should work towards and submit to government to reduce waste through the use of recyclable or biodegradable products and reduce packaging
- Greatest benefit would be systems which encourage sorting of waste by the waste generator
- Supports a user pays drop off facility for light bulbs and fluorescent tubes
- Strong support for the collection of data to allow informed decision to be made on diversion opportunities and management of the waste stream
- Recommends the licensing of all clean fills

One submission was received from a private commercial operation offering Council alternative methods, services and facilities for the collection and processing of refuse and recyclable resources in the district.

At the conclusion of the hearing and deliberation process changes to the document are as follows:

S2.2.2 Objectives

Delete:

- *adopt and implement a zero waste policy in both urban and rural communities*

Replace with:

- *work towards zero waste in both urban and rural communities*

The hearing panel considered that the issues raised in the submissions would be addressed through the Action Plan as set out in Part B of the WMMP.

At a workshop held on 29 November, Council confirmed the revised set of community outcomes to use going forward in the 2012-22 LTP. The following will therefore be amended in the WMMP:

S2.1 Vision for the future

Delete community outcomes:

- *supporting a thriving and diverse economy*
- *contribute to a healthy community: and*
- *contribute to sustainable lifestyles and minimize environmental impacts*

Replace with new community outcomes:

- *a thriving and diverse local economy*
- *sustainable natural and built environments*
- *an enjoyable place to live*
- *a safe and healthy community*

4.9.4 Options & Risks Considered

The options available to Council are as follows:

Option 1: Council approves the recommended changes to and adopts the Draft Waste Assessment and Draft Waste Management and Waste Minimisation Plan 2011.

This option:

- Will allow the process to proceed as programmed
- Any issues or concerns held by the community or other stakeholders have been raised through the special consultation process and submission process
- Will ensure Council complies with the Waste Minimisation Act 2008

- The Draft WMMP will not compromise Council's statutory processes regarding Councils LTP and Annual Plan processes
- Work arising from the implementation of the Draft WMMP will be the subject of LTP and Annual Plan processes.

Option 2: Council does not approve the recommend the changes and does not adopt the Draft Waste Assessment and Draft Waste Management and Waste Minimisation Plan 2011

This option:

- Will require the process to be started from the beginning
- delay the documents development programme and may impact on Council's ability to meet the legislated adoption date of 30 June 2012

The recommended option is Council approves the recommended changes and adopts the Draft Waste Assessment and Draft Waste Management and Waste Minimisation Plan 2011

4.9.5 Statutory Implications

The development of a Waste Management and Waste Minimisation Plan (WMMP) is a statutory requirement.

The development of the Draft WMMP must comply with the requirements of the Local Government Act 2002 S83: Special consultative procedure and the Waste Minimisation Act 2008 S50: Review of waste management and minimisation plan.

Implementation of the Action Plan will be the subject of LTP and Annual Plan processes.

4.9.6 Consultation

The district specific issues identified in the Draft Waste Assessment and summarised in the Draft Waste Management and Waste Minimisation Plan 2011 were identified by stakeholders at a meeting held in January 2010.

The management of construction and demolition material has been the subject of consultation with the contracting sector and Environment Canterbury and has been the subject of reports to Council.

The plan and the Council consultation approval process were briefly discussed at a workshop with Councillors on 7 September 2011 and Councillors were invited.

The draft plan has been the subject of public consultation as per the requirements of the Special Consultative procedure (2) of the Local Government Act 2002.

4.9.7 Strategic Links

Approval of the recommendation contained in this report is consistent with Outcomes and Strategic Outcomes outlined in the LTCCP. In particular:

Outcome 1: A thriving and diverse local economy that provides the foundation for a quality lifestyle

Strategic Objective c. A community with access to quality infrastructure (roading, water, footpaths, wastewater and stormwater) that is efficient and reliable.

The adopted WMMP will inform the Solid Waste Activity Management Plan which in turn will inform the LTP 2012-22 and Annual Plans.

4.9.8 Financial

There are no financial implications arising from the approval of the recommended changes to and adoption of the Draft Waste Assessment, Draft Waste Management and Waste Minimisation Plan.

Financial implications arising from the implementation of the adopted WMMP Action Plan will be the subject of consultation and budgeting processes

Prepared By:

C COOMBS
Solid Waste Manager

Approved by:

R ROUSE
Operations Manager

Ashburton District Council Report

File No 0530-0000
Date 15 December 2011
Report to Council
From Water Services Manager
Subject Water Restriction Policy Amendment – Removal of Permanent Hosing Ban, Fairton Water Supply

4.10 Water Restriction Policy Amendment – Removal of Permanent Hosing Ban, Fairton Water Supply

4.10.1 Summary

As a result of discussions during the year, Council requested that the permanent hosing ban on the Fairton water supply be formally lifted and the supply be incorporated within the more flexible framework of the Water Restriction Policy.

4.10.2 Recommendation

- 1 **That** Council approves the amendments to the Water Restriction Policy as detailed in this report; and
- 2 **That** the permanent hosing ban on the Fairton water supply be lifted and the water restriction policy be amended accordingly.

4.10.3 Background

The Fairton water supply has had a permanent hosing ban in place for many years, possibly since its inception.

At a meeting earlier in the year, the Operations Committee requested that the water restriction policy be amended to allow the Fairton community to access the supply for garden watering. With the recent upgrading of the Fairton water supply headworks it is considered that the upgrade has addressed sustainability issues in relation to the water source, treatment and supply.

It should be noted that despite the permanent hosing ban, there have been periods of high consumption on the scheme which have impacted on levels of service. It is not unusual for a reminder to be sent out at some point during the summer period. It is envisaged that “regulated” control may be more effective than the current outright ban.

The policy is reproduced below with the proposed changes shown ~~deletion~~ / **insertion**.

ASHBURTON DISTRICT COUNCIL – WATER RESTRICTION POLICY

Introduction

The water supplies in the Ashburton District have historically come under pressure during the summer months and some schemes were never designed to accommodate watering of lawns and gardens (irrigation).

To manage these issues, water (hosing) restrictions in some form or other have been implemented during the summer months or during emergencies to manage the demand on the various schemes to acceptable levels. These restrictions have in the past been implemented in an ad-hoc fashion and have never been formalised in Council policy.

This policy sets to address concerns relating to demand management by ensuring that the time periods when watering is permitted (Levels 2 & 3), is moved away from the generally expected peak demand for normal domestic use.

It is also intended to give consumers an indication of permissible practices which are allowed during each level of restriction, thereby making compliance and enforcement easier.

And finally, it is intended to give a clear definition of how breaches of the restrictions will be dealt with (enforcement).

Policy Statements

1. Hosing is not permitted at any time on the Dromore, **Fairton**, & Winchmore water supplies and the Methven Springfield & Montalto piped stockwater schemes.
2. On the Ashburton, Chertsey, **Fairton**, Hakatere, Hinds, Lake Hood, Mayfield, Methven, Mount Somers & Rakaia water supplies, water restrictions may be implemented when environmental, operational and/or emergency conditions require, at the discretion of the Operations Manager.
3. Restrictions shall comprise 5 levels as follows:

Level 1 – Alternate Days Hosing		
<i>Schemes</i>	<i>Restriction</i>	<i>Permitted Activities</i>
Ashburton Hakatere Lake Hood Methven Rakaia	<ul style="list-style-type: none"> • Even numbered properties may hose on even dates • Odd numbered properties may hose on odd dates 	<ul style="list-style-type: none"> • <u>Any activity</u> requiring water from a hose connected to the scheme supply. • Operation of micro-spray irrigation systems. • Operation of automatic irrigation systems.
Chertsey	<ul style="list-style-type: none"> • Properties located on the southeast side of Maldon Street may hose on even dates • Properties located on the northwest side of Maldon Street may hose on odd dates 	
Fairton	<ul style="list-style-type: none"> • Properties which have frontage to Waymouth Street or Deans Street may hose on even dates • Properties which do not have frontage to Waymouth Street or Deans Street may hose on odd dates 	
Hinds	<ul style="list-style-type: none"> • Properties located on the southeast side of the SIMT Railway may hose on even dates • Properties located on the northwest side of the SIMT Railway may hose on odd dates. 	
Mayfield	<ul style="list-style-type: none"> • Properties located on the southeast side of Arundel Rakaia Gorge Road may hose on even dates • Properties located on the northwest side of Arundel Rakaia Gorge Road may hose on odd dates 	
Mount Somers	<ul style="list-style-type: none"> • Properties which have frontage to Pattons Road may hose on even dates • Properties which do not have frontage to Pattons Road may hose on odd dates 	

Level 2 – Time Restricted Alternate Days Hosing		
Schemes	Restriction	Permitted Activities
Ashburton Chertsey Fairton Hakatere Hinds Lake Hood Mayfield Methven Mount Somers Rakaia	<ul style="list-style-type: none"> • Same restrictions as per Level 1, <u>and</u> • Hosing is only permitted between the hours of 6.00pm and midnight. 	<ul style="list-style-type: none"> • <u>All activities</u> requiring water from a hose connected to the scheme supply. • Operation of micro-spray irrigation systems. • Operation of automatic irrigation systems.

Level 3 – Hand Held Hosing		
Schemes	Restriction	Permitted Activities
Ashburton Chertsey Fairton Hakatere Hinds Lake Hood Mayfield Methven Mount Somers Rakaia	<ul style="list-style-type: none"> • Same restrictions as per Level 2, <u>and</u> • Hosing may only be carried out by hand 	<ul style="list-style-type: none"> • Garden watering from a hose connected to the scheme supply. • Washing vehicles and building exteriors using buckets only. <p>Note-: The following activities are <u>not permitted</u> during Level 3 restrictions.</p> <ul style="list-style-type: none"> • Irrigation using micro-spray and automatic systems. • Washing vehicles, building exteriors & paved areas using hoses.

Level 4 – Hosing Ban		
Schemes	Restriction	Permitted Activities
Ashburton Chertsey Fairton Hakatere Hinds Lake Hood Mayfield Methven Mount Somers Rakaia	<ul style="list-style-type: none"> • No hosing is permitted at any time during this restriction. 	<ul style="list-style-type: none"> • Watering essential to keep plants alive may be applied via bucket / watering can.

Level 5 – Water Conservation Notice (Emergency Management)		
Schemes	Restriction	Permitted Activities
All schemes.	<ul style="list-style-type: none"> • No non-essential water use is permitted at any time during this restriction. 	<ul style="list-style-type: none"> • <u>Essential</u> domestic, commercial and industrial use only.

4. When imposed, water restrictions shall apply to all residential, commercial and industrial properties connected to water supplies managed by the Ashburton District Council.
5. The restriction level shall be advertised within the local media (newspapers & radio) and shall be effective from the date of the first advertisement.

7. *Property owners/occupiers identified as in breach of this policy will be sent a standard letter advising them of the requirement to comply, or if the breach is considered serious, be issued with an infringement fine in accordance with the Ashburton District Council Bylaw.*
8. *Property owners/occupiers identified as repeat offenders of this policy may be issued with an infringement fine or prosecuted in accordance with the Ashburton District Council Bylaw.*
9. *Authority to prosecute repeat offenders is delegated to the Operations Manager or the Chief Executive Officer.*

Note:- The monitoring of supplies across the district indicates increasing trend in consumption. A Level 1 restriction will be applied across the applicable schemes on or about 17 December.

4.10.4 Statutory Implications

The statutory implication arising from the recommendations contained in this report are:

Resource Management Act 1991

Resource consents to abstract water are issued under the RMA. Council is required under some recent resource consents to implement demand management initiatives. In some cases, Council's Water Restriction Policy and Water Restriction Management Policy are cited in the conditions.

Local Government Act 2002

Council is permitted under the LGA to make Bylaws in order to regulate and protect water supplies. Council's current water supply bylaw allows for the application of restrictions for the purposes of demand management and emergencies.

4.10.5 Options and Risks Considered

There are two options identified as set out below:

Option One – Council Approves Change to Policy

The Water Restriction Policy will be amended to include Fairton within the list of schemes covered by the policy. It is envisaged that the community will be receptive to the change and adhere to any staged restriction placed on the scheme.

Risks

None identified.

Option Two – Council Does Not Approve the Change to the Policy

No changes are made to the policy and Fairton water supply shall remain on a permanent hosing ban.

Risks

Consumers will continue to disregard the ban, which may impact on levels of service.

The recommended option is **Option One**. Regulated control is expected to be more effective than the total hosing ban currently in place.

4.10.6 Strategic Links

The awarding of this contract is consistent with Outcomes and Strategic Objectives outlined in the LTCCP. In particular;

Outcome 1: A thriving and diverse local economy that provides the foundation for a quality lifestyle.

Strategic Objective – A community with access to quality infrastructure (roading, water, footpaths, wastewater and storm water) that is efficient and reliable (Priority Objective).

Outcome 2: Natural and developed environments are sustained for the enjoyment of current and future generations.

Strategic Objective – Water, land and air are managed sustainably (Priority Objective).

Strategic Objective – Our community understands the need to protect our natural environment and acts to do so.

4.10.7 Consultation

No consultation is required. Water restrictions are an **operational tool** for ensuring the various water supplies are available for their primary function, that of household use.

4.10.8 Financial Implications

There are no budget implications arising from the recommendations contained in this report.

Prepared By

A R GUTHRIE

Water Services Manager

Approved By

R S ROUSE

Operations Manager

Ashburton District Council Report

File No 0510-71
Date 15 December 2011
Report to Council
From Town Centre Subcommittee
Subject Recommendations to Council

4.11 Town Centre Subcommittee Meeting

Minutes of the Town Centre Subcommittee Meeting held on Friday 25 November, 2011, in the Council Chamber, commencing at 1pm.

Present

Crs Darryl Nelson (Chair), Donna Favel, Robin Kilworth, John Leadley and Jac Sparks.

In attendance

Crs J Burgess and A Totty.

Chief Executive, Roading & Street Services Manager and Committee Secretary.

1 Apologies

Nil.

2 Extraordinary Business

Nil.

3 Confirmation of Minutes

That the minutes of the Town Centre Subcommittee meeting held on 28 July 2011, be taken as read and confirmed.

Leadley/Sparks

Carried

4 Matters Arising

Nil.

5 Ashburton Parking Strategy Report May 2011

The Roading & Street Services Manager reported on the outcome of consultation undertaken with the Central Parking Working Group in September. While generally supporting the Strategy, the Group does not wish to progress a parking building or make any major changes to the West Street car park at this stage until such time as there is another long term parking option available. Mr Fauth said the area of railway land between Havelock Street and Walnut Avenue is currently being considered for this purpose, however there's yet to be consultation with Rail.

The Chief Executive advised that consideration may be given to providing long term parking north of the railway footbridge on land that is identified as Open Space A in the Proposed District Plan.

Recommendation to Council

That the Ashburton Parking Strategy – May 2011 be adopted with the exclusion of the recommendation/action to construct a parking building and/or identify possible locations and determine criteria.

Kilworth/Sparks

Carried

6 Use of Footpaths for Dining

The Chief Executive presented the revised draft policy for the use of footpaths by businesses providing alfresco dining. The policy incorporates feedback from various departments of Council.

The Subcommittee made further amendments noting that if the outdoor area is to be used to consume alcohol (*CI 8*) the applicant must comply with the Council's Liquor Licensing Policy and sale of liquor legislation.

Cr Burgess noted that Council's Liquor Licensing Policy limits the time for alfresco dining in the CBD to midnight. The District Licensing Agency has acknowledged that the policy should have applied the midnight restriction to premises in the wider district. This anomaly was recognised recently when an application was made by licensed premises in Methven and will be addressed when the policy is reviewed. The DLA is awaiting the outcome of the Government's review of the Liquor Licensing Act before it undertakes a review of the liquor licensing policy.

For the purposes of the alfresco dining policy the Subcommittee agreed to include an additional clause (*CI 9*) to apply the midnight restriction on outdoor dining in accordance with the premise's liquor licence.

- *Non smoking area*

With the primary purpose of an application being for the provision of seated outdoor dining, *CI 9* was amended. It was agreed that monitoring the outdoor area will be provided through the premise's liquor licence.

It was further noted that reference to the use of leaners or high tables has been removed from the draft policy.

- *Parking*

The Chief Executive confirmed that applications which fall outside the policy could be considered on a case by case basis at Council's discretion. For example, *CI 13* requires that car parking should not be detrimentally affected but if a proposal had merit, the need for taking a car park could be agreed to.

Cr Nelson referred to the Parking Strategy (making Burnett and Tancred Streets one-way) and said alfresco dining on these streets would be greatly enhanced if this happened.

The Property Manager attended the meeting at 1.55 pm.

- *Verandas*

Clarification was sought on whether alfresco dining areas have to be under a veranda. It was noted that the Proposed District Plan requires cantilevered verandas on all buildings where sites to be redeveloped require a resource consent, however this will not affect the 'use of footpaths for alfresco dining' policy.

- *Furniture*

The Property Manager advised that the type of furniture to be provided in the outdoor area would be specified in the premise's Licence to Occupy – ie could specify dining tables rather than leaners.

- *Existing use rights*

The policy will apply to premises already operating outdoor dining areas and they are being included in the consultation.

It was noted that existing licences to occupy footpath areas can be terminated with the premises being issued with new licences.

Recommendation to Council

That the draft *Use of Footpath for Alfresco Dining* policy, as amended, be adopted; and
That consultation be undertaken with the Methven Community Board, Ashburton Residents Association, Rakaia Residents Association, Ashburton Business Association, Alcohol Accord signatories and existing outdoor licensed dining operators.

Nelson/Sparks

Carried

The meeting concluded at 2.16pm.

Ashburton District Council Report

File No
Date 15 December 2011
Report to Council
From Policy Advisor
Subject Biodiversity Action Plan

4.12 Biodiversity Action Plan

4.12.1 Summary

The Biodiversity Action Plan 2011-16 provides a strategic framework for Council's role in biodiversity over the next five years.

4.12.2 Recommendation

That Council adopts the Biodiversity Action Plan 2011-16.
--

4.12.3 Background

The Biodiversity Action Plan has been developed in collaboration with key stakeholders in the district through the Biodiversity Working Group, as a result of Council's decision to target funding for biodiversity in the 2010/11 and 2011/12 Annual Plans. The Biodiversity Action Plan represents a strategic framework through which to implement our responsibilities as a signatory to the Regional Biodiversity Strategy, support the goals of the Zone Implementation Plan of the Ashburton CWMS Zone Committee and engage the wider community in biodiversity protection.

The Plan represents a commitment by Ashburton District Council and the parties involved in the plan's development toward the key objectives of the plan:

1. Identify the current state of biodiversity in the Ashburton District
2. First protect, then maintain and restore areas of significant biodiversity
3. Engage with landowners in the identification, protection and enhancement of biodiversity
4. Integrate biodiversity into Council policy and practice
5. Celebrate local biodiversity and encourage protection and enhancement by the community

Further to the Council workshop on the draft Action Plan, held in June 2011, the Action Plan was presented to the Ashburton CWMS Zone Committee at their meeting on 17 November 2011. The Committee provided positive feedback on the Action Plan and voted to endorse the plan and its objectives.

The Biodiversity Action Plan is consistent with the plan for implementation of the Canterbury Regional Biodiversity Strategy, which includes a responsibility for district councils to form a local group to plan the fulfilment of strategy actions.

4.12.4 Options & Risks Considered

Not applicable.

4.12.5 Statutory Implications

Council has statutory responsibilities to maintain indigenous biological diversity under the Resource Management Act 1991 (sections 30 and 31).

The Biodiversity Action Plan is a non-regulatory document, designed to promote participation and voluntary involvement from Council, stakeholders and the community.

4.12.6 Consultation

The Biodiversity Action Plan was developed by a collaborative working-group, with the involvement of key community stakeholders. Ongoing informal consultation will occur through the work of the Biodiversity Working Group, as well as maintaining relationships with key strategic partners such as the Ashburton CWMS Zone Committee and Canterbury Regional Biodiversity Strategy Group.

4.12.7 Strategic Links

Biodiversity Strategy for the Canterbury Region- Council is a signatory and ongoing partner to the regional biodiversity strategy, adopted in 2008. The Ashburton District Biodiversity Action Plan identifies a range of short, medium and longer term actions designed to give effect to our responsibilities under this strategy. The objectives and actions within the Action Plan are clearly linked to the Regional Biodiversity Strategy throughout the document. The Canterbury Regional Biodiversity Strategy Group, at which ADC is represented, meets annually to report back on progress toward implementation at a local level.

Canterbury Water Management Strategy- The Canterbury Water Management Strategy, and subsequent Zone Implementation Programme for the Ashburton Zone contains a series of actions that relate to the protection and enhancement of biodiversity. The Biodiversity Action Plan shares a strategic relationship with each of these documents, and some of the actions contained within the plan will contribute toward Council's responsibilities under the ZIP. Examples of this include:

- A survey of dry-land vegetation on the Ashburton District plains (Action 1.2 of the Biodiversity Action Plan, Action 2.2.16 of the ZIP).
- Support ADC Biodiversity Action Plan (Action 2.2.9 of the ZIP)

4.12.8 Financial

The first year of the Action Plan will be implemented using the existing funding for biodiversity, allocated in the 2010/11 and 2011/12 Annual Plans. Funding for actions in future years will be dependent on future Council budgets.

Prepared By:

A JENKINS
Policy Advisor

Approved by:

G THOMAS
Community Planning Manager

Ashburton District Council Report

File No 2/13/5
Date 15 December 2011
Report to Council
From Manager Democracy & Community Services
Subject Representation Review

4.13 Representation Review

4.13.1 Background

To advise Council of the representation review process and to place options before Council prior to asking the public for comment as part of a pre-review consultation process.

4.13.2 Recommendation

- 1 **That** Council engages the community in a pre-review consultation of representation options, the primary option being:
 - a) That there be 12 Councillors.
 - b) That there be three wards, one urban and two rural approximately bounded as shown in *Figure 1*.
 - c) That there be
 - 7 elected members representing the urban ward to be known as the Ashburton Ward
 - 2 elected members representing a western rural ward to be known as the Western Ward
 - 3 elected members representing an eastern rural ward to be known as the Eastern Ward
 - d) That there be no members elected at large.
 - e) That there be one Community Board at Methven with a membership of five elected members and two district councillors.
- 2 That a post consultation report be prepared for consideration at Council's meeting of 29 March 2012.

4.13.3 Background

A representation review looks at –

- the number of elected members
- whether those members are to be elected at large, or by ward, or by a combination of both
- ward boundaries, ward names and the number of elected members for each ward; and
- whether there should be Community Board(s) and if so the nature and structure of the Community Board(s).

Council is legally obliged to conduct this review at least once every six years.

On 11 August 2011, Council approved the formation of a Representation Review Subcommittee to consider matters leading up to the statutory consultation process.

The Committee was tasked with:

1. Agreeing on the options that should be detailed for public consultation
2. Considering the options and agreeing on a pre-review consultation strategy
3. Conducting the pre-review consultation
4. Considering the information received and referring to Council for resolution of an initial proposal.

The pre-review consultation process will provide valuable feedback to assist Council when it drafts its formal proposals.

The Executive Committee met on 1 December to consider the above matters and took into account the following information –

The 2006 Representation Review was a demanding exercise and heavily influenced by Council's 2005 Development Plan. That review led to the most significant boundary changes since 1989 and a shift in the urban rural balance in favour of the Ashburton Ward. The new names, Eastern and Western, were bestowed on our rural wards and the Methven community extended the number of its Community Board members to five.

The communities of interest, which have a considerable effect on the boundaries and number of wards, continue to be the urban and rural sectors and, based on the population data and the +/- 10% rule, there appears to be no obvious need to change the status quo. The Committee sees no need at this stage to consider elections of Councillors at large or the removal of the rural boundary. There was also no move to change the number of elected members.

4.13.4 Options and Risks Considered

There are many options to the status quo – based on differing combinations of councillor numbers and ward numbers and boundaries.

The preferred option is –

1. That there be 12 Councillors.
2. That there be three wards, one urban and two rural
3. That there be – 7 elected members representing the urban ward
 - 2 elected members representing a western rural ward
 - 3 elected members representing an eastern rural ward
4. That there be no members elected at large.
5. That there be one Community Board at Methven with a membership of five elected members and two district councillors.

The main factors influencing the above decision can be summarised as:

1. Number of Councillors

- There are presently 12 Councillors.
- All present Councillors have many demands on their time and it is difficult to accept that a lesser number would represent the electorate effectively
- Residents opted for 12 Councillors in the recent NRB Survey.
- The number of Councillors makes no difference to the salary cap – the same amount is allocated between elected members regardless of numbers.
- Even with 12 Councillors, the + or -10% rule means there will be just five councillors representing the whole rural area.

2. The 3 Ward Option

- There are presently three wards – one urban and two rural

- Three wards is the most effective representation of three reasonably diverse communities – urban, inland rural and seaward rural
- Residents opted for a ward system in the recent NRB survey **Attached**
- The district is very large and a single rural ward would increase the risk of councillors not living in or being familiar with parts of the electorate.

3. The number of Councillors in each ward

- This is dictated by the compulsory + or –10% formula
- With 12 councillors there is a 7-5 split between urban and rural

4. No at large Councillors

- The district is considered to be too large for any councillor to purport to represent the whole electorate equally
- Greater probability of an even rural-residential spread.

5. One Community Board at Methven

- Other communities have yet to be consulted and the Committee emphasises that similar options are available elsewhere.

4.13.5 Consultation

Public consultation will be carried out as follows –

1. Public meetings at:

Methven Heritage Centre	Invitations to the Methven Community Board and general public
Rakaia Community Hall	Invitations to the Rakaia Community Association and general public
Mt Somers Hall	Invitations to the Mt Somers District Citizens Association and general public
Hinds Community Hall	Invitations to the Hinds Ratepayers Association and general public
Ashburton Trust Event Centre	Invitations to north-east Ashburton residents and general public

In addition, letters will be sent to key representative community groups inviting representation at any or all of the public meetings.

2. District Diary of February 2012:

Four pages of information, statistics, maps and options. Questionnaire with freepost response.

3. Extensive advertising in community newsletters and broadsheets. Community Notice Board, Ashburton Guardian.

4.13.6 Statutory Implications

Statutory requirements are extensive and provided for in Part 1A of the Local Electoral Act 2001.

4.13.7 Strategic Links

A representation review is an integral part of the democratic process. The LTCCP provides:

Community Outcome	How the Democracy Activity Contributes
A community that contributes to improving the quality of life through democratic participation	By encouraging the community to participate in the democratic processes in the district to ensure community aspirations are recognised and Community Outcomes are worked towards.

4.13.8 Financial

The review process is provided for in the 2011-2012 budget.

J G ROLLINSON

**Manager
Democracy & Community Services**

Approved by:

B LESTER
Chief Executive